### City of Harrisburg, Pennsylvania

Comprehensive Annual Financial Report

Year Ended December 31, 2015 with Independent Auditor's Reports



# CITY OF HARRISBURG, PENNSYLVANIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED DECEMBER 31, 2015

#### **MAYOR**

Eric Papenfuse

#### **CITY COUNCIL**

Wanda R. D. Williams, President Shamaine A. Daniels, Vice President Benjamin J. Allatt Westburn Majors Cornelius Johnson Jeffrey Baltimore Destini Hodges

#### **CITY CONTROLLER**

Charles DeBrunner

#### **CITY TREASURER**

Daniel Miller

#### **DEPARTMENT OF ADMINISTRATION**

#### PREPARED BY:

Bruce Weber Bryan McCutcheon Erika Regalado Finance Director Accounting Manager Budget Manager

#### **SPECIAL ACKNOWLEDGEMENTS:**

Keisha George-Williams

Auditor

Jonathan Hicks
Grants Manager

NOTE: the above information is as of September 2016

#### CITY OF HARRISBURG, PENNSYLVANIA

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### Fiscal year ended December 31, 2015

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#### CITY OF HARRISBURG, PENNSYLVANIA

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### Fiscal year ended December 31, 2015

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## The City of

**Department of Administration** 



## Harrisburg

**Bureau of Financial Management** 

September 26, 2016

To The Honorable Eric Papenfuse, Mayor, Honorable Members of City Council, and Citizens of the City of Harrisburg, Pennsylvania

The Comprehensive Annual Financial Report (CAFR) of the City of Harrisburg (City), Pennsylvania, for the year ending December 31, 2015, is submitted herewith. This report is prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States by a firm of licensed certified public accountants.

The financial statements herein were prepared by the City's management, which is responsible for both the accuracy of the data presentation and the completeness and fairness of this report taken as a whole. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free of material misstatement. The data presented, we believe, is accurate in all material aspects; and all disclosures necessary to enable the reader to acquire the maximum understanding of the City's financial activity have been provided.

The City's financial statements have been audited by Maher Duessel, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City for the year ended December 31, 2015, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the year ended December 31, 2015, are fairly presented, in all material respects, in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditor.

Rev. Dr. Martin Luther King, Jr. City Government Center 10 North Second Street X Harrisburg, PA 17101 Tel: (717) 255-3040 As recipient of federal and state financial assistance, the City is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act of 1984, as amended, U.S. Office of Management and Budget Circular A-133, *Audits of State and Local Governments*, and Title 2 U.S. *Code of Federal Regulations* Part 200 *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Information related to this single audit, including the schedule of expenditures of federal awards, findings and recommendations, and independent auditors' reports on the internal control structure and compliance with applicable laws and regulations for the year ended December 31, 2015, will be included in a separately issued document.

#### PROFILE OF THE GOVERNMENT

The City provides a full range of services which include police and fire protection; codes enforcement; trash collection; parks maintenance; streets and infrastructure construction and maintenance; community and economic development programs; and recreational, enrichment activities and cultural events. In addition to general governmental activities, City officials appoint voting board members and have other financial accountability for the Harrisburg Parking Authority (HPA), Harrisburg Downtown Improvement District, Inc., and the Harrisburg Redevelopment Authority (HRA); therefore, these activities are included in the financial reporting entity. However, Capital Region Water (CRW), the City of Harrisburg Housing Authority and Harristown Development Corporation have not met the established criteria of GASB Statement No. 14, as amended, for inclusion in the financial reporting entity and accordingly are excluded from this report. Additionally, the City is a participant with other municipalities in a joint venture with the Cumberland-Dauphin-Harrisburg Transit Authority that provides bus services to all its participants.

The City has been the capital of the Commonwealth of Pennsylvania since 1812, as well as the County Seat of Dauphin County since the County's creation in 1785. It is the center of the Harrisburg-Carlisle Metropolitan Statistical Area (MSA), which is composed of the three Central Pennsylvania counties of Dauphin, Cumberland, and Perry.

#### **Budgeting Controls**

The City maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget approved by City Council. Activities of the General Fund, State Liquid Fuels Tax Fund (a non-major governmental fund), Debt Service Fund, Host Municipality Fees Fund, Incinerator Fund, Blight Remediation Fund, Special Events Fund, Fire Protection Fund, Police Protection Fund, Parks and Recreation Fund, WHBG-TV Fund, and the Sanitation Fund are included in the annual appropriated budget. Grant programs, accounted for in the Grant Programs Fund, are administered under project budgets which are determined by contracts with federal and state grant agencies. Appropriations are authorized by ordinance at the fund level, with the exception of the General Fund, which is appropriated at the functional office or department level, except for the Department of Administration, which has separate budgets for administration and general expenditures. Appropriations are further defined through the establishment of more detailed major category budgets. These are the legal levels of budgetary control. Budgetary transfers and supplemental appropriations occurred during 2015. This process is described in Note 1T to the financial statements.

Fiscal control is achieved in the Capital Projects Fund through provisions of bond indentures and ordinances authorizing appropriations at the project level. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Most encumbered amounts lapse at year-end. However, encumbrances generally are re-appropriated or rolled over as part of the following year's budget.

#### Cash Management

The City's current investment policy is to minimize credit and market risks while maintaining a competitive yield on its portfolio. All cash that is temporarily idle is invested in interest bearing demand deposits or in a state-wide money market fund, thereby increasing the average yield on idle funds. A portion of the City's cash and investments are maintained in bank trust accounts under the management of trustees. This cash is classified under "Restricted Assets" in the financial statements.

An ordinance of City Council requires that all deposits be held in insured, federally regulated banks or financial institutions and that all amounts in excess of federal insurance be fully collateralized in accordance with state statute, which requires banks to pledge a pool of eligible assets against the total of its public funds on deposit. Although such pooled collateral does not constitute a multiple financial institution collateral pool as defined in GASB Statement No. 3, City management believes collateralization in accordance with state statute adequately protects the City's deposits.

#### Risk Management

The Bureau of Financial Management is responsible for the evaluation and acquisition of appropriate insurance coverage for the City. This involves the negotiation and procurement of all insurance coverage agreements and third-party insurance adjusters for traditional insurance and self-insurance programs including general liability, public officials liability, workers' compensation, law enforcement liability, employee benefits liability, liquor liability, excess liability, fidelity-crime, cyber risk liability, public entity management liability, public entity employment practices liability, garage-keepers legal liability, automobile, property, fire, flood, earthquake, TRIA, business interruption, fine arts and boiler and machinery coverage. This bureau, in conjunction with the City Solicitor's Office on litigation cases, processes all insurance claims and submits them to the appropriate insurance companies for consideration. Additional program responsibilities include risk financing, special risk administration, employee health and safety matters, and workplace injury issues.

An important mission of this bureau is to provide a loss control strategy so as to limit potential hazards or damages by allowing elected and administrative officials of the City to gain greater control over financial losses caused by these circumstances. This strategy includes the examination, inspection, and evaluation of all City facilities, activities, procedures and policies. The City contracts with its insurance broker and third-party administrators to assist the bureau in executing this strategy.

The Bureau of Human Resources is responsible for the management and administration of all facets of the workers' compensation program including report preparation, claims processing, and medical service monitoring. In fact, the City has an aggressive citywide program earmarked to lower workers' compensation costs. The program, which has significantly lowered costs, brings employees who have been on long-term disability leave back to gainful employment positions. These employees, who have been released by their primary physician, perform light-duty assignments for different departments within the City. This not only cuts back on the costs associated with idle workers, but also contributes to the productive operations of the City.

#### Other

The Department of Public Safety includes the Bureaus of Police and Fire. The Bureau of Police attained Pennsylvania state accreditation (PLEAC) in 2003 and was successful in attaining re-accreditation in 2015. In 1998, the Harrisburg Bureau of Police adopted a Bureau-wide Community Policing Program, which is geared to fostering a closer working relationship between police and the citizens of Harrisburg. The Bureau currently operates four community-policing stations located throughout Harrisburg as well as maintaining its core operations at Police Headquarters. The Bureau will continue to develop and upgrade plans in their community-policing efforts, with officers participating in a variety of programs such as the Police Athletic League community crime watch groups, and crime prevention. It is the Bureau's intent to continue to utilize federal and state grants to assist with the goals and objectives of the Police Bureau. All Divisions, Platoons, Units, and sections within the Police Bureau work together in a concerted effort to provide the citizens of Harrisburg quality law enforcement service and protection.

The Bureau of Vehicle Management continued to provide fleet services and maintenance to the City's equipment fleet. The services within the Bureau includes providing a total management program for all equipment, and providing the Commonwealth of Pennsylvania Safety and Emission Inspections Programs. The Bureau services the fleet by performing the necessary preventative maintenance and mechanical/sheet metal repairs

The City of Harrisburg continued to provide quality of life events in 2015, even with constraints of a tight fiscal environment. The list of events included New Year's Eve celebrations, Armed Forces Day, Patriot-News Artsfest, Shakespeare in the Park, July 4<sup>th</sup> activities, Kipona Weekend, and the Annual Holiday Parade. These events occurred through securing of sponsorship dollars.

The City continues to provide all necessary services for a safe and secure living environment, while mending financially and operationally. After years of struggle and uncertainty, the City has begun the process of putting its past behind it and now can look forward to planning for a bright and more prosperous future for its citizens as well as for the broader Central Pennsylvania community.

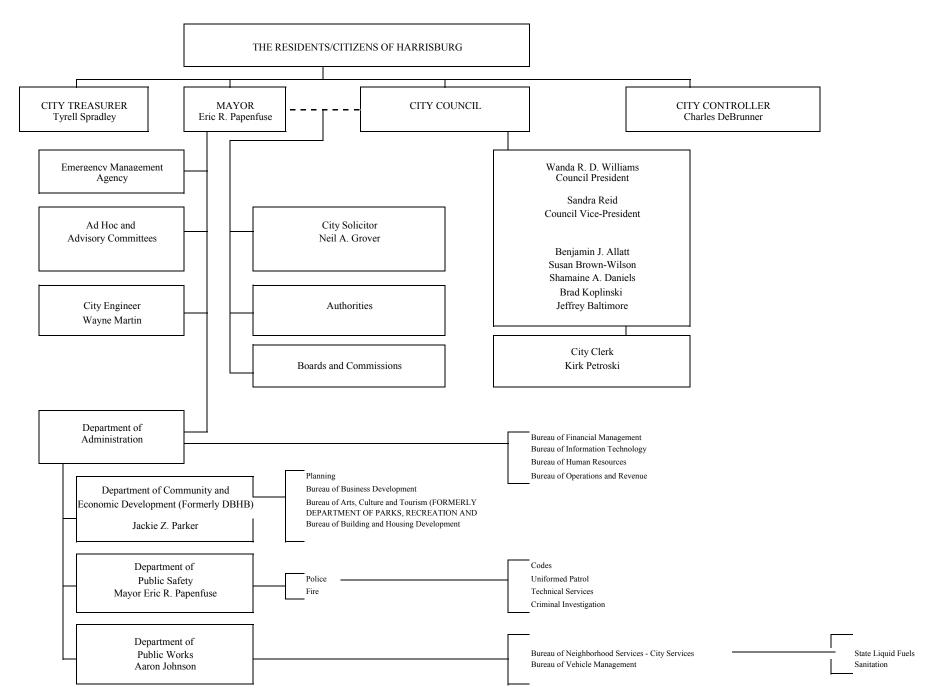
Respectfully submitted,

Bruce Weber

Director of Financial Management

Brun Velon

#### CITY OF HARRISBURG 2015 ORGANIZATIONAL CHART



#### CITY OF HARRISBURG, PENNSYLVANIA

#### LIST OF ELECTED OFFICIALS

The City is an Optional Third Class City and is governed by a Plan A, Mayor - Council form of government.

The elected officials of the City for the calendar-year 2015 are:

		<u>First Sworn In</u>	<u>Term Expires</u>
Mayor	<u>r</u>		
	Eric Papenfuse	January 2014	January 2018
City C	Council Members		
	Wanda R. D. Williams, President Sandra Reid, Vice-President Susan C. Brown-Wilson Brad Koplinski Jeffrey Baltimore Shamaine A. Daniels Benjamin J. Allatt	January 2006 January 2012 January 2004 January 2008 May 2014 January 2014 January 2014	January 2018 January 2016 January 2016 January 2016 January 2018 January 2018
City C	<u>Controller</u>		
	Charles DeBrunner	January 2014	January 2018
City T	<u>reasurer</u>		
	Tyrell Spradley	October 2014	January 2016



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Butler 112 Hollywood Drive Suite 204 Butler, PA 16001

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Eric R. Papenfuse, Mayor and Honorable Members of City Council City of Harrisburg, Pennsylvania

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Harrisburg, Pennsylvania (City), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Harrisburg Downtown Improvement District, Inc., which represent 14 percent, 2 percent, and 24 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by another auditor whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Harrisburg Downtown Improvement District, Inc., is based solely on the report of another auditor. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the Harrisburg Parking Authority, the Harrisburg Downtown Improvement District, Inc., and the Redevelopment Authority of the City of Harrisburg were not audited in accordance with *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud of error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

The Honorable Eric R. Papenfuse, Mayor and Honorable Members of City Council City of Harrisburg, Pennsylvania Independent Auditor's Report Page 2 of 3

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Change in Accounting Principle

As described in Note 1 to the financial statements, the City adopted Governmental Accounting Standards Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions," and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date," which requires the City to record its net pension asset (liability) and related items on the government-wide and proprietary fund financial statements. Our opinion is not modified with respect to this matter.

#### Change in Reporting Entity

During the year ended December 31, 2015, the City determined that the Harrisburg Downtown Improvement District, Inc. qualifies as a component unit of the City. Therefore, the December 31, 2015 financial statements reflect the financial position and changes in financial position of the Harrisburg Downtown Improvement District, Inc. in the aggregate discretely presented component unit opinion unit. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), budgetary comparison information, and historical pension plan and other post-employment benefit plan information on pages i through xii, 88 through 90, and 91 through 98, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Honorable Eric R. Papenfuse, Mayor and Honorable Members of City Council City of Harrisburg, Pennsylvania Independent Auditor's Report Page 3 of 3

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and budgetary comparison schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and budgetary comparison schedules are fairly stated in all material respects in relation to the financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 26, 2016, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Maher Duessel

Harrisburg, Pennsylvania September 26, 2016

This section of the City of Harrisburg's (City) Comprehensive Annual Financial Report (CAFR) presents Management's Discussion and Analysis of the City's financial performance during the year ending December 31, 2015. Readers are encouraged to consider the information within the context of the preceding Transmittal Letter and the following financial statements. The discussion also focuses on the **primary government** and unless otherwise noted, component units are not included.

#### **Financial Highlights**

- The City's assets and deferred outflows of resources as of December 31, 2015 exceeded liabilities and deferred inflows of resources by \$19,821,027, whereas at the end of 2014 assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$20,292,811 (see below for related comments on the restatement of beginning net position). The government-wide change in net position for the current year results in ending net positions for 2015 and 2014 being very comparable, and this change of (\$471,784) is summarized as follows: for governmental activities, the change in net position of (\$1,315,667) is comprised of \$63,547,943 in program and general revenues, \$1,472,238 in transfers-in, and \$66,335,848 in total expenses; for business-type activities, the change in net position of \$843,883 includes \$13,084,297 in program and other revenues, \$1,472,238 in transfers-out, and \$10,768,176 in total expenses.
  - Net investment in capital assets, in the amount of \$53,049,247 and \$52,758,218 as of December 31, 2015 and 2014, respectively, represents all capital assets including infrastructure.
  - Restricted net position with external restrictions imposed by creditors or laws or regulations of other governments amounted to \$35,370,418 and \$42,616,182 as of December 31, 2015 and 2014 (restated), respectively.
  - O Unrestricted net position, which is net position not restricted for any particular purpose, amounts to (\$68,598,638) and (\$75,081,589) as of December 31, 2015 and 2014 (restated), respectively.
- With respect to comparative financial information presented within this analysis, beginning total net position was restated and, as a result, significantly increased, which is mainly attributed to the City adopting GASB Statement Nos. 68 and 71 relative to pension plan reporting and pension contributions occurring subsequent to measurement (see Note 1 to the basic financial statements). This implementation has resulted in a \$13.4 million restatement of beginning net position for governmental activities and a \$2.5 million restatement of beginning net position for business-type activities.
- In 2015, the City also appropriated budgets for the establishment of six new non-major special revenue funds including Blight Remediation, Special Events, Fire Protection, Police Protection, Parks and Recreation, and WHBG-TV.

#### **Overview of the Financial Statements**

The financial section of the CAFR consists of five parts in the following order: the independent auditor's report on the financial statement audit, Management's Discussion and Analysis (MD&A), the basic financial statements, required supplementary information, and other supplementary information. The basic financial statements can be further classified into the following three types: government-wide financial statements, fund financial statements, and notes to the basic financial statements.

1. <u>Government-Wide Financial Statements</u> The government-wide financial statements provide a summary of the City's financial condition in a similar fashion to the private business sector. The

focus of these statements is the economic resources measurement and full accrual basis of accounting.

The City's net position is reported as the difference between combined assets and deferred outflows of resources, and combined liabilities and deferred inflows of resources. Increases and decreases in net position serve as a good indicator of the financial condition improving or deteriorating.

The Statement of Activities presents information on how net position changed during the year. All changes are recorded as soon as the change occurs even though cash may not be received yet; cash flow may even occur in a later fiscal year, such as uncollected taxes and vacation leave earned, but not used. The Statement of Net Position and the Statement of Activities distinguish between functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The City's governmental activities are comprised of general government, community and economic development, public safety (police and fire), public works, environment, and interest on long-term debt. The business-type activities of the City are accounted for within the Harrisburg Senators, Incinerator (Disposal), and Sanitation Funds.

- 2. <u>Fund Financial Statements</u> A fund is a grouping of related accounts used to control resources that are separated by activity. Fund accounting is used by the City to monitor and show compliance with budgetary requirements. Funds are either governmental, proprietary, or fiduciary funds.
  - a. Governmental Funds Governmental funds are used to account for the functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental fund financial statements is narrower than that of the government-wide financial statements, it is useful to compare the information presented by the two in order to better understand the long-term impact of near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide reconciliation to facilitate the comparison between governmental funds and governmental activities.

The City reports three major governmental funds: (1) the General Fund, which accounts for all financial resources of the general government except those accounted for in another fund; (2) the Grants Programs Fund, which accounts for the revenues and expenditures of federal, state, and other grant programs including the Community Development Block Grant Entitlement Program; and (3) the Debt Service Fund, which accounts for the accumulation of resources, which are principally transfers from other funds, for the payment of general long-term obligation principal, interest, and related costs. Data from all the other non-major governmental funds are combined into a single aggregated presentation with individual fund data provided in the form of combining statements in supplementary information.

b. **Proprietary Funds** The City's proprietary funds are all classified as enterprise funds. They are used to account for the operations that are financed and operated in a manner similar to private

business enterprises. The intent of the governing body is that the expenses of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges or when the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, and/or other purposes.

The City reports three major enterprise funds: (1) the Harrisburg Senators Fund, which accounts for the revenues and expenses associated with the payment of debt on the financing of a new stadium of the Harrisburg Senators, a AA minor league baseball franchise formerly owned by the City; (2) the Incinerator (Disposal) Fund, which accounts for the collection and remittance of incinerator/resource recovery disposal fees billed by the City of Harrisburg and remitted to the Lancaster County Solid Waste Management Authority for its provision of solid waste incineration services to the residents and commercial and industrial establishments of the City; and (3) the Sanitation Fund, which accounts for the revenues and expenses associated with the provision of refuse collection services to the residents and commercial establishments of the City.

- c. <u>Fiduciary Funds</u> Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The City's fiduciary funds are all classified as trust and agency funds. Fiduciary fund financial statements report similarly to proprietary funds.
- 3. <u>Notes to the Basic Financial Statements</u> The Notes give additional information that is necessary to understand fully the data provided in the government-wide and fund financial statements. The notes to the financial statements begin immediately following the basic financial statements.
- 4. Other Information The City adopts an annual appropriated budget for its General Fund. A budgetary comparison schedule has been provided for the General Fund, in required supplementary information, to demonstrate compliance with this budget. In addition, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees. The combining statements referred to earlier in connection with non-major governmental funds and agency funds are presented immediately following the required supplementary information.

#### **Government-wide Financial Analysis**

#### CITY OF HARRISBURG

CONDENSED STATEMENT OF NET POSITION DECEMBER 31, 2015 AND 2014

	Governmental Activities			Business-type Activities				Totals			
	2015	2014 (restated)		2015		2014 (restated)		2015		2014 (restated)	
Current and other assets	\$ 80,039,903	\$	96,266,688	\$	15,722,323	\$	15,386,048	\$	95,762,226	\$	111,652,736
Capital assets, net accum. deprec.	92,273,333		95,667,013		32,096,469		32,799,632		124,369,802		128,466,645
Total assets	172,313,236		191,933,701		47,818,792		48,185,680		220,132,028		240,119,381
Deferred outflows for pensions	13,198,927				629,344				13,828,271		
Current and other liabilities	13,221,750		27,586,664		688,600		1,010,316		13,910,350		28,596,980
Noncurrent liabilities	190,940,922		182,493,559		8,476,320		8,736,031		199,417,242		191,229,590
Total liabilities	204,162,672		210,080,223	_	9,164,920		9,746,347		213,327,592		219,826,570
Deferred inflows for pensions	811,680		-		-		-		811,680		-
Net investment in											
capital assets	27,613,046		26,922,301		25,436,201		25,835,917		53,049,247		52,758,218
Restricted	33,087,175		39,490,903		2,283,243		3,125,279		35,370,418		42,616,182
Unrestricted	(80,162,410)		(84,559,726)		11,563,772		9,478,137		(68,598,638)		(75,081,589)
Total net position	\$ (19,462,189)	\$	(18,146,522)	\$	39,283,216	\$	38,439,333	\$	19,821,027	\$	20,292,811

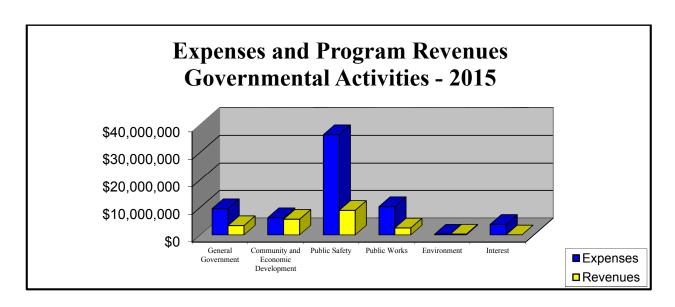
Net position may serve over time as a useful indicator of the government's financial position. As noted previously under Financial Highlights, the City's total assets and deferred outflows of resources exceed total liabilities and deferred inflows of resources by \$19,821,027 as of December 31, 2015. Significant changes during 2015 in current and other assets and current and other liabilities are reflected above for governmental activities; specifically, the decreases in these line items are related to the \$12,360,545 disbursement of Harrisburg Strong Plan initial growth funds for the purpose of satisfying the obligation to create the nonprofit entity, Impact Harrisburg. Also of further note is the dramatic effect of the \$15.9 million restatement of beginning net position attributed to the implementation of GASB Statement Nos. 68 and 71 for pension accounting and reporting (see Note 1 to the basic financial statements). This restatement has affected net position for both governmental and business-type activities and has also resulted in very comparable government-wide ending net positions for years 2015 and 2014.

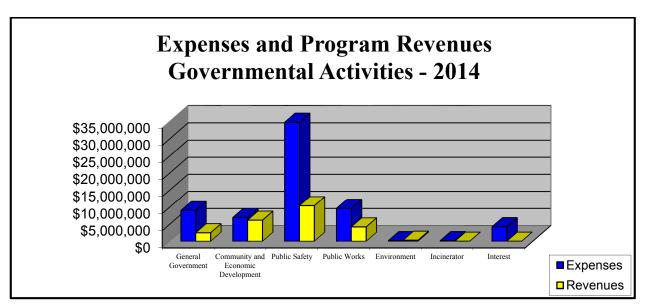
The largest portion of the City's net position is its investment in capital assets (i.e., land, artifacts, building, land and building improvements, equipment and furniture, infrastructure), less any related outstanding debt used to acquire those assets. These capital assets are used by the City to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted the resources needed to repay this debt must come from other sources as these capital assets cannot be used to liquidate these debt obligations.

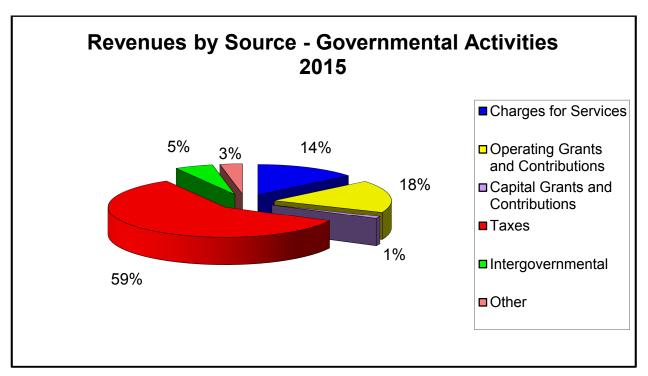
#### **CITY OF HARRISBURG**

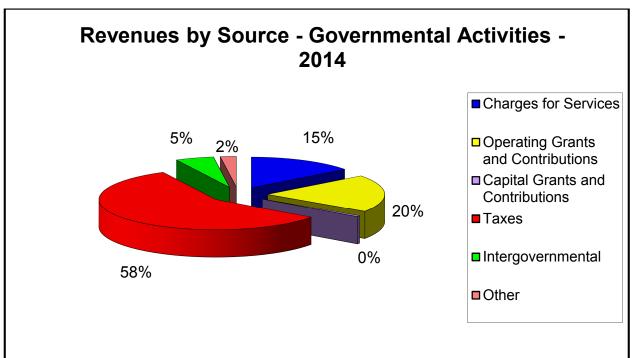
#### CHANGES IN NET POSITION YEARS ENDED DECEMBER 31, 2015 AND 2014

	Government	al Activities	Business-type Activities				Totals			
	2015	2014	2015		2014		2015		2014	
Revenues		(restated)			(restated)				(restated)	
Program revenues:										
Charges for services	\$ 8,946,183	\$ 9,814,191	\$ 13,035,650	\$	14,169,934	\$	21,981,833	\$	23,984,125	
Operating grants										
and contributions	10,997,750	13,214,573	46,609		-		11,044,359		13,214,573	
Capital grants										
and contributions	736,564	347,311	-		-		736,564		347,311	
General revenues:										
Taxes	37,540,931	38,463,632	-		-		37,540,931		38,463,632	
Grants and contributions										
not restricted to specific										
functions	3,358,159	3,538,398	-		-		3,358,159		3,538,398	
Other	1,968,356	1,467,928	 2,038		3,809		1,970,394		1,471,737	
Total revenues	63,547,943	66,846,033	 13,084,297		14,173,743		76,632,240		81,019,776	
Expenses										
General government	9,490,724	8,962,050	-		-		9,490,724		8,962,050	
Community/Economic development	6,229,752	6,906,424	-		-		6,229,752		6,906,424	
Public safety	36,322,347	34,720,194	-		-		36,322,347		34,720,194	
Public works	10,229,336	9,593,222	-		-		10,229,336		9,593,222	
Incinerator	-	157,733	-		-		-		157,733	
Environment	249,209	159,205	-		-		249,209		159,205	
Interest on long-term debt	3,814,480	4,217,747	-		-		3,814,480		4,217,747	
Sanitation	-	-	2,612,193		1,916,478		2,612,193		1,916,478	
Harrisburg Senators	-	-	1,294,895		1,309,197		1,294,895		1,309,197	
Incinerator (Disposal)			 6,861,088		5,677,460		6,861,088		5,677,460	
Total expenses	66,335,848	64,716,575	 10,768,176		8,903,135		77,104,024		73,619,710	
Change in net position before										
transfers	(2,787,905)	2,129,458	2,316,121		5,270,608		(471,784)		7,400,066	
Transfers	1,472,238	1,111,837	 (1,472,238)		(1,111,837)		<u> </u>		-	
Change in net position	(1,315,667)	3,241,295	843,883		4,158,771		(471,784)		7,400,066	
Net position, January 1	(18,146,522)	(34,809,001)	38,439,333		31,811,889		20,292,811		(2,997,112)	
Restatement - effect of implementing										
GASB Stmt Nos. 68 & 71 (see Note 1)		13,421,184	 		2,468,673				15,889,857	
Net position, December 31	\$ (19,462,189)	\$ (18,146,522)	\$ 39,283,216	\$	38,439,333	\$	19,821,027	\$	20,292,811	

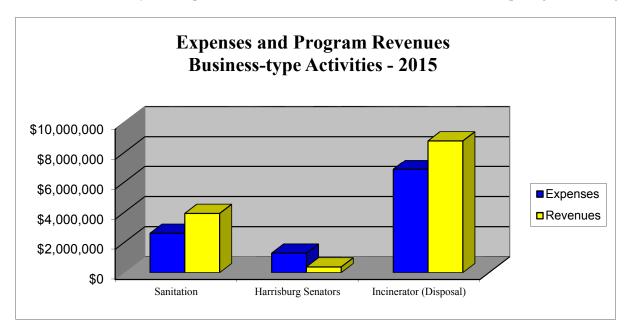


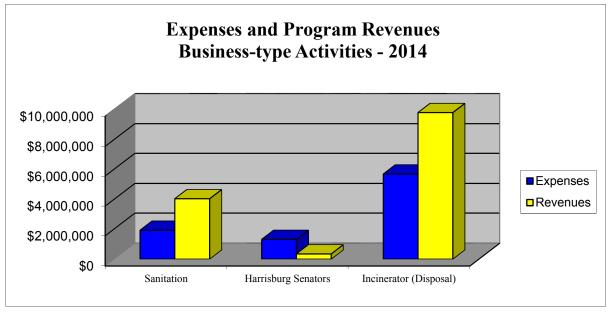






**Governmental Activities:** Change in net position in 2015 for governmental activities amounted to (\$1,315,667) compared with a change in net position of \$3,241,295 occurring for 2014, resulting in a decrease of \$4,556,962 for such activity. This decrease can be related to an increase in total expenses and a decrease in total program revenues, described as follows: for total expenses, the noted increase of \$1,619,273 is mainly related to much larger pension expense occurring in public safety and public works due to the implementation of GASB Statement Nos. 68 and 71 relative to pension accounting and reporting; for total program revenues, the noted decrease of \$2,695,578 is mostly attributed to operating grants declining with \$136,603 less in disaster grants funding, \$546,766 less in Lead-Based Paint Hazard Control revenue, over \$800,000 less in Staffing for Adequate Fire and Emergency Response revenue, and approximately \$1 million less in needed and combined Community Development Block Grant and HOME Investment Partnership Program funding.





**Business-Type Activities:** Change in net position in 2015 for business-type activities amounted to \$843,883 compared with a change in net position of \$4,158,771 occurring for 2014, resulting in a decrease of \$3,314,888 for such activity. This decrease can be related to the following noted items applicable to the City's Sanitation and Incinerator (Disposal) Funds: for Sanitation, expenses increased due to more utilization of available budgeted amounts for general administrative charges benefiting the General Fund (\$460,000 higher) and an interfund transfer also benefiting the General Fund (\$362,150 higher); for Disposal, expenses increased by \$1.2 million resulting from the purchase of various trash and recycling containers in support of the City's efforts for reducing abandoned trash problems and promoting the related recycling initiative, and also revenue decreased by \$1.2 million due to a warranted adjustment for increasing the receivable allowance on certain significantly large ready-to-dispose charge utility billing accounts.

#### Financial Analysis of the City's Funds

Governmental Funds The focus of the City's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of government's net resources available for spending at the end of the fiscal year. As of December 31, 2015, the City's governmental funds reported a combined ending fund balance of \$33,393,329 representing an increase change of \$3,655,658 during 2015, whereas for 2014 an increase in fund balance occurred amounting to \$4,724,490.

This approximate \$1 million decrease in change in fund balance can be primarily attributed to intergovernmental revenues declining by approximately \$3 million (due to \$645,500 less in parking system ground lease revenue being recognized for the General Fund and \$2,346,766 less in various Federal grant revenues occurring within the Grant Programs Fund), and to an approximate \$2 million in remaining proceeds within the Capital Projects Fund related to a lease/purchase agreement for financing costs associated with the City's streetlight LED conversion/upgrade project.

The Grant Programs Fund generally does not report a fund balance. In this fund, revenue is recognized only when allowable expenditures are incurred and the legal and contractual requirements of the individual programs are met. The fund balance of the Debt Service Fund decreased over the prior year by \$76,000 reflecting further use of residual auction proceeds from the previous sale of historic artifacts for authorized expenditure within the public works function.

#### **General Fund Budgetary Highlights**

On a budgetary (non-GAAP) basis, the General Fund's actual amounts for 2015 resulted in a negative net change in fund balance of \$18.4 million, compared to an essentially break-even final budget for the fiscal year; this unfavorable variance is summarized with several related factors as follows:

Total revenues being under budget by \$3.8 million is attributed to approximately \$500,000 less in payments in lieu of taxes due to one significant payer remitting two annual payments in 2014, \$285,000 less in hotel tax revenue due to over-budgeting, approximately \$1,200,000 less in earned income tax revenue also due to over-budgeting, approximately \$281,400 less in anticipated pension system state aid received from the Commonwealth of Pennsylvania (Commonwealth), \$496,000 in capital fire protection revenue not being received from the Commonwealth due to delays in the state budget preparation/approval process (received

subsequently in March, 2016), \$472,100 less in parking system ground lease revenue from the Harrisburg Parking Authority due to timing of the involved payments, and approximately \$400,000 less in related parking system ground lease revenue also mainly due to payment timing by the Pennsylvania Economic Development Financing Authority.

Total expenditures being over budget by \$9.5 million is attributed to the unbudgeted \$12,360,545 disbursement of Harrisburg Strong Plan initial growth funds for the purpose of satisfying the obligation to create the nonprofit entity, Impact Harrisburg; \$1.8 million in public works budgetary savings due to less in general electricity expense, in heat utility expense, in building maintenance expense, less applicable payroll costs as a result of full budgeted personnel not materializing, less in electric power for streetlights, in capital equipment expenditures, in vehicle maintenance and repairs, in vehicle parts and supplies, and significantly larger encumbrance commitments still in effect at year-end resulting in less applicable budget being used; \$500,000 in public safety budgetary savings due to less in police overtime, in police extra duty salaries and wages, and again significantly larger encumbrance commitments still in effect at year-end resulting in less applicable budget being used; and \$700,000 in budgetary savings, relative to the Offices of City Treasurer and City Solicitor and to the Bureaus of Financial Management and Information Technology, comprised of payroll costs being lower due to existing staffs operating at less than full capacity and also significantly larger encumbrance commitments still being in effect at year-end resulting in less applicable budget being used.

Total other financing sources (uses), specifically, the transfers-in line item being under budget by \$4.7 million is attributed to \$4,504,000 in Pennsylvania Department of Community and Economic Development public safety grant funds not being received from the Commonwealth due to delays in the state budget preparation/approval process (received subsequently in February, 2016).

#### **Capital Asset and Debt Administration**

1. <u>Capital assets</u> The City's capital assets for its governmental activities and business-type activities as of December 31, 2015 amount to \$92,273,333 and \$32,096,469 (net of accumulated depreciation), respectively. This investment in capital assets includes land, artifacts, buildings, land and building improvements, equipment and furniture, and infrastructure.

Major capital asset events during 2015 for governmental activities included the following:

- A significant portion of the total capital additions included \$413,861 in engineering design and construction costs associated with a multi-street paving project, \$315,666 in construction costs for the Asylum Run stormwater project, and \$1,049,553 in infrastructure costs relative to the City's ongoing streetlight LED conversion/upgrade project.
- In a fire vehicles exchange, the City disposed of significantly older and essentially fully depreciated fire trucks which had a combined original cost of \$1,166,200.

For business-type activities, \$247,900 in capital additions occurred as the City strengthened its fleet of refuse and recycling trucks.

Additional information on the City's capital assets can be found beginning on page 51 of this report.

2. <u>Long-term debt</u> The only debt activity in the City's governmental or business-type activities was the required principal and interest payments under existing debt arrangements, including restructuring activity relative to the City's bond insurer.

Additional information on the City's long-term debt can be found beginning on page 53 of this report.

#### **Economic Factors**

Arguably, one of the most significant factors affecting financial position is the City's ongoing efforts to achieve a healthy budget free from previous burdening structural deficit conditions as it continues to further manage existing debt service requirements.

Additionally, the most significant unfunded mandate affecting the City is the liberal allowance for tax-exemption existing in Pennsylvania. What was already a broadly-accommodating state law was further loosened several years ago by additional state legislative action. Today, approximately 49% of all real estate in the City is exempt from paying any type of taxes under state law. The number of properties achieving tax-exemption increases by the year. Some of the tax exempt-properties are among the greatest generators of demand for City services, and what results is a continuing inequitable and unfair burden on Harrisburg placing a higher tax rate on those who do pay property taxes.

Some of the factors affecting the City's costs are matters over which a local government has little control; other factors are only marginally controllable. The following are a number of circumstances that will impact future costs:

- (a) Health care costs have been on the rise and each year the City projects these costs to remain substantial; however due to turnover and vacant positions in recent years, these costs have somewhat stabilized or have even become lower. As the City looks to become more fully staffed, there will be a related increase in such costs.
- (b) Salaries for the City's Police, Firefighter, and Non-Uniformed unions were negotiated for no increases in both years 2013 and 2014; for both fiscal years 2015 and 2016, a 1% increase in salaries and wages is in effect for each of these collective bargaining units.
- (c) Pension benefits and OPEB obligations of the primary government are also considered here, as these liabilities have experienced continuous increases in recent years.
- (d) The Harrisburg Strong Plan provides for the agreed-to settlement of reimbursable amounts owed to several suburban municipalities in accordance with a negotiated compromise of the involved claim, and reimbursement to the City's bond insurer for advances made on the City's behalf involving the 1997 Series General Obligation Refunding Bonds and Notes. These related repayments have been scheduled to occur over multiple years beginning in 2013 through fiscal year 2032.

#### **Requests for Information**

This financial report is designed for those who have an interest in the City's finances. Questions concerning any of the information provided in this report, requests for additional information, or complete financial statements for the discretely presented component units should be addressed to the City's Bureau of Financial Management, The Rev. Dr. Martin Luther King Jr., City Government Center, 10 North Second Street, Suite 302, Harrisburg, PA 17101. You may also find more information regarding the City at our website <a href="https://www.harrisburgpa.gov">www.harrisburgpa.gov</a>.

## CITY OF HARRISBURG, PENNSYLVANIA STATEMENT OF NET POSITION DECEMBER 31, 2015

	Primary Government				
	Governmental	Business-type		Component	
	Activities	Activities	Total	Units	Total
Assets					
Cash and cash equivalents	\$ 9,881,592	\$ 7,298,655	\$ 17,180,247	\$ 2,301,941	\$ 19,482,188
Investments, at fair value	4,663,678	278,457	4,942,135	-	4,942,135
Receivables, net of allowance					
for uncollectible accounts					
Taxes	12,594,174	-	12,594,174	-	12,594,174
Accounts	-	3,413,973	3,413,973	238,071	3,652,044
Rent	790,160	-	790,160	678,542	1,468,702
Loans	775,773	-	775,773	243,299	1,019,072
Notes	7,056,566	-	7,056,566	-	7,056,566
Other	9,829,688	1,311,912	11,141,600	-	11,141,600
Internal balances	314,081	(314,081)	-	-	-
Due from City's agency fund	201,759	-	201,759	-	201,759
Due from component unit	678,542	-	678,542	-	678,542
Other assets	119,732	56,174	175,906	31,055	206,961
Restricted assets					
Cash and cash equivalents	13,990,596	43,990	14,034,586	-	14,034,586
Investments, at fair value	-	658,241	658,241	3,985,103	4,643,344
Security deposit	-	1,350,000	1,350,000	-	1,350,000
Right to building	-	-	-	20,369,411	20,369,411
Net pension asset	19,143,562	1,625,002	20,768,564	-	20,768,564
Capital assets, not being depreciated	25,793,863	-	25,793,863	30,000	25,823,863
Capital assets, less accumulated					
depreciation and amortization	66,479,470	32,096,469	98,575,939	12,061,196	110,637,135
Total assets	172,313,236	47,818,792	220,132,028	39,938,618	260,070,646
Deferred Outflows of Resources					
Deferred outflows of resources					
for pensions	13,198,927	629,344	13,828,271		13,828,271

(continued)

	P	rimary Governmen	ıt		
	Governmental	Business-type		Component	
	Activities	Activities	Total	Units	Total
Liabilities					
Accounts payable and other					
current liabilities	3,870,919	605,837	4,476,756	227,263	4,704,019
Matured bond coupons	20,097	-	20,097	-	20,097
Accrued liabilities	4,957,701	82,763	5,040,464	77,525	5,117,989
Due to primary government	-	-	-	678,542	678,542
Due to other entities	482,666	-	482,666	-	482,666
Unearned revenue	3,890,367	-	3,890,367	-	3,890,367
Noncurrent liabilities:					
Due within one year	12,901,345	345,326	13,246,671	4,020,523	17,267,194
Due in more than one year	70,778,543	6,626,342	77,404,885	58,925,356	136,330,241
Net pension liability	16,696,432	-	16,696,432	-	16,696,432
Other post-employment					
benefits	75,253,064	1,504,652	76,757,716	-	76,757,716
Liability under guarantee	15,311,538	-	15,311,538	-	15,311,538
j č					
Total liabilities	204,162,672	9,164,920	213,327,592	63,929,209	277,256,801
Deferred Inflows of Resources					
Deferred inflows of resources					
for pensions	811,680		811,680		811,680
Net position					
Net investment in capital assets	27,613,046	25,436,201	53,049,247	11,011,071	64,060,318
Restricted for:	27,013,010	23, 130,201	33,017,217	11,011,071	01,000,510
Revolving loan program	534,487	_	534,487	222,729	757,216
General government	10,636	_	10,636	-	10,636
Environment	518,106	_	518,106	_	518,106
Public works	888,036	_	888,036	_	888,036
Public safety	496,516	_	496,516	_	496,516
Community and economic	170,510		170,310		170,510
development	358,992	_	358,992	_	358,992
Blight remediation	-	_	330,772	249,666	249,666
Tourism	1,113,387	_	1,113,387	247,000	1,113,387
Debt service	1,113,367	658,241	658,241	3,985,103	4,643,344
Growth funds	9,956,357	030,241	9,956,357	5,765,105	9,956,357
Net pension asset	19,143,562	1,625,002	20,768,564	_	20,768,564
Other	67,096	1,023,002	67,096	<del>-</del>	67,096
Insurer agreement	07,090	-	07,090	347,978	347,978
Unrestricted	(80 162 410)	11,563,772	(68,598,638)	•	
Omestricted	(80,162,410)	11,303,772	(08,398,038)	(39,807,138)	(108,405,776)
Total net position	\$ (19,462,189)	\$ 39,283,216	\$ 19,821,027	\$ (23,990,591)	\$ (4,169,564)

The accompanying notes are an integral part of these financial statements.

#### CITY OF HARRISBURG, PENNSYLVANIA

### STATEMENT OF ACTIVITIES

YEAR ENDED DECEMBER 31, 2015

				Pro	gram Revenues		
Functions/Programs	Expenses		 Charges for Services		Operating Grants and Contributions	Capital Grants and Contributions	
Primary government Governmental activities							
General government Community and economic	\$	9,490,724	\$ 3,241,988	\$	-	\$	116,867
development Public safety Public works Environment Interest on long-term debt		6,229,752 36,322,347 10,229,336 249,209 3,814,480	1,514,166 3,046,433 844,318 299,278		4,139,183 5,766,635 1,091,932		- 46,708 572,989 - -
Total governmental activities		66,335,848	8,946,183		10,997,750		736,564
Business-type activities Harrisburg Senators Incinerator Sanitation		1,294,895 6,861,088 2,612,193	379,738 8,772,452 3,883,460		- - 46,609		- - -
Total business-type activities		10,768,176	 13,035,650		46,609		
Total primary government	\$	77,104,024	\$ 21,981,833	\$	11,044,359	\$	736,564
Component units Harrisburg Parking Authority Harrisburg Downtown	\$	1,999,717	\$ 208,304	\$	-	\$	-
Improvement District Redevelopment Authority		743,657 5,084,009	 635,667 1,138,863		105,895 250,845		33,333
Total component units	\$	7,827,383	\$ 1,982,834	\$	356,740	\$	33,333

General revenues

Property taxes

Real estate transfer taxes

Local services taxes

Earned income taxes

Business privilege taxes

Franchise taxes

Public utility realty taxes

Payments in lieu of taxes

Grants and contributions not restricted to specific functions

Gain on sale of assets

Other income

Unrestricted investment earnings

Transfers - internal activities

Special item

Total general revenues, transfers, and special item

Change in net position

Net position - January 1, 2015 - restated

Net position - December 31, 2015

#### Net (Expense) Revenue and Changes in Net Position

Governmental Activities  \$ (6,131,869)  (576,403) (27,462,571) (7,720,097) 50,069 (3,814,480)  (45,655,351)  (45,655,351)  16,728,825 821,880 2,202,865 10,693,585 6,316,908	Business-type Activities  \$	Total  \$ (6,131,869)  (576,403) (27,462,571) (7,720,097) 50,069 (3,814,480) (45,655,351)  (915,157) 1,911,364 1,317,876 2,314,083 (43,341,268)	Component Units  \$ (1,791,413) (2,095) (3,660,968)	Total  \$ (6,131,869)  (576,403) (27,462,571) (7,720,097) 50,069 (3,814,480)  (45,655,351)  (915,157) 1,911,364 1,317,876 2,314,083 (43,341,268)  (1,791,413)  (2,095) (3,660,968)
(576,403) (27,462,571) (7,720,097) 50,069 (3,814,480) (45,655,351) - - (45,655,351) - - (45,655,351) - - - - - - - - - - - - - - - - - - -	(915,157) 1,911,364 1,317,876 2,314,083	(576,403) (27,462,571) (7,720,097) 50,069 (3,814,480) (45,655,351) (915,157) 1,911,364 1,317,876 2,314,083	(1,791,413)	(576,403) (27,462,571) (7,720,097) 50,069 (3,814,480) (45,655,351) (915,157) 1,911,364 1,317,876 2,314,083 (43,341,268) (1,791,413)
(27,462,571) (7,720,097) 50,069 (3,814,480) (45,655,351) - - (45,655,351) - - (45,655,351) - - - - - 16,728,825 821,880 2,202,865 10,693,585 6,316,908	1,911,364 1,317,876 2,314,083	(27,462,571) (7,720,097) 50,069 (3,814,480) (45,655,351) (915,157) 1,911,364 1,317,876 2,314,083	(2,095)	(27,462,571) (7,720,097) 50,069 (3,814,480) (45,655,351) (915,157) 1,911,364 1,317,876 2,314,083 (43,341,268) (1,791,413) (2,095)
(27,462,571) (7,720,097) 50,069 (3,814,480) (45,655,351) - - (45,655,351) - - (45,655,351) - - - - - 16,728,825 821,880 2,202,865 10,693,585 6,316,908	1,911,364 1,317,876 2,314,083	(27,462,571) (7,720,097) 50,069 (3,814,480) (45,655,351) (915,157) 1,911,364 1,317,876 2,314,083	(2,095)	(27,462,571) (7,720,097) 50,069 (3,814,480) (45,655,351) (915,157) 1,911,364 1,317,876 2,314,083 (43,341,268) (1,791,413) (2,095)
(7,720,097) 50,069 (3,814,480) (45,655,351)  (45,655,351)  - (45,655,351)  - 16,728,825 821,880 2,202,865 10,693,585 6,316,908	1,911,364 1,317,876 2,314,083	(7,720,097) 50,069 (3,814,480) (45,655,351) (915,157) 1,911,364 1,317,876 2,314,083	(2,095)	(7,720,097 50,069 (3,814,480 (45,655,351) (915,157 1,911,364 1,317,876 2,314,083 (43,341,268) (1,791,413 (2,095)
50,069 (3,814,480) (45,655,351) - - (45,655,351) - - (45,655,351) - - - - 16,728,825 821,880 2,202,865 10,693,585 6,316,908	1,911,364 1,317,876 2,314,083	50,069 (3,814,480) (45,655,351) (915,157) 1,911,364 1,317,876 2,314,083	(2,095)	50,069 (3,814,480 (45,655,351 (915,157 1,911,364 1,317,876 2,314,083 (43,341,268 (1,791,413
(45,655,351)  (45,655,351)  - (45,655,351)  - 16,728,825 821,880 2,202,865 10,693,585 6,316,908	1,911,364 1,317,876 2,314,083	(45,655,351) (915,157) 1,911,364 1,317,876 2,314,083	(2,095)	(45,655,351 (915,157 1,911,364 1,317,876 2,314,083 (43,341,268 (1,791,413 (2,095
- - - (45,655,351) - - - - - - - - - - - - - - - - - - -	1,911,364 1,317,876 2,314,083	(915,157) 1,911,364 1,317,876 2,314,083	(2,095)	(915,157 1,911,364 1,317,876 2,314,083 (43,341,268 (1,791,413
16,728,825 821,880 2,202,865 10,693,585 6,316,908	1,911,364 1,317,876 2,314,083	1,911,364 1,317,876 2,314,083	(2,095)	1,911,364 1,317,876 2,314,083 (43,341,268 (1,791,413 (2,095
16,728,825 821,880 2,202,865 10,693,585 6,316,908	1,911,364 1,317,876 2,314,083	1,911,364 1,317,876 2,314,083	(2,095)	1,911,364 1,317,876 2,314,083 (43,341,268 (1,791,413 (2,095
16,728,825 821,880 2,202,865 10,693,585 6,316,908	1,317,876 2,314,083	1,317,876 2,314,083	(2,095)	1,317,876 2,314,083 (43,341,268 (1,791,413 (2,095
16,728,825 821,880 2,202,865 10,693,585 6,316,908	2,314,083	2,314,083	(2,095)	2,314,083 (43,341,268 (1,791,413 (2,095
16,728,825 821,880 2,202,865 10,693,585 6,316,908	2,314,083 - - -	(43,341,268) - - -	(2,095)	(1,791,413
821,880 2,202,865 10,693,585 6,316,908	- - - -	- -	(2,095)	(2,095)
821,880 2,202,865 10,693,585 6,316,908	- - -	-		
821,880 2,202,865 10,693,585 6,316,908				
821,880 2,202,865 10,693,585 6,316,908		<u> </u>	(3,660,968)	(3,660,968
821,880 2,202,865 10,693,585 6,316,908	_			
821,880 2,202,865 10,693,585 6,316,908			(5,454,476)	(5,454,476
821,880 2,202,865 10,693,585 6,316,908	_	16,728,825	_	16,728,825
2,202,865 10,693,585 6,316,908	_	821,880	_	821,880
10,693,585 6,316,908	_	2,202,865	_	2,202,865
6,316,908	_	10,693,585	_	10,693,585
	_	6,316,908	_	6,316,908
560,101	-	560,101	-	560,101
45,699	-	45,699	-	45,699
171,068	-	171,068	-	171,068
3,358,159	-	3,358,159	-	3,358,159
73,532	-	73,532	-	73,532
-	-	-	43,941	43,941
1,894,824	2,038	1,896,862	1,243,754	3,140,616
1,472,238	(1,472,238)	-	-	-
44,339,684	(1.470.200)	42,869,484	610,000	610,000
(1,315,667)	(1,470,200) 843,883	(471,784)	1,897,695 (3,556,781)	44,767,179 (4,028,565
		20,292,811		(140,999)
(18,146,522) (19,462,189)	38,439,333 \$ 39,283,216	\$ 19,821,027	(20,433,810) \$ (23,990,591)	\$ (4,169,564

The accompanying notes are an integral part of these financial statements.

#### CITY OF HARRISBURG, PENNSYLVANIA BALANCE SHEET - GOVERNMENTAL FUNDS DECEMBER 31, 2015

	General	 Grant Programs	 Debt Service	G	Other overnmental Funds	G	Total overnmental Funds
ASSETS							
Assets							
Cash and cash equivalents	\$ 6,268,854	\$ 2,136,297	\$ 75,070	\$	1,401,371	\$	9,881,592
Investments, at fair value	1,128,321	1,233,996	8,075		2,293,286		4,663,678
Receivables, net of allowance							
for uncollectible accounts							
Taxes	12,529,676	-	-		64,498		12,594,174
Rent	790,160	-	-		-		790,160
Loans	534,487	241,286	-		-		775,773
Notes	7,056,566	-	-		-		7,056,566
Other	4,923,486	4,809,269	-		96,933		9,829,688
Due from other funds	6,960,881	720,351	-		309,205		7,990,437
Due from component unit	678,542	-	-		-		678,542
Other assets	119,732	-	-		-		119,732
Restricted assets							
Cash and cash equivalents	 10,023,453	 	 		3,967,143		13,990,596
Total assets	\$ 51,014,158	\$ 9,141,199	\$ 83,145	\$	8,132,436	\$	68,370,938

(Continued)

	General	Grant Programs	Debt Service	Other Governmental Funds	Total Governmental Funds
LIABILITIES, DEFERRED I	NFLOWS O	F RESOUR	CES, AND FU	ND BALANC	<b>CE</b>
Liabilities					
Accounts payable	\$ 2,438,071	\$ 700,378	\$ 30,650	\$ 701,820	\$ 3,870,919
Accrued liabilities	420,083	9,220	-	2,034	431,337
Due to other entities	482,666	-	-	-	482,666
Compensated absences	278,254	-	-	-	278,254
Matured bond coupons payable	-	-	20,097	-	20,097
Due to other funds	797,813	5,635,256	-	1,041,528	7,474,597
Unearned revenue	118,636	2,796,345		139,572	3,054,553
Total liabilities	4,535,523	9,141,199	50,747	1,884,954	15,612,423
Deferred inflows of resources			· -		
Unavailable revenue - taxes	9,840,084	-	-	-	9,840,084
Unavailable revenue - notes receivable	7,056,566	-	-	-	7,056,566
Unavailable revenue - component unit	678,542	-	-	-	678,542
Unavailable revenue - other entities	1,789,994				1,789,994
Total deferred inflows of					
resources	19,365,186	-	-	-	19,365,186
Fund balance					
Nonspendable	119,732	-	-	-	119,732
Restricted for					
Revolving loan program	534,487	-	-	-	534,487
General government	-	-	-	10,636	10,636
Environment	-	-	-	518,106	518,106
Public works	-	-	-	888,036	888,036
Public safety	-	-	-	496,516	496,516
Community and economic					
development	-	-	-	358,992	358,992
Tourism	-	-	-	1,113,387	1,113,387
Other	67,096	-	-	-	67,096
Capital projects	-	-	-	2,861,809	2,861,809
Growth funds	9,956,357	-	-	-	9,956,357
Assigned for					
2016 budget	441,952	-	-	-	441,952
Public works	-	-	32,398	-	32,398
Encumbrances					
General government	423,291	-	-	-	423,291
Public works	468,643	-	-	-	468,643
Public safety	329,846	-	-	-	329,846
Community and economic					
development	10,807	-	-	-	10,807
Unassigned	14,761,238				14,761,238
Total fund balance	27,113,449		32,398	6,247,482	33,393,329
Total liabilities, deferred inflows of resources, and fund balance	\$ 51,014,158 The accompa	\$ 9,141,199	\$ 83,145	\$ 8,132,436	\$ 68,370,938

The accompanying notes are an integral part of these financial statements.

### **CITY OF HARRISBURG, PENNSYLVANIA**RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2015

Fund balance - total governmental funds		\$ 33,393,329
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		
Governmental capital assets Less accumulated depreciation	\$ 248,660,858 (156,387,525)	92,273,333
Receivables that are not available to pay for current-period expenditures and, therefore, are reported as unavailable in the funds.		19,365,186
Net pension asset, net of related deferred inflows and outflows of resources		31,530,809
Guarantee fees are reported on the statement of net position for governmental activities and amortized over the life of the guarantee period, but are available to pay current-period expenditures and, therefore, are not reported in the funds.		(835,814)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.		
Workers' compensation Bonds payable Notes payable Capital leases payable Compensated absences Compensated absences due and payable at December 31, 2015 Claims and judgments Due to bond insurer Settlement with suburban municipalities Liability under guarantee Net pension liability Other post-employment benefits Accrued interest payable	(3,580,745) (19,384,564) (34,580,572) (3,420,351) (5,292,047) 278,254 (675,000) (13,696,609) (3,725,000) (15,311,538) (16,696,432) (75,253,064) (3,851,364)	(195,189,032)
Net position of governmental activities		\$ (19,462,189)

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -GOVERNMENTAL FUNDS

YEAR ENDED DECEMBER 31, 2015

	General	Grant Programs	Debt Service	Other Governmental Funds	Total Governmental Funds	
Revenues	¢ 26 041 977	¢	¢	¢	¢ 26 041 977	
Taxes	\$ 36,941,877 594,605	\$ -	\$ -	\$ -	\$ 36,941,877 594,605	
Licenses and permits Intergovernmental revenue	•	8,170,039	-	1,133,282	12,855,157	
Department earnings and	3,551,836	8,170,039	-	1,133,282	12,833,137	
program revenue	4,232,503	1,166,199	_	1,561,333	6,960,035	
Fines and forfeits	867,340	1,100,199	-	1,301,333	867,340	
Investment income	660,548	_	_		660,548	
Miscellaneous	2,109,589	_	51,879	223,924	2,385,392	
Wilscenaneous	2,107,307		31,677	223,724	2,363,372	
Total revenues	48,958,298	9,336,238	51,879	2,918,539	61,264,954	
Expenditures						
Current	<b>7 7 4 4 2 3 4</b>	222.065		(20		
General government	7,544,301	325,965	-	639	7,870,905	
Community and economic	020.070	2 1 (2 5 7 7		210.002	4 211 722	
development	830,070	3,163,577	-	218,082	4,211,729	
Public safety	30,714,029	336,456	-	286,348	31,336,833	
Public works	6,507,164	125,386	91,950	728,738	7,453,238	
Environment	-	-	-	243,713	243,713	
Capital outlay Debt service	-	-	-	1,113,208	1,113,208	
Principal retirements	1,529,661	480,000	9,078,337	8,628	11,096,626	
Interest and fiscal charges	32,345	151,078	38,827	0,020	222,250	
interest and fiscal charges	32,343	131,078	36,627		222,230	
Total expenditures	47,157,570	4,582,462	9,209,114	2,599,356	63,548,502	
Excess of revenues over (under)						
expenditures	1,800,728	4,753,776	(9,157,235)	319,183	(2,283,548)	
Other financing sources (uses) Sale of general capital assets	174,935			38,000	212,935	
Debt issuance	1,000,000	-	-	38,000	1,000,000	
Capital lease	1,000,000	-	-	3,254,033	3,254,033	
Transfers in	7,500,805	_	9,354,157	781,957	17,636,919	
Transfers out	(10,125,011)	(4,753,776)	(272,950)	(1,012,944)	(16,164,681)	
Total other financing sources (uses)	(1,449,271)	(4,753,776)	9,081,207	3,061,046	5,939,206	
Net change in fund balances	351,457	-	(76,028)	3,380,229	3,655,658	
Fund balances - beginning of year	26,761,992		108,426	2,867,253	29,737,671	
Fund balances - end of year	\$ 27,113,449	\$ -	\$ 32,398	\$ 6,247,482	\$ 33,393,329	

The accompanying notes are an integral part of these financial statements.

Amortization of bond discounts

Change in net position of governmental activities

**CITY OF HARRISBURG, PENNSYLVANIA**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2015

Amounts reported for governmental activities in the statement of activities are different because:		
Net change in fund balance - total governmental funds		\$ 3,655,658
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital outlays Depreciation expense	\$ 2,459,377 (5,227,452)	(2,768,075)
When recognizing the sale of capital assets, the governmental funds report the total proceeds of the sale. Only the gain or loss on the sale is reported in the governmental activities.		(625,605)
The net pension asset (liability) is recorded as an asset (liability) in the government-wide financial statements, but not in the fund financial statements. This amount represents the change in the net pension asset (liability), net of deferred inflows and outflows of resources.		(2,986,727)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		2,036,193
Governmental funds report guarantee fees as revenues when received. However, in the statement of activities, the fees are amortized over the guarantee period and reported as investment income.		
Amortization		117,429
The issuance of long-term debt (i.e., bonds, leases) provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.		
Issuance Principal repayments Settlement with suburban municipalities	(4,254,033) 9,596,626 1,500,000	6,842,593
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Workers' compensation Compensated absences Claims and judgments Other post-employment benefits Accrued interest Amortization of liability under guarantee	173,828 (104,525) 203,719 (3,272,971) (656,114) (994,954)	
A most indicate Change Thomas and	(2.02(.11()	(7.507.122)

The accompanying notes are an integral part of these financial statements.

(2,936,116)

(7,587,133)

## **CITY OF HARRISBURG, PENNSYLVANIA**STATEMENT OF NET POSITION - PROPRIETARY FUNDS DECEMBER 31, 2015

Current assets		Harrisburg Senators Fund		Incinerator Fund		Sanitation Fund		Total Proprietary Funds	
Security deposity   Security deposits   Secu									
Accounts         -         2,654,969         759,004         3,13,937           Other         -         976,820         335,092         1,311,912           Due from other funds         78,386         736,325         -         814,711           Prepaid expenses and other assets         134,560         10,663,618         2,375,704         13,173,882           Long-term assets         2,159         41,331         500         43,990           Investments, at fair value         658,241         -         -         658,241           Security deposit         -         -         -         1,550,000         1,520,002           Net pension asset         -         -         -         1,625,002         1,625,002           Capital assets, less accumulated depreciation and amortization         31,836,103         192,500         67,866         32,096,469           Total long-term assets         32,2496,503         233,831         3,043,368         35,773,702           Total sessets         32,2496,503         10,897,449         5,419,072         48,947,584           DEFERRED OUTFLOWS OF RESOURCES           Deference outflows of resources for pension         -         -         629,344         629,344           Current p	Cash and cash equivalents Investments, at fair value	\$	-	\$	6,295,504	\$		\$	
Prepaid expenses and other assets	Accounts Other		-		976,820				1,311,912
Restricted assets   Restricted assets   Cash and cash equivalents   Cash and cash eq	Prepaid expenses and other assets		56,174				2 275 704		56,174
Restricted assets         2,159         41,331         500         43,990           Cash and cash equivalents         658,241         -         -         658,241           Security deposit         -         -         1,350,000         1,350,000           Net pension asset         -         -         1,625,002         1,625,002           Capital assets, less accumulated depreciation and amortization         31,836,103         192,500         67,866         32,096,469           Total long-term assets         32,496,503         233,831         3,043,368         35,773,702           Total assets         32,631,063         10,897,449         5,419,072         48,947,584           DEFERRED OUTFLOWS OF RESOURCES           Defered outflows of resources for pension         -         -         629,344         629,344           Current flabilities           Accorned liabilities           Accorned liabilities           Accorned liabilities         43,826         -         38,937         82,763           Due to other funds         -         141,385         987,407         1,128,792           Current portion of wakers' compensation         -         18,857         1,8857           Current port			134,560		10,663,618		2,3/5,/04		13,1/3,882
Cash and cash equivalents         2,159         41,331         500         43,900           Investments, at fair value         658,241         -         -         658,241           Security deposit         -         -         1,350,000         1,350,000           Net pension asset         -         -         1,625,002         1,625,002           Capital assets seaceumulated depreciation and amortization         31,836,103         192,500         67,866         32,096,469           Total long-term assets         32,2496,503         233,831         3,043,368         35,773,702           Total assets         -         -         629,344         629,344           DEFERRED OUTFLOWS OF RESOURCES         -         -         629,344         629,344           Deferred outflows of resources for pension         -         -         629,344         629,344           LIABILITIES           Current portion of resources for pension         -         -         608,837           Accounts payable         -         48,826         -         38,937         82,763           Accured liabilities         -         141,358         987,407         1,128,792           Current portion of lease rental bonds payable         310,000         <									
Security deposit         -         -         1,350,000         1,350,000           Net pension asset         -         -         1,625,002         1,625,002           Capital assets, less accumulated depreciation and amortization         31,836,103         192,500         67,866         32,096,669           Total long-term assets         32,496,503         233,831         3,043,368         35,773,702           Total assets         32,631,063         10,897,449         5,419,072         48,947,584           LIABILITIES           Current liabilities           Accounts payable         -         -         629,344         629,344           Accrued liabilities         43,826         -         38,937         82,763           Due to other funds         -         -         141,385         987,407         1,128,792           Current portion of workers' compensation         -         -         18,857         18,857           Current portion of lease rental bonds payable         310,000         -         -         1,6405           Current portion of capitalized lease obligations         -         -         6,405         6,405           Current portion of vested compensated absences         -         -         10,064	Cash and cash equivalents				41,331		500		
Net pension asset   -   -   -   1,625,002   1,625,002   Capital assets, less accumulated depreciation and amortization   31,836,103   192,500   67,866   32,096,469   Total long-term assets   32,496,503   233,831   3,043,368   35,773,702   Total assets   32,631,063   10,897,449   5,419,072   48,947,584   DEFERRED OUTFLOWS OF RESOURCES   Deferred outflows of resources for pension   -   -   -   629,344   629,344   629,344   Capital assets   Current liabilities   -   468,891   136,946   605,837   Accrued liabilities   43,826   -   38,937   82,763   Due to other funds   -   141,385   987,407   1,128,792   Current portion of workers' compensation   -   141,385   987,407   1,128,792   Current portion of versive compensation   -   -   6,405   6,405   Current portion of capitalized lease obligations   -   -   6,405   6,405   Current portion of versive decompensated absences   -   -   10,064   10,064   Total current liabilities   353,826   610,276   1,198,616   2,162,718   Capitalized lease obligations   -   -   73,130   73,130   Capitalized lease obligations   -   -   73,130   73,130   Capitalized lease obligations   -   -   6,419,604   Capitalized lease obligations   -   -   -   6,419,604   Capitalized lease obligations   -   -   -   1,711,390   8,130,994   Capitalized lease obligations   -   -   -   1,711,390   8,130,994   Capitalized lease obligations   -   -   -   1,711,390   8,130,994   Capitalized lease obligations   -   -   -   -   -   -   -   -   -			-		-		1,350,000		
Total long-term assets         32,496,503         233,831         3,043,368         35,773,702           Total assets         32,631,063         10,897,449         5,419,072         48,947,584           DEFERRED OUTFLOWS OF RESOURCES           Deferred outflows of resources for pension         -         -         629,344         629,344           LIABILITIES           Current liabilities           Accounts payable         -         468,891         136,946         605,837           Accrued liabilities         43,826         -         38,937         82,763           Due to other funds         -         141,385         987,407         1,128,792           Current portion of workers' compensation         -         -         18,857         18,857           Current portion of lease rental bonds payable         310,000         -         -         310,000           Current portion of vested compensated absences         -         -         10,064         10,064           Total current liabilities         353,826         610,276         1,198,616         2,162,718           Long-term liabilities         -         -         73,130         73,130           Lease rental bonds payable         6,419,604	Capital assets, less accumulated depreciation and		-		-		1,625,002		1,625,002
Total assets	amortization						67,866		
DEFERRED OUTFLOWS OF RESOURCES           Deferred outflows of resources for pension         -         -         629,344         629,344           LIABILITIES           Current liabilities         -         468,891         136,946         605,837           Accounts payable         -         43,826         -         38,937         82,763           Due to other funds         -         141,385         987,407         1,128,792           Current portion of workers' compensation         -         -         18,857         18,857           Current portion of lease rental bonds payable         310,000         -         -         310,000           Current portion of vested compensated absences         -         -         6,405         6,405           Current liabilities         353,826         610,276         1,198,616         2,162,718           Long-term liabilities         353,826         610,276         1,198,616         2,162,718           Workers' compensation         -         -         73,130         73,130           Lease rental bonds payable         6,419,604         -         -         6,419,604           Capitalized lease obligations         -         -         1,28,04         128,804	Total long-term assets		32,496,503		233,831		3,043,368		35,773,702
Deferred outflows of resources for pension   -   -   -   629,344   629,344	Total assets		32,631,063		10,897,449		5,419,072		48,947,584
Current liabilities							_		
Current liabilities         -         468,891         136,946         605,837           Accounts payable         43,826         -         38,937         82,763           Due to other funds         -         141,385         987,407         1,128,792           Current portion of workers' compensation         -         -         18,857         18,857           Current portion of lease rental bonds payable         310,000         -         -         310,000           Current portion of vested compensated absences         -         -         10,645         10,064           Current portion of vested compensated absences         -         -         10,064         10,064           Total current liabilities         353,826         610,276         1,198,616         2,162,718           Long-term liabilities         353,826         610,276         1,198,616         2,162,718           Workers' compensation         -         -         73,130         73,130           Lease rental bonds payable         6,419,604         -         -         6,419,604           Capitalized lease obligations         -         -         1,28,04         128,804           Vested compensated absences         -         -         1,504,652         1,504,652	Deferred outflows of resources for pension		-		_		629,344		629,344
Accounts payable         -         468,891         136,946         605,837           Accrued liabilities         43,826         -         38,937         82,763           Due to other funds         -         141,385         987,407         1,128,792           Current portion of workers' compensation         -         -         18,857         18,857           Current portion of lease rental bonds payable         310,000         -         -         310,000           Current portion of vested compensated absences         -         -         6,405         6,405           Current portion of vested compensated absences         -         -         10,064         10,064           Total current liabilities         353,826         610,276         1,198,616         2,162,718           Long-term liabilities         -         -         73,130         73,130           Lease rental bonds payable         6,419,604         -         -         6,419,604           Capitalized lease obligations         -         -         4,804         4,804         4,804           Vested compensated absences         -         -         12,804         128,804         128,804           Other post-employment benefits         -         -         1,504,652	· ·								
Accrued liabilities         43,826         -         38,937         82,763           Due to other funds         -         141,385         987,407         1,128,792           Current portion of workers' compensation         -         -         18,857         18,857           Current portion of lease rental bonds payable         310,000         -         -         310,000           Current portion of vested compensated absences         -         -         6,405         6,405           Current portion of vested compensated absences         -         -         10,064         10,064           Total current liabilities         353,826         610,276         1,198,616         2,162,718           Long-term liabilities         -         -         -         73,130         73,130           Long-term liabilities         -         -         -         6,419,604         -         -         6,419,604           Capitalized lease obligations         -         -         -         4,804         4,804           Vested compensated absences         -         -         128,804         128,804           Other post-employment benefits         -         -         1,504,652         1,504,652           Total long-term liabilities					460.004		126016		60.5.02.5
Due to other funds         -         141,385         987,407         1,128,792           Current portion of workers' compensation         -         -         18,857         18,857           Current portion of lease rental bonds payable         310,000         -         -         310,000           Current portion of vested compensated absences         -         -         6,405         6,405           Current portion of vested compensated absences         -         -         10,064         10,064           Total current liabilities         353,826         610,276         1,198,616         2,162,718           Long-term liabilities         Workers' compensation         -         -         73,130         73,130           Lease rental bonds payable         6,419,604         -         -         6,419,604           Capitalized lease obligations         -         -         128,804         128,804           Vested compensated absences         -         -         128,804         128,804           Other post-employment benefits         -         -         1,504,652         1,504,652           Total long-term liabilities         6,419,604         -         1,711,390         8,130,994           Total liabilities         6,773,430         610,276<			-		468,891				
Current portion of workers' compensation         -         -         18,857         18,857           Current portion of clase rental bonds payable         310,000         -         -         310,000           Current portion of vested compensated absences         -         -         6,405         6,405           Current portion of vested compensated absences         -         -         10,064         10,064           Total current liabilities         353,826         610,276         1,198,616         2,162,718           Long-term liabilities         Workers' compensation         -         -         73,130         73,130           Lease rental bonds payable         6,419,604         -         -         6,419,604           Capitalized lease obligations         -         -         4,804         4,804           Vested compensated absences         -         -         128,804         128,804           Other post-employment benefits         -         -         1,504,652         1,504,652           Total long-term liabilities         6,419,604         -         1,711,390         8,130,994           Total liabilities         6,773,430         610,276         2,910,006         10,293,712           NET POSITION           Net			43,820		- 1/1 395				
Current portion of lease rental bonds payable         310,000         -         -         310,000           Current portion of capitalized lease obligations         -         -         6,405         6,405           Current portion of vested compensated absences         -         -         10,064         10,064           Total current liabilities         353,826         610,276         1,198,616         2,162,718           Long-term liabilities         -         -         -         73,130         73,130           Workers' compensation         -         -         -         6,419,604           Capitalized lease obligations         -         -         -         6,419,604           Capitalized lease obligations         -         -         -         6,419,604           Vested compensated absences         -         -         128,804         128,804           Other post-employment benefits         -         -         1,504,652         1,504,652           Total long-term liabilities         6,419,604         -         1,711,390         8,130,994           NET POSITION           Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         -			-		141,363				
Current portion of capitalized lease obligations         -         -         6,405         6,405           Current portion of vested compensated absences         -         -         10,064         10,064           Total current liabilities         353,826         610,276         1,198,616         2,162,718           Long-term liabilities         -         -         73,130         73,130           Workers' compensation         -         -         73,130         73,130           Lease rental bonds payable         6,419,604         -         -         6,419,604           Capitalized lease obligations         -         -         4,804         4,804           Vested compensated absences         -         -         128,804         128,804           Other post-employment benefits         -         -         1,504,652         1,504,652           Total long-term liabilities         6,419,604         -         1,711,390         8,130,994           Total liabilities         6,773,430         610,276         2,910,006         10,293,712           NET POSITION           Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         658,241         -<			310.000		_		-		
Current portion of vested compensated absences         -         -         10,064         10,064           Total current liabilities         353,826         610,276         1,198,616         2,162,718           Long-term liabilities         Workers' compensation         -         -         73,130         73,130           Lease rental bonds payable         6,419,604         -         -         6,419,604           Capitalized lease obligations         -         -         4,804         4,804           Vested compensated absences         -         -         128,804         128,804           Other post-employment benefits         -         -         1,504,652         1,504,652           Total long-term liabilities         6,419,604         -         1,711,390         8,130,994           Total liabilities         6,773,430         610,276         2,910,006         10,293,712           NET POSITION           Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         Debt service         658,241         -         -         658,241           Net pension asset         -         -         1,625,002         1,625,002           Unrestricted			-		-		6,405		
Long-term liabilities   Workers' compensation   -	Current portion of vested compensated absences		-		-		10,064		10,064
Workers' compensation         -         -         73,130         73,130           Lease rental bonds payable         6,419,604         -         -         6,419,604           Capitalized lease obligations         -         -         4,804         4,804           Vested compensated absences         -         -         128,804         128,804           Other post-employment benefits         -         -         1,504,652         1,504,652           Total long-term liabilities         6,419,604         -         1,711,390         8,130,994           NET POSITION           Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         -         -         -         -         658,241           Net pension asset         -         -         -         658,241           Net pension asset         -         -         -         1,625,002         1,625,002           Unrestricted         12,348         10,094,673         1,456,751         11,563,772	Total current liabilities		353,826		610,276		1,198,616		2,162,718
Workers' compensation         -         -         73,130         73,130           Lease rental bonds payable         6,419,604         -         -         6,419,604           Capitalized lease obligations         -         -         4,804         4,804           Vested compensated absences         -         -         128,804         128,804           Other post-employment benefits         -         -         1,504,652         1,504,652           Total long-term liabilities         6,419,604         -         1,711,390         8,130,994           NET POSITION           Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         -         -         -         -         658,241           Net pension asset         -         -         -         658,241           Net pension asset         -         -         -         1,625,002         1,625,002           Unrestricted         12,348         10,094,673         1,456,751         11,563,772	Long-term liabilities								
Capitalized lease obligations         -         -         4,804         4,804           Vested compensated absences         -         -         128,804         128,804           Other post-employment benefits         -         -         1,504,652         1,504,652           Total long-term liabilities         6,419,604         -         1,711,390         8,130,994           NET POSITION           Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         -         -         -         658,241         -         -         658,241           Net pension asset         -         -         -         1,625,002         1,625,002           Unrestricted         12,348         10,094,673         1,456,751         11,563,772			-		-		73,130		73,130
Vested compensated absences         -         -         128,804         128,804           Other post-employment benefits         -         -         -         1,504,652         1,504,652           Total long-term liabilities         6,419,604         -         1,711,390         8,130,994           NET POSITION           Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         Debt service         658,241         -         -         658,241           Net pension asset         -         -         1,625,002         1,625,002           Unrestricted         12,348         10,094,673         1,456,751         11,563,772			6,419,604		-		-		
Other post-employment benefits         -         -         1,504,652         1,504,652           Total long-term liabilities         6,419,604         -         1,711,390         8,130,994           Total liabilities         6,773,430         610,276         2,910,006         10,293,712           NET POSITION           Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         Debt service         658,241         -         -         658,241           Net pension asset         -         -         1,625,002         1,625,002           Unrestricted         12,348         10,094,673         1,456,751         11,563,772			-		-				
Total long-term liabilities         6,419,604         -         1,711,390         8,130,994           Total liabilities         6,773,430         610,276         2,910,006         10,293,712           NET POSITION           Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         Debt service         658,241         -         -         658,241           Net pension asset         -         -         1,625,002         1,625,002           Unrestricted         12,348         10,094,673         1,456,751         11,563,772			-		-				
Total liabilities         6,773,430         610,276         2,910,006         10,293,712           NET POSITION           Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         -         -         -         658,241         -         -         658,241           Net pension asset         -         -         1,625,002         1,625,002           Unrestricted         12,348         10,094,673         1,456,751         11,563,772			- (410,604						
NET POSITION           Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         Debt service         658,241         -         -         658,241           Net pension asset         -         -         1,625,002         1,625,002           Unrestricted         12,348         10,094,673         1,456,751         11,563,772				_					
Net investment in capital assets         25,187,044         192,500         56,657         25,436,201           Restricted         Debt service         658,241         -         -         -         658,241           Net pension asset         -         -         -         1,625,002         1,625,002           Unrestricted         12,348         10,094,673         1,456,751         11,563,772			6,773,430		610,276		2,910,006		10,293,712
Restricted         658,241         -         -         658,241           Net pension asset         -         -         1,625,002         1,625,002           Unrestricted         12,348         10,094,673         1,456,751         11,563,772			22102011		100 500				22.126.201
Debt service       658,241       -       -       658,241         Net pension asset       -       -       1,625,002       1,625,002         Unrestricted       12,348       10,094,673       1,456,751       11,563,772			25,187,044		192,500		56,657		25,436,201
Net pension asset         -         -         1,625,002         1,625,002           Unrestricted         12,348         10,094,673         1,456,751         11,563,772			658 241		_		_		658 241
Unrestricted 12,348 10,094,673 1,456,751 11,563,772			-		-		1.625 002		
			12,348		10,094,673				
		\$		\$		\$		\$	

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA** STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION -PROPRIETARY FUNDS YEAR ENDED DECEMBER 31, 2015

	Harrisburg Senators Fund	Incinerator Fund	Sanitation Fund	Total Proprietary Funds	
Operating revenues Charges for service	\$ 379,738	\$ 8,772,452	\$ 3,883,460	\$ 13,035,650	
Operating expenses Salaries and wages Fringe benefits Communications Professional fees Utilities Insurance Maintenance and repairs Contracted services Supplies		6,843,588	878,708 708,675 19,291 15,703 7,097 42,987 221,538 514,615 198,616	878,708 708,675 19,291 15,703 7,097 42,987 221,538 7,358,203 198,616	
Depreciation and amortization	928,600	17,500	4,963	951,063	
Total operating expenses	928,600	6,861,088	2,612,193	10,401,881	
Operating income (loss)	(548,862)	1,911,364	1,271,267	2,633,769	
Nonoperating revenues (expenses) State subsidy Investment income Interest expense Amortization of bond issue costs	41 (359,582) (6,713)	- - - -	46,609 1,997 - -	46,609 2,038 (359,582) (6,713)	
Total nonoperating revenues (expenses)	(366,254)		48,606	(317,648)	
Income (loss) before transfers	(915,116)	1,911,364	1,319,873	2,316,121	
Transfers in Transfers out	272,950		(1,745,188)	272,950 (1,745,188)	
Change in net position	(642,166)	1,911,364	(425,315)	843,883	
Net position - beginning of year - restated	26,499,799	8,375,809	3,563,725	38,439,333	
Net position - end of year	\$ 25,857,633	\$ 10,287,173	\$ 3,138,410	\$ 39,283,216	

The accompanying notes are an integral part of these financial statements.

### CITY OF HARRISBURG, PENNSYLVANIA STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS YEAR ENDED DECEMBER 31, 2015

	arrisburg Senators Fund	 Incinerator Fund	 Sanitation Fund		Total Proprietary Funds
Cash flows from operating activities Received from user charges Payments to employees for services Payments for fringe benefits Payments to suppliers for goods and services	\$ 379,738	\$ 8,799,161 - (7,248,217)	\$ 3,448,558 (896,220) (400,449) (962,915)	\$	12,627,457 (896,220) (400,449) (8,211,132)
Net cash provided by operating activities	 379,738	 1,550,944	 1,188,974	_	3,119,656
Cash flows from noncapital financing activities State subsidy Transfers in Transfers out	 - 272,950 -	 - - -	 46,609 - (1,745,188)		46,609 272,950 (1,745,188)
Net cash provided by (used in) noncapital financing activities	272,950	 	(1,698,579)		(1,425,629)
Cash flows from capital and related financing activities Acquisition and construction of capital assets Interest paid Lease, bond and note payments	(357,731) (295,000)	(210,000)	(37,900) - (12,079)		(247,900) (357,731) (307,079)
Net cash used in capital and related financing activities	(652,731)	(210,000)	(49,979)		(912,710)
Cash flows from investing activities Sales of investments Investment income	- 43	 - -	 810 1,997		810 2,040
Net cash provided by investing activities	 43	 	 2,807	_	2,850
Net increase (decrease) in cash and cash equivalents	-	1,340,944	(556,777)		784,167
Cash and cash equivalents (including restricted cash) - beginning of year	2,159	4,995,891	1,560,428		6,558,478
Cash and cash equivalents (including restricted assets) - end of year	\$ 2,159	\$ 6,336,835	\$ 1,003,651	\$	7,342,645

(continued)

### CITY OF HARRISBURG, PENNSYLVANIA STATEMENT OF CASH FLOWS - ALL PROPRIETARY FUNDS (CONT'D) YEAR ENDED DECEMBER 31, 2015

	Harrisburg Senators Fund				Sanitation Fund	1 . 7	
Reconciliation of operating income (loss) to net cash						_	
provided by operating activities							
Operating income (loss)	\$	(548,862)	\$ 1,911,364	\$	1,271,267	\$	2,633,769
Adjustments to reconcile operating income (loss) to							
net cash provided by operating activities							
Depreciation and amortization		928,600	17,500		4,963		951,063
Provision for uncollectible accounts		-	1,344,552		234,720		1,579,272
Changes in assets and liabilities							
Accounts receivable		-	(1,275,521)		(525,078)		(1,800,599)
Other receivables		-	148,226		(335,092)		(186,866)
Deferred outflows of resources for pension		-	-		(627,709)		(627,709)
Due from/to other funds		-	(190,548)		190,548		-
Net pension asset		-	-		842,036		842,036
Other assets		-	_		4,889		4,889
Vested compensated absences		-	_		(17,512)		(17,512)
Other post-employment benefits		-	_		93,899		93,899
Workers' compensation		_	_		(32,651)		(32,651)
Accounts payable and other accrued costs		-	(404,629)		84,694		(319,935)
Net cash provided by operating activities	\$	379,738	\$ 1,550,944	\$	1,188,974	\$	3,119,656
Noncash investing, capital, and financing activities Amortization of bond discount	\$	6,713	\$ 	\$	<u>-</u>	\$	6,713

The accompanying notes are an integral part of these financial statements.

# **CITY OF HARRISBURG, PENNSYLVANIA** STATEMENT OF FIDUCIARY NET POSITION DECEMBER 31, 2015

	Police Pension Trust Fund	Agency Funds
ASSETS		
Cash and cash equivalents	\$ -	\$ 1,415,237
Receivables Interest and dividends	42,374	_
Total receivables	42,374	
Investments, at fair value  Money market funds Certificates of deposit Fixed income funds U.S. Government obligations U.S. Government agency obligations Corporate bonds Municipal bonds Equity funds  Total investments  Total assets	1,166,026 1,266,966 22,072,247 956,089 997,361 2,296,041 56,074 44,727,140 73,537,944	1,415,237
LIABILITIES		
Due to other governments Due to City's General Fund Escrow liabilities Total liabilities	- - - - -	482,666 201,759 730,812 \$ 1,415,237
NET POSITION		
Restricted for police pension benefits	\$ 73,580,318	

The accompanying notes are an integral part of these financial statements.

### **CITY OF HARRISBURG, PENNSYLVANIA**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - POLICE PENSION TRUST FUND YEAR ENDED DECEMBER 31, 2015

Additions	
Contributions	Φ 462.520
Plan member	\$ 462,539
Employer	2,972,450
Total contributions	3,434,989
Investment income	
Interest and dividend income	2,053,267
Net depreciation in fair value of investments	(1,261,519)
- · · · · · · · · · · · · · · · · · · ·	(-,,,)
Total investment income	791,748
	,
Less investment expense	(204,804)
•	
Net investment income	586,944
Total additions	4,021,933
Deductions	5 (20 052
Pension benefits	5,630,072
Administrative expenses	48,790
Tatal 1.1 adam	5 (70 0(2
Total deductions	5,678,862
Change in net position	(1,656,929)
Change in het position	(1,030,727)
Net position - beginning of year	75,237,247
	,231,211
Net position - end of year	\$ 73,580,318
-	

The accompanying notes are an integral part of the these financial statements.

#### CITY OF HARRISBURG, PENNSYLVANIA DESCRIPTION OF COMPONENT UNITS YEAR ENDED DECEMBER 31, 2015

#### **Harrisburg Parking Authority**

On December 23, 2013, the Harrisburg Parking Authority Component Unit entered into an Asset Transfer Agreement for the City of Harrisburg Parking System for a majority of its parking facilities, meters, and lots. Subsequent to December 23, 2013, the Harrisburg Parking Authority maintains an operating interest in the City Island Garage and certain parking lots. Although the Harrisburg Parking Authority maintains an operating interest in the City Island Garage as of December 31, 2015, the Asset Transfer Agreement stipulates that the City Island Garage could also be transferred once negotiations with certain interested parties are complete.

#### Harrisburg Downtown Improvement District, Inc.

The Harrisburg Downtown Improvement District, Inc., a Pennsylvania non-profit corporation, was formed on April 22, 2004, under provisions of the Neighborhood Improvement District Act, as of December 20, 2000, to provide neighborhood improvement district management association services, overseeing a neighborhood improvement district located in the Downtown Business District of Harrisburg, Pennsylvania. Such services shall include services which improve the ability of commercial establishments to service its consumers, transportation, public relations programs, advertising, district maintenance, security services, and services which improve the ability of property owners to enjoy a safer and more attractive neighborhood.

#### Redevelopment Authority of the City of Harrisburg

The Redevelopment Authority of the City of Harrisburg Component Unit is incorporated under the provisions of the Commonwealth of Pennsylvania Urban Development Act Number 385 of May 24, 1945, as amended, for the purpose of providing redevelopment and other related activities within the City.

# **CITY OF HARRISBURG, PENNSYLVANIA**STATEMENT OF NET POSITION - COMPONENT UNITS DECEMBER 31, 2015

AGOPTE	Harrisburg Parking Authority		Harrisburg Downtown Improvement District		Redevelopment Authority		Total Component Units	
ASSETS								
Current assets	\$	846,044	\$	508,767	\$	947,130	\$	2,301,941
Cash and cash equivalents Receivables, net of allowance for uncollectible	Ф	840,044	Ф	308,767	Ф	947,130	Ф	2,301,941
accounts								
Accounts		12,737		3,740		221,594		238,071
Rent		678,542		3,740		221,374		678,542
Loans		-		_		23,406		23,406
Prepaid expenses and other assets		14,449		16,606		-		31,055
Total current assets		1,551,772		529,113		1,192,130		3,273,015
Restricted assets								
Investments						3,985,103		3,985,103
Total restricted assets						3,985,103		3,985,103
Right to building		_		_		20,369,411		20,369,411
Loans receivable		-		-		219,893		219,893
Capital assets, not being depreciated		-		-		30,000		30,000
Capital assets, less accumulated depreciation		4,499,840		2,337		7,530,186		12,032,363
Project costs, less accumulated amortization				28,833		-		28,833
Total assets		6,051,612		560,283		33,326,723		39,938,618

(continued)

LIABILITIES	Harrisburg Parking Authority	Harrisburg Downtown Improvement District	Redevelopment Authority	Total Component Units
Current liabilities (payable from current assets)				
Accounts payable and accrued liabilities	99,589	28,358	99,316	227,263
Due to primary government	678,542	-	-	678,542
Accrued interest payable			77,525	77,525
Total current liabilities (payable from current				
assets)	778,131	28,358	176,841	983,330
Current liabilities (payable from restricted assets)				
Current portion of revenue bonds payable	-	_	3,680,000	3,680,000
Current portion of revenue notes payable	-	-	340,523	340,523
Total current liabilities (payable from restricted assets)			4,020,523	4,020,523
Noncurrent liabilities				
Revenue bonds payable, net of discount	-	_	58,045,245	58,045,245
Revenue notes payable, net of discount	-	_	709,279	709,279
Due to other governments	-	-	170,832	170,832
Total liabilities	778,131	28,358	63,122,720	63,929,209
NET POSITION				
Net position				
Net investment in capital assets	4,499,840	_	6,511,231	11,011,071
Restricted	1,122,010		0,511,251	11,011,071
Revolving loan program	-	_	222,729	222,729
Debt service	-	_	3,985,103	3,985,103
Insurer agreement	347,978	-	-	347,978
Blight remediation	-	-	249,666	249,666
Unrestricted	425,663	531,925	(40,764,726)	(39,807,138)
Total net position	\$ 5,273,481	\$ 531,925	\$ (29,795,997)	\$ (23,990,591)

The accompanying notes are an integral part of these financial statements.

#### **CITY OF HARRISBURG**

## STATEMENT OF ACTIVITIES - COMPONENT UNITS YEAR ENDED DECEMBER 31, 2015

				Prog	ram Revenues		
	Charges for Contributions and Expenses Services Grants				ributions and	Capital Contributions and Grants	
Harrisburg Parking Authority Harrisburg Downtown	\$ 1,999,717	\$	208,304	\$	-	\$	-
Improvement District	743,657		635,667		105,895		_
Redevelopment Authority	 5,084,009		1,138,863		250,845		33,333
Total component units	\$ 7,827,383	\$	1,982,834	\$	356,740	\$	33,333

General revenues Miscellaneous income Unrestricted investment earnings Special item

Total general revenues and special item

Change in net position

Net position - January 1, 2015 - restated

Net position - December 31, 2015

#### Net (Expense) Revenue and Changes in Net Position

Harrisburg Parking Authority	Harrisburg Downtown Improvement District		Redevelopment Authority		 Total
\$ (1,791,413)	\$	-	\$	-	\$ (1,791,413)
<del>-</del>		(2,095)		(3,660,968)	(2,095) (3,660,968)
(1,791,413)		(2,095)		(3,660,968)	 (5,454,476)
1,133,000		2,159		43,941 108,595 610,000	43,941 1,243,754 610,000
1,133,000		2,159		762,536	 1,897,695
(658,413)		64		(2,898,432)	(3,556,781)
5,931,894		531,861		(26,897,565)	 (20,433,810)
\$ 5,273,481	\$	531,925	\$	(29,795,997)	\$ (23,990,591)

The accompanying notes are an integral part of these financial statements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Harrisburg, Pennsylvania (City) was founded by John Harris II in 1785, established as a borough in 1791 and incorporated as a City on March 19, 1860. The City operates as a Mayor-Council form of government and provides all municipal services to its residents.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the significant policies:

#### A. Reporting Entity

The City used guidance contained in governmental accounting standards to evaluate the possible inclusion of related entities (Authorities, Boards, Councils, etc.) within its reporting entity. The criteria used by the City for inclusion are financial accountability and the nature and significance of the relationships. In determining financial accountability in a given case, the City reviews the applicability of the following criteria. The City is financially accountable for:

- Organizations that make up the legal City entity.
- Legally separate organizations if City officials appoint a voting majority of the organization's governing body and the City is able to impose its will on the organization or if there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City, as defined below:
  - **Impose its Will** If the City can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization.
  - **Financial Benefit or Burden** Exists if the City (1) is entitled to the organization's resources or (2) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide support to, the organization or (3) is obligated in some manner for the debt of the organization.
- Organizations that are fiscally dependent on the City. Fiscal dependency is established if the
  organization is unable to adopt its budget, levy taxes, set rates or charges, or issue bonded
  debt without approval by the City.

Based on the foregoing criteria, the reporting entity has been defined to include all the entities for which the City is financially accountable or for which there is another significant relationship. Specific information on the nature of the various potential component units and a description of how the aforementioned criteria have been considered in determining whether or not to include or exclude such units in the City's financial statements are provided in the following paragraphs. Separately published audit reports of the component units and joint venture are available for public inspection in the City's Finance Office.

#### Blended Component Units

Some component units, despite being legally separate from the primary government (City), are so intertwined with the primary government that they are, in substance, the same as the primary government and are reported as part of the primary government. The component unit reported in this way is the City of Harrisburg Leasing Authority.

#### City of Harrisburg Leasing Authority

The City of Harrisburg Leasing Authority was formed pursuant to the Municipality Authorities Act in 1986 for the purpose of acquiring and leasing facilities and equipment to the City. The five-member Board of Directors is appointed by the Mayor. The City of Harrisburg Leasing Authority's only financial transaction is the financing of City projects. There was no activity during the year ended December 31, 2015.

#### Discretely Presented Component Units

Component units which are not blended as part of the primary government are discretely presented, which entails reporting component unit financial data in a column separate from the financial data of the primary government. The component units presented in this way are the following:

- Harrisburg Parking Authority
- Harrisburg Downtown Improvement District, Inc.
- Redevelopment Authority of the City of Harrisburg

#### **Harrisburg Parking Authority**

The Harrisburg Parking Authority (Authority) was incorporated in 1972 under the Pennsylvania Parking Authority Law of 1947. The Authority is an agency of the Commonwealth of Pennsylvania, which owns and operates parking facilities in the City. The five-member Board of Directors is appointed by the Mayor and members can be removed from the Board at will.

On December 23, 2013, the Authority entered into an Asset Transfer Agreement for the City of Harrisburg Parking System (Agreement) dated December 1, 2013 with Pennsylvania Economic Development Financing Authority (PEDFA). Under the Agreement, the Authority agreed to lease, for a period of approximately 40 years, certain parking facilities, meters, and lots for an upfront acquisition price of approximately \$267 million, plus four notes receivable, with a present value of approximately \$12 million. At closing on December 23, 2013, at request of the City, the Authority assigned the notes receivable to the City, Dauphin County (County), and the bond insurer. Any surplus revenues (as defined in the Agreement), are to be paid on the notes receivable, with 75% going to the bond insurer and the County and 25% going to the City, until such time as the bond insurer and the County are made whole and then all amounts going to the City.

Because the lease qualified as a capital lease, all associated capital assets were removed from the Authority's financial statements as of the closing date. At the end of 40 years, all associated capital assets are to be returned to the Authority (or the City if the Authority is not in existence) along with an capital reserve monies (funded by PEDFA through an extensive formula in the PEDFA indenture) for deferred maintenance. In accordance with an agreement with the bond insurer, any amounts received after the transfer of assets by the Authority in respect of its ownership of the parking assets transferred, in excess of reserves agreed upon by the Authority and the bond insurer, are to be promptly paid to the bond insurer. Within 30 days following June 30, 2015, any surplus amount held and received by HPA after closing of the transfer of assets is to be promptly paid to the bond insurer.

Subsequent to the asset transfer date of December 23, 2013, the Authority maintained an operating interest in the City Island Garage and certain parking lots. Although the Authority maintains an operating interest in the City Island Garage as of December 31, 2015, the Agreement stipulates that the City Island Garage could also be transferred once negotiations with certain interested parties are complete.

#### Harrisburg Downtown Improvement District, Inc.

The Harrisburg Downtown Improvement District, Inc. (Corporation) was formed on April 22, 2004 under the provisions of the Neighborhood Improvement District Act, as of December 20, 2000, to provide neighborhood improvement district management services, overseeing a neighborhood improvement district located in the downtown business district of the City. On September 14, 2004, City Council adopted an ordinance to establish a Neighborhood Improvement District (District) to replace the Harrisburg Downtown Improvement District Authority by providing the same business improvements and administrative services to a larger downtown business district. Effective September 30, 2004, the Harrisburg Downtown Improvement District Authority was terminated and all assets, liabilities, and contractual rights were assumed by the Corporation.

On September 14, 2010, the Corporation was re-authorized by City Council to administer services to the District for a five-year term beginning January 1, 2011 and ending December 31, 2015.

On December 15, 2015, the Corporation was re-authorized by City Council for a two-year term beginning January 1, 2016 to administer services to the District. The authorization to administer the District shall automatically terminate on December 21, 2017, unless the governing body of the City legislatively authorizes its continuation.

As a result of the inclusion of the Corporation as a discretely presented component unit in the City's December 31, 2015 financial statements, net position has been restated.

#### Redevelopment Authority of the City of Harrisburg

The Redevelopment Authority of the City of Harrisburg (Redevelopment Authority) was established in 1949 pursuant to the Urban Redevelopment Act of 1945 (Public Law – 991). The Redevelopment Authority is administered by a five-member Board of Directors, all of whom are appointed by the Mayor. The Redevelopment Authority provides a broad range of urban renewal and maintenance programs within the City. The Redevelopment Authority also coordinates efforts to improve the economic vitality, the housing stock, and overall living conditions within the City. The City guarantees some debt of the Redevelopment Authority projects.

The Harrisburg Land Bank (Land Bank) is a blended component unit presented in the Redevelopment Authority's financial statements. The Land Bank is governed by seven board members, five of which serve as members of the Redevelopment Authority and two elected by the Mayor. The Land Bank was created under the Pennsylvania Land Bank Act and its purpose is to deter blight and return vacant property to productive status, thereby enabling the transformation of vacant, blighted, abandoned, and tax-delinquent spaces into vibrant City places. During the year ended December 31, 2015, the City contributed \$250,000 to the Land Bank.

#### Potential Component Units Excluded

#### Capital Region Water

Capital Region Water (CRW) was incorporated in 1957 under the provisions of the Municipality Authorities Act. CRW is administered by a five-member Board of Directors, all of whom are appointed by the Mayor and confirmed by City Council. The purpose of CRW is, among other things, to engage in public works projects relating to the ownership and operation of the water system and wastewater treatment and conveyance systems. CRW also maintains responsibility for winding down certain administrative, contractual, and minor operating activities of the previously owned resource recovery facility. The City has no financial accountability over CRW's operations.

CRW operates and reports on a calendar year.

#### City of Harrisburg Housing Authority

The City of Harrisburg Housing Authority (Housing Authority) was established in 1937 pursuant to the Housing Authorities Law to promote the availability of safe and sanitary dwelling accommodations at affordable rents to families of low income. The Housing Authority is administered by a five-member Board of Directors, all of whom are appointed by the Mayor.

The Housing Authority operates low-rent subsidized housing projects established within the City. The Housing Authority manages the acquisition of federal and state funds for the construction of and/or improvements to low income properties and reviews programs with the landlords to ensure compliance with various rules and regulations. The City has no financial accountability over the Housing Authority's operations.

The Housing Authority operates and reports on a calendar year.

#### Harristown Development Corporation

The Harristown Development Corporation (HDC) was incorporated under the Nonprofit Corporation Law of Pennsylvania in 1974, and owns and operates several facilities within the City. HDC is governed by a 17-member Board of Directors (Board) selected by a nominating committee of the Board. City officials do not serve on the Board or nominating committee. The City does guarantee the debt of an HDC project, but there is no indication of financial accountability.

The HDC operates and reports on a calendar year.

#### Joint Venture

The City is a participant with other municipalities in a joint venture that provides services to the constituents of all the participants. The City has no financial or equity interest in the joint venture. The following is a summary of the significant facts and circumstances for the joint venture for the year ended June 30, 2015:

Name of Organization	Cumberland-Dauphin-Harrisburg	
	Transit Authority	
Services Provided	Bus Service	
City Board representation	Two of seven members	
Fiscal Year	June 30	
Current Assets	\$ 3,065,977	
Capital Assets, Net	\$ 22,253,088	
Total Assets and Deferred Outflows of Resources	\$ 26,055,547	
Net Position	\$ 18,467,012	
Operating Revenue	\$ 6,890,622	
Operating Loss	\$ (16,651,110)	
Change in Net Position	\$ (2,231,018)	
City Contribution to Operations	\$ 225,656	

#### **Related Organizations**

The City Council and Mayor are also responsible for appointing the members of several boards, but the City's accountability for these organizations does not extend beyond making appointments. These boards include:

Broad Street Market Authority	Harrisburg Human Relations Commission
Planning Commission	License and Tax Appeals
Private Industry Council	Electrical Code Advisory and Licensing
Tri-County Regional Planning Commission	Building Code Board of Appeals
Emergency Planning Committee	Housing Code Board of Appeals
Board of Health	Civil Service Board
Historical and Architectural Review Board	Zoning Hearing Board
Plumbing Board	Revolving Loan Review Committee
Susquehanna Area Regional Airport Authority	

The amounts the City appropriated to these organizations during the year ended December 31, 2015 were immaterial to the basic financial statements.

The City owns the National Civil War Museum and the related artifacts (collectively, the facilities). In April 2001, the City entered into a lease, license, and operating agreement with the National Civil War Museum to lease the facilities for \$1 per year, to operate and manage the museum, and to license elements of the museum. The term of the agreement continues through January 1, 2031. After the first five years, the City can notify the National Civil War Museum that it would like to renegotiate the rent payment based on the organization's ability to pay. In October 2009, the agreement was amended to extend the term for lease, license, and operations to January 31, 2039. As of December 31, 2015, there has been no further negotiation.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent on fees and charges to external parties for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and pension trust fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Benefits and refunds of the Combined Police Pension Plan are recognized when due and payable in accordance with the terms of the plan.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Real estate, earned income, local services, mercantile, franchise, and hotel taxes, intergovernmental revenue, departmental earnings, and investment income are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other governmental fund revenues are recorded as cash is received because they are generally not measurable until actually received. In determining when to recognize intergovernmental revenues (grants and entitlements), the legal and contractual requirements of the individual programs are used as guidance.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on general long-term obligations are recognized when due. Prepaid items and inventory purchases are reported as expenditures in the year when the items are purchased. Expenditures for claims, judgments, compensated absences, contingent liabilities, and employer pension and other post-employment benefit contributions are reported to the extent that they mature each period.

The City reports unavailable revenue on its governmental fund balance sheet. Unavailable revenues arise when a potential revenue does not meet the "measurable" and "available" criteria for recognition in the current period. Unearned revenues arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for unavailable or unearned revenue is removed from the governmental fund balance sheet and revenue is recognized.

The City reports the following major governmental funds:

<u>General Fund</u> – Accounts for all financial resources except those accounted for in another fund. The General Fund is the general operating fund of the City.

<u>Grant Programs Fund</u> - Accounts for the revenues and expenditures of federal, state, and other grant programs including the Community Development Block Grant Entitlement Program.

<u>Debt Service Fund</u> – Accounts for the accumulation of resources, which are principally transfers from other funds, for the payment of general long-term obligation principal, interest, and related costs.

The City reports the following major proprietary funds:

<u>Harrisburg Senators Fund</u> - Accounts for the revenues and expenses associated with the payment of debt on the financing of a new stadium of the Harrisburg Senators, a minor league franchise formerly owned by the City.

<u>Incinerator Fund</u> - Accounts for the collection and remittance of incinerator/resource recovery disposal fees billed by the City and remitted to Lancaster County Solid Waste Management Authority, for its provision of solid waste incineration services to the residents and commercial and industrial establishments of the City.

<u>Sanitation Fund</u> – Accounts for the revenue and expenses associated with the collection of refuse and recyclable items and transportation of both to the solid waste facility.

In addition, the City reports the following fund types:

<u>Pension Trust Fund</u> – Accounts for the accumulation of resources for pension benefit payments and the withdrawals of qualified distributions of police personnel.

<u>Agency Funds</u> – Account for situations where the City's role is purely custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations and do not have a measurement focus. The City's agency funds include the school tax collection fund, which is used

to account for the collection and payment to the school district of property taxes billed and collected on its behalf, and the payroll and other escrow liabilities fund, which is used to account for the collection and payment of miscellaneous escrow liabilities.

Component units are accounted for as follows:

The discretely presented component units are accounted for as enterprise funds. As such, they account for the activities similar to those found in the private sector, where the determination of net income is necessary or useful for sound financial administration. Services from such activities are provided to outside parties.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the enterprise funds and other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City and its component units practice to use restricted resources first, then unrestricted resources as they are needed.

#### D. Cash and Cash Equivalents

For the purpose of the statement of cash flows, highly liquid investments (including restricted assets) with a maturity of three months or less when purchased are considered to be cash equivalents.

#### E. Investments

With the exception of investment contracts, which are at contract value, the City and its component units carry their investments at fair value. The fair value of the investments is based upon values provided by external investment managers and quoted market price.

#### F. Allowance for Uncollectible Accounts

The allowance for uncollectible accounts is based upon historical ratios established according to experience and other factors which in the judgment of City officials deserve recognition in estimating possible losses. Management believes that they have adequately provided for future probable losses.

#### G. Loans Receivable

The City has loans receivable issued from the City's Department of Building and Housing Development (DBHD) in the amount of \$926,124 and the Mayor's Office of Equal Economic

Opportunity (MOEEO) in the amount of \$2,037,321, net of allowances for uncollectible accounts of \$717,640 and \$1,470,032, respectively. The balance of loans receivable that is reported in the General Fund, net of allowance for uncollectible accounts, is presented as restricted fund balance. The balance of the loans receivable that is reported in the Grant Programs Fund, net of allowance for uncollectible accounts, is presented as unearned revenue. Write-offs are determined based on events of loan default, bankruptcy, or negotiated settlement with the City.

The Redevelopment Authority's loans receivable consists of loans made to various entities for redevelopment projects within the City. The loans vary in term and require full payment of principal and interest at the end of the loan term. As of December 31 2015, there was \$243,299 of loans receivable.

In June 2003, the Redevelopment Authority received two Up-Front Grants in the amount of \$10.6 million from the United States Department of Housing and Urban Development for the Governor's Square (formerly McClay Street) redevelopment project within the City. The grant funds were loaned to developers for use in connection with a low-income housing project. The loans vary in term and require full payment of principal and interest at the end of the loan term. By their nature, the likelihood that these loans will be collected is remote and, as a result, the loans are completely offset with an allowance for uncollectible accounts at December 31, 2015.

#### H. Rent Receivable

Management has assessed the rent receivables referenced in Note 4 for collectability and deemed the amounts to be fully collectable. Rent receipts are applied to the oldest receivables first.

#### I. Interfund Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due to/from other funds" on the balance sheet or statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### J. Security Deposit

At December 31, 2015, the Sanitation Fund has presented a security deposit in the amount of \$1.35 million. This amount represents the deposit amount for the City's obligations to the owner of the resource recovery facility under the Municipal Waste Disposal Agreement. The amount has been deposited pursuant to the Second Addendum to Assignment, Amendment, and Restatement of the Disposal Agreement.

#### K. Right to Building

In 1998, the Redevelopment Authority purchased the right, title, and interest in and to certain portions of the Strawberry Square Site located in the City. The Redevelopment Authority is not entitled to any ownership of the buildings until 2016. The future right to the building is valued on

#### CITY OF HARRISBURG, PENNSYLVANIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2015

the statement of net position at amortized cost. No amortization was required to be recorded through December 31, 2015.

#### L. Capital Assets

#### Primary Government

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, dams, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if historical cost is not available. Assets acquired prior to 1982 have been valued by applying an inflation index to current replacement cost to determine estimated historical costs. The cost of such assets amounted to \$2,447,811 at December 31, 2015. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend lives are not capitalized.

Artifacts, totaling \$18,649,000, have been recorded at cost in the governmental activities column of the government-wide financial statements and are not being depreciated.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	5 to 100 years
Equipment and furniture	5 to 20 years
Infrastructure	50 to 150 years

Component Units

#### Harrisburg Parking Authority

The Authority's capital assets in service and construction in progress are stated on the basis of cost. Capital assets are defined by the Authority as assets with an initial, individual cost of \$10,000 for land, buildings, and related improvements, or \$1,000 for furniture and equipment purposes, and an estimated useful life in excess of three years. Maintenance and repairs, which do not significantly extend the value or life of capital assets, are expensed as incurred.

The Authority's depreciation expense is computed using the straight-line method over the estimated useful asset life of thirty years. Interest is capitalized on assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest costs incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period.

#### Harrisburg Downtown Improvement District, Inc.

Property and equipment are carried at cost. Depreciation is computed using the straight-line method over the useful lives of the assets. Management has set a policy using a dollar amount to capitalize expenditures of \$5,000. Leasehold improvements pertain to the design and construction of certain improvements within the Corporation's leased space, which are stated at cost and depreciated over the lease term using the straight-line method of depreciation.

#### Redevelopment Authority of the City of Harrisburg

All capital assets are capitalized at historical cost at the acquisition date. Donated capital assets are reported at their fair value as of the date received. The Redevelopment Authority maintains a capitalization threshold of \$5,000 for vehicles, equipment, and furniture and fixtures. Leasehold improvements, land improvements, buildings, and building improvements have a capitalization threshold of \$25,000. All capital assets are depreciated, except for land, land improvements (excavation, fill, grading, landscaping), construction in progress, easements, and rights of way.

Depreciation is computed using the straight-line method over the following useful lives:

Buildings and building improvements	40 years
Land improvements	20 years
Furniture and fixtures	10 years
Leasehold improvements	7-10 years
Vehicles	7-10 years
Equipment	5 years

#### M. Vested Compensated Absences

#### Primary Government

Vested compensated absences represent vested portions of accumulated unpaid vacation, sick pay, and other employee benefit amounts. It is the City's policy to permit employees to accumulate a limited amount of earned but unused vacation, sick pay, and other employee benefit amounts, which will be paid to employees upon separation from City service. All vested compensated absences are accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### Component Unit

#### Redevelopment Authority of the City of Harrisburg

The Redevelopment Authority's employees are granted vacation benefits in varying amounts depending on the number of years of service. Employees may accumulate up to 37.5 hours of vacation leave, which may be carried over to subsequent years. Sick leave benefits accrue up to a maximum of 675 hours, but can only be used as sick time and not taken in pay. Sick leave accumulated in excess of 675 hours may be converted, at the discretion of the Executive Director, to vacation time. The conversion of sick leave to vacation leave will occur on the ratio of three

(3) hours excess sick leave to one (1) hour vacation leave. The vacation leave accrued in this manner may be carried over to the new calendar year in addition to the maximum vacation leave carryover otherwise permitted. The liability related to compensated absences is reported in the statement of net position.

#### N. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts are amortized over the life of the related obligation using the effective interest method. Debt is reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### O. Deferred Inflows and Outflows of Resources for Pensions

In conjunction with pension accounting requirements, the effect of the differences in the City's expected and actual experience, changes of assumptions, the City's contributions subsequent to the measurement date, and the difference between projected and actual earnings on pension plan investments are recorded as deferred inflows or outflows of resources related to pension on the government-wide and proprietary fund financial statements. These amounts are determined based on the actuarial valuations performed for the pension plan. Note 17 presents additional information about the pension plan.

#### P. Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental and proprietary fund types. Encumbrances are recorded when purchase orders are issued, but are not considered expenditures until liabilities for payment are incurred. Encumbrances outstanding at year-end for unfilled obligations of the current year budget are reappropriated in the succeeding year. The City reports encumbrances in its governmental funds as assigned fund balance, if the individual fund's fund balance is not presented as restricted. The General Fund had encumbrances of \$1,232,587 relating to contract services and operating materials and supplies. Encumbrance accounting is used in proprietary fund types as a tool for budgetary control, but is not reported on the statement of net position. There are no encumbrances for the proprietary funds at December 31, 2015.

#### Q. Fund Equity and Net Position

In the government-wide financial statements and the proprietary and pension trust fund types in the fund financial statements, net position is classified in the following categories:

Net Investment in Capital Assets – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding

balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduces this category.

**Restricted Net Position** – This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments, and restrictions imposed by law through constitutional provisions or enabling legislation.

*Unrestricted Net Position* – This category represents the net position of the City, that is not restricted for any project or other purpose.

Sometimes the City and its component units will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which resources are considered to be applied. It is the City's and its component units' policy to consider restricted net position to have been depleted before unrestricted net position is applied.

In the fund financial statements, governmental funds report fund balance in categories based on the level of constraints placed upon the funds. The levels are as follows:

*Nonspendable* – This category represents funds that are not in spendable form and includes such items as prepaid expenditures.

**Restricted** – This category represents funds that are limited in use due to constraints on purpose and circumstances of spending that are legally enforceable by outside parties.

**Assigned** – This category represents intentions of the City to use funds for specific purposes.

*Unassigned* – This category represents all other funds not otherwise defined.

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any component of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, assigned fund balance is applied first. Unassigned fund balance is applied last.

#### R. Pensions

All full-time employees of the City, with the exception of police officers, are covered by an agent-multiple employer public employee retirement system, the Pennsylvania Municipal Retirement System (PMRS). Police officers are covered by the Combined Police Pension Plan, a single-employer pension plan. Contributions to the plans are made in amounts sufficient to fund current service costs and to fund prior and past service costs over a forty-year period. Member employees contribute amounts to the plans based on a percentage of salary. The City funds its pension plans on the basis of normal cost plus the amortization of prior service cost over thirty years in accordance with Act 205 - 1984 of the Pennsylvania legislature. Pension expense is based upon normal cost plus the equivalent to interest on the unfunded prior service costs. As of

January 1, 2015, the date of the most recent actuarial valuation, the actuarial accrued pension liability exceeded the actuarial value of assets in the Combined Police Pension Plan in the amount of \$13,850,341. However, the actuarial value of assets exceeded the actuarial accrued pension liability in the Non-uniformed Employees' and Firefighters' Pension Plans in the amounts of \$15,860,225 and \$8,924,323, respectively.

#### S. Risk Management

#### Primary Government

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City purchases commercial insurance for all risks of loss including workers' compensation excess coverage for those risks related to injuries of employees. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

The City is self-insured for workers' compensation. As a self-insurer, the City is required to fund an already established trust fund, dollar for dollar, once the City has passed a total liability threshold as established by the Commonwealth of Pennsylvania. Accordingly, the City has established a trust fund for workers' compensation claims. The City provides coverage for up to a maximum of \$1,000,000 for any covered paid or volunteer firefighter, \$800,000 for any covered paid or volunteer police officer, and \$650,000 for each non-uniformed workers' compensation claim and has purchased commercial coverage for claims in excess of coverage.

In the government-wide financial statements and proprietary fund types in the fund financial statements, the liability for outstanding claims is reported in the applicable statement of net position. A liability for these amounts is reported in governmental funds only if they have matured. The accrued cost for unpaid claims was \$3,580,745 and \$91,987 in the governmental activities and business-type activities, respectively, at December 31, 2015. These claims liabilities are discounted to present value at a discount rate of 5% and are based on the requirements of governmental accounting standards, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Change in the claims' liability amounts were as follows:

	Activities	siness-type activities	2015	2014
Beginning - January 1 Current year claims and changes in estimates Claim payments	\$ 3,754,573 500,454 (674,282)	\$ 124,638 11,682 (44,333)	\$ 3,879,211 512,136 (718,615)	\$ 4,149,737 404,748 (675,274)
Ending - December 31	\$ 3,580,745	\$ 91,987	\$ 3,672,732	\$ 3,879,211

#### Component Units

The City's discretely presented component units are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Significant losses are covered by commercial insurance. There were no

significant reductions in insurance coverages in 2015. Settlement amounts have not exceeded insurance coverages for the current year or three prior years.

#### T. Budgets and Budgetary Accounting

Formal budgetary integration is employed as a management control device during the year for the General Fund, Debt Service Fund, Sanitation Fund (neighborhood services), Incinerator Fund, and the following nonmajor governmental funds: State Liquid Fuels Tax Fund, Host Municipality Fees Fund, Blight Remediation Fund, Special Events Fund, Fire Protection Fund, Police Protection Fund, Parks and Recreation Fund, and WHBG-TV Fund. Annual budgets are adopted by ordinances passed by City Council. The City has established the following procedures relating to the preparation and adoption of the annual budget.

- 1. During August, budget preparation packages are prepared and submitted to the department heads/bureau chiefs for use in developing financial projections for their expenditures for the ensuing year.
- 2. The budget staff reviews the department heads'/bureau chiefs' expenditure projections and submits a first draft to the Business Administrator. Subsequent to the Business Administrator's review, the draft and recommendations are forwarded to the Mayor.
- 3. During September, departmental review forms are prepared and submitted to all department heads/bureau chiefs for use in developing financial projections for anticipated revenues for the ensuing year. The Budget staff conducts public hearings to review the department's budget requests.
- 4. Mayoral hearings are then held during October with each department to discuss their budgets as submitted and allow them to substantiate projected expenditures.
- 5. After hearings, the budget staff again reviews the projections and presents to the Business Administrator options as to the most viable method of financing them.
- 6. A second draft is then given to the Mayor with the balanced budget prepared as a result of meetings held between the Mayor, the Business Administrator, and the budget staff.
- 7. On the fourth Tuesday of November, the final Mayoral recommended budget is presented to City Council.
- 8. Council holds Budget and Finance Committee meetings to substantiate the proposed budget and arrive at any amendments to the budget.
- 9. By December 31, the budget, as amended by Council, is legally enacted through the passage of an ordinance.

Appropriations are authorized by ordinance at the fund level with the exception of the General Fund, which is appropriated at the functional office or department level except for the Office of Administration, which has separate budgets for administration and general expenditures. Appropriations are further defined through the establishment of more detailed line-item budgets. These specifics represent the legal levels of budgetary control.

The Business Administrator (current finance director) may authorize transfers up to \$20,000 between line-items within a department or office. However, no transfers shall be permitted into or within any personnel line-items to augment any individual wage or salary allocation previously established by City Council for any position without City Council approval, except to accommodate payments to employees as required under applicable laws or collective bargaining agreements. City Council approval is required for transfers in excess of \$20,000 along budget line-items. In the absence of budgeted financing, City Council may approve a supplemental appropriation from unappropriated fund balances; or from a new, unanticipated, and unbudgeted revenue source(s) received during the course of the budget year. Therefore, the legal level of control is the line-item level. Supplemental appropriations were enacted during 2015.

Budget to actual comparison by department for the City's General Fund is included in required supplementary information.

#### U. Use of Estimates

Management of the City and its discretely presented component units have made a number of estimates and assumptions relating to the reporting of assets, deferred outflows of resources, liabilities, and deferred inflows of resources, and the disclosure of contingent liabilities to prepare the financial statements in conformity with accounting principles generally accepted in the United States of America. Estimates also affect the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### V. Special Item

A special item is a transaction or other event, within the control of management, which is either unusual in nature or infrequent in occurrence. During the year ended December 31, 2015, the Redevelopment Authority received \$610,000 for a guaranteed investment contract termination payment.

#### W. Non-Recourse Debt Issue

The Redevelopment Authority participates in various bond issues for which it has limited liability. Acting solely in an agency capacity, the Redevelopment Authority serves as a financing conduit, bringing the ultimate borrower and the ultimate lender together to do business. Although the Redevelopment Authority is a party to the trust indentures with the trustees, the agreements are structured such that there is no recourse against the Redevelopment Authority in the case of default. As such, the corresponding debt is not reflected on the statement of net position of the Redevelopment Authority. As of December 31, 2015, non-recourse debt issues of the Redevelopment Authority totaled approximately \$16.86 million including approximately \$6.76 million on behalf of the City.

#### X. Adoption of Governmental Accounting Standards Board (GASB) Statements

GASB Statement No. 68, "Accounting and Financial Reporting for Pension Plans," and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date," were adopted for the year ended December 31, 2015 by the City.

As a result of this implementation, as well as the inclusion of the Corporation as a discretely presented component unit during the year ended December 31, 2015, the net position was restated as follows:

	 Sovernmental Activities	В	usiness-Type Activities	Con	mponent Units
Net position at January 1, 2015 - as originally stated	\$ (31,567,706)	\$	35,970,660	\$	(20,965,671)
Remove net pension asset at January 1, 2015	(4,399,920)		-		-
Net pension asset (liability) at January 1, 2015	17,786,633		2,467,038		-
Contribution subsequent to the measurement date	34,471		1,635		-
Corporation net position at January 1, 2015	 <u>-</u>		<u>-</u> .		531,861
Net position at January 1, 2015 - restated	\$ (18,146,522)	\$	38,439,333	\$	(20,433,810)
	Sanitation Fund				
Net position at January 1, 2015 - as originally stated	\$ 1,095,052				
Net pension asset at January 1, 2015	2,467,038				
Contribution subsequent to the measurement date	 1,635				
Net position at January 1, 2015 - restated	\$ 3,563,725				

The net pension asset, net pension liability, and related components are described more fully in Note 17.

#### Y. Pending Changes in Accounting Principles

In February 2015, the GASB issued Statement No. 72, "Fair Value Measurement and Application." This Statement addresses accounting and financial reporting issues related to fair value measurements. The provisions of GASB Statement No. 72 are effective for the City's December 31, 2016 financial statements.

#### CITY OF HARRISBURG, PENNSYLVANIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2015

In June 2015, the GASB issued Statement No. 73, "Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB 68, and Amendments to Certain Provisions of GASB Statements 67 and 68." This Statement establishes requirements for those pensions and pension plans that are not administered through a trust meeting specified criteria (those not covered by Statements No. 67 and 68). The provisions of GASB Statement No. 73 are effective for the City's December 31, 2016 financial statements – except those provisions that address employers and governmental nonemployer contributing entities for pensions that are not within the scope of Statement No. 68, which are effective for the City's December 31, 2017 financial statements.

In June 2015, the GASB issued Statement No. 74, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans." This Statement addresses reporting by OPEB plans that administer benefits on behalf of governments. This Statement replaces Statement No. 43. The provisions of GASB Statement No. 74 are effective for the City's December 31, 2017 financial statements.

In June 2015, the GASB issued Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." This Statement addressed reporting by governments that provide OPEB to their employees and for governments that finances OPEB for employees of other governments. This Statement replaces the requirements of Statement No. 45. The provisions of GASB Statement No. 75 are effective for the City's December 31, 2018 financial statements.

In June 2015, the GASB issued Statement No. 76, "Hierarchy of Generally Accepted Accounting Principles for State and Local Governments." This Statement identifies the hierarchy of generally accepted accounting principles (GAAP), reduces this hierarchy to two categories of authoritative GAAP, and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. This Statement supersedes Statement No. 55. The provisions of Statement No. 76 are effective for the City's December 31, 2016 financial statements.

In August 2015, the GASB issued Statement No. 77, "Tax Abatement Disclosures." This Statement enhances disclosures of information about the nature and magnitude of tax abatements. The provisions of Statement No. 77 are effective for the City's December 31, 2016 financial statements.

In December 2015, the GASB issued Statement No. 78, "Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans." This Statement amends the scope and applicability of Statement No. 68 to exclude pensions provided to employees of state or local governmental employers through a cost-sharing multiple-employer defined benefit pension plan that (1) is not a state or local governmental pension plan, (2) is used to provide defined benefit pensions both to employees of state or local governmental employers and to employees of employers that are not state or local governmental employers, and (3) has no predominant state or local governmental employer (either individually or collectively with other state or local governmental employers that provide pensions through the pension plan). This Statement establishes requirements for recognition and measurement of pension expense, expenditures, and liabilities; note disclosures; and required supplementary information for pensions that have characteristics described above. The provisions of GASB Statement No. 78 are effective for the City's December 31, 2016 financial statements.

In December 2015, the GASB issued Statement No. 79, "Certain External Investment Pools and Pool Participants." This Statement addresses accounting and financial reporting for certain external investment pools and pool participants. The provisions of GASB Statement No. 79 are effective for the City's December 31, 2016 financial statements.

In January 2016, the GASB issued Statement No. 80, "Blending Requirements for Certain Component Units – An Amendment of GASB Statement No. 14." This Statement amends the blending criteria to include a not-for-profit corporation in which the primary government is the sole corporate member. The provisions of GASB Statement No. 80 are effective for the City's December 31, 2017 financial statements.

In March 2016, the GASB issued Statement No. 81, "Irrevocable Split-Interest Agreement." The Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The provisions of GASB Statement No. 81 are effective for the City's December 31, 2017 financial statements.

In March 2016, the GASB issued Statement No. 82, "Pension Issues – An Amendment of GASB Statements No. 67, No. 68, and No. 73." This Statement addresses certain issues that have been raised with respect to previous pension standards. The provisions of GASB Statement No. 82 are effective for the City's December 31, 2017 financial statements.

The effect of implementation of these Statements has not yet been determined.

#### 2. DEPOSITS AND INVESTMENTS

Primary Government

The deposit and investment policy of the City adheres to state statutes and prudent business practices. City deposits must be held in insured, federally regulated banks or financial institutions and must be fully collateralized in accordance with state statutes. Permissible investments include direct obligations of the U.S. Treasury and U.S. Governmental agencies; certificates of deposit issued by insured banks, bank and trust companies, and savings and loan associations; repurchase agreements not to exceed 30 days, secured by U.S. Government obligations with collateral to be delivered to a third-party custodian; shares of registered investment companies whose portfolios consist solely of government securities; general obligation bonds of any state, Pennsylvania subdivisions, or any of its agencies or instrumentalities backed by the full faith and credit of the issuing entity and having the highest rating of a recognized bond rating agency; and pooled funds of public agencies of the Commonwealth of Pennsylvania. Any investment authorized by 20 Pa. C.S. Ch. 73 (relating to fiduciary investments) is an authorized investment for any pension or retirement fund. This policy is in accordance with applicable Pennsylvania statutes. There were no deposit or investment transactions that were in violation of either state statutes or the policy of the City at December 31, 2015, nor during the year then ended.

Proceeds from debt and other funds, which are held in bank trust accounts in the City's name and administered by trustees for payment of revenue bonds and the enterprise fund portion of general long-term debt, are classified as restricted assets since their use is limited by applicable bond indentures.

During the year ended December 31, 2015, the City received proceeds related to a capital lease of approximately \$3 million. These proceeds are maintained in a separate bank account and are classified as restricted assets since their use is limited by the provisions of the capital lease.

During the year ended December 31, 2013, the City received proceeds from the leasing of certain of the Harrisburg Parking Authority assets. Certain of the proceeds, held at December 31, 2015, are maintained in a segregated bank account restricted for the following purposes: \$3.7 million to fund a yet to be established other post-employment benefit trust fund; and \$6.2 million to fund a City growth fund.

#### Deposits

At December 31, 2015, the deposits of the City, including component units, were as follows:

Reconciliation to statement of net position:	
Governmental activities	
Unrestricted	\$ 9,881,592
Restricted	13,990,596
Business-type activities	
Unrestricted	7,298,655
Restricted	43,990
Fiduciary funds - agency fund	1,415,237
Total primary government	\$ 32,630,070
Component units	
Unrestricted	\$ 2,301,941

Custodial Credit Risk. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The City has no policy, other than as presented above, that further limits its custodial credit deposit risk. As of December 31, 2015, the City's book balance was \$32,630,070 and the bank balance was \$35,610,007. Of the bank balance, \$1,000,000 was covered by federal depository insurance and \$34,582,999 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of Federal Depository Insurance limits. The remaining bank balance of \$27,008 was invested in an external investment pool with the Pennsylvania Local Government Investment Trust (PLGIT). PLGIT separately issues audited financial statements which are available to the public. The fair value of the City's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania is the formal external regulatory oversight for the external investment pool. At December 31, 2015, PLGIT carried an AAA rating and had an average maturity of less than one year.

#### CITY OF HARRISBURG, PENNSYLVANIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2015

#### Component units

#### Harrisburg Parking Authority

The Parking Authority Law limits the Authority to the type of deposits it may make. Allowable deposits include deposits with banks or savings associations that, to the extent not insured, are secured by a pledge of direct obligations of the U.S. Government, Commonwealth of Pennsylvania, or the City having an aggregate market value at least equal to the balance of such deposits.

Custodial Credit Risk. At December 31, 2015, the Authority's cash deposits have a book and bank balance of \$846,044 and \$862,845, respectively. Of the bank balance, \$116,102 was covered by federal depository insurance. The remaining \$746,743 was invested in the Pennsylvania Treasurer's INVEST Program for Local Governments and Nonprofits (INVEST). INVEST issues audited financial statements that are available to the public. The fair value of the Authority's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight for the external investment pool. At December 31, 2015, INVEST carried a AAA rating and had an average weighted maturity of less than one year.

#### Harrisburg Downtown Improvement District, Inc.

*Concentrations of Credit Risk.* Credit risk is limited to assessments receivable, investments, and cash balances. As of December 31, 2015, the Corporation had \$202,057 and \$237,075 on deposit in each money market account.

#### Redevelopment Authority of the City of Harrisburg

Custodial Credit Risk. The Redevelopment Authority does not have a deposit policy for custodial credit risk. As of December 31, 2015, the Redevelopment Authority's book balance was \$947,130 and the bank balance was \$963,668. Of the bank balance, \$657,791 was covered by federal depository insurance. The remaining balance of \$305,877 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of federal depository insurance limits.

#### **Investments**

At December 31, 2015, the investments of the City were as follows:

Primary Government	
Unrestricted investments	
Money market funds	\$ 1,149,040
External investment pool	 3,793,095
Total unrestricted investments	 4,942,135
Restricted investments	
Money market funds	 658,241
Total restricted investments	 658,241
Fiduciary funds	
Money market funds	1,166,026
Certificates of deposit	1,266,966
Fixed income funds	22,072,247
U.S. Government obligations	956,089
U.S. Government agency obligations	997,361
Corporate bonds	2,296,041
Municipal bonds	56,074
Equity funds	 44,727,140
Total fiduciary funds	 73,537,944
Total primary government	\$ 79,138,320
Component Units	
Restricted investments	
Money market funds	\$ 27,655
External investment pool	847
Certificates of deposit	2,390,415
Guaranteed investment contract	 1,566,186
Total restricted investments	 3,985,103
Total component units	\$ 3,985,103

For financial statement purposes, the City's balance held in PLGIT, an external investment pool, is disclosed as a deposit.

#### Primary Government

Custodial credit risk. Custodial credit risk is the risk that the counterparty to an investment transaction will fail and the government will not recover the value of the investment or collateral securities that are in possession of an outside party. The City has no policy, other than as presented above, that further limits its custodial credit investment risk. Of the City's total investments of \$79,138,320, \$5,600,376 was held by the counterparty's trust department or agent not in the City's name.

The City uses an external investment pool to ensure safety and maximize efficiency, liquidity, and yield for the City's funds. These funds are invested in the Pennsylvania Treasurer's INVEST Program for Local Governments and Nonprofits (INVEST) which separately issues audited

financial statements which are available to the public. The fair value of the City's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight of the pool.

**Concentration of credit risk.** The City places no limit on the amount the City may invest in any one issuer. At December 31, 2015, there were no investments that represent more than five percent of the City's total investments.

*Credit risk*. The City does not have a formal policy relating to credit risk of investments. The City's money market, external investment pool, and fixed income investments had the following level of exposure to credit risk as of December 31, 2015:

	Fair Value		Rating
Money market funds	\$	2,973,307	AAA
External investment pool	\$	3,793,095	AAA
Certificates of deposit	\$	1,266,966	AA+
Fixed income funds	\$	2,541,741	*AAA
Fixed income funds	\$	12,294,250	*AA
Fixed income funds	\$	7,236,256	*A
U.S. Government obligations	\$	956,089	AA+
U.S. Government agency obligations	\$	997,361	AA+
Corporate bonds	\$	209,674	AAA
Corporate bonds	\$	47,049	AA+
Corporate bonds	\$	149,776	AA
Corporate bonds	\$	327,969	AA-
Corporate bonds	\$	263,360	A+
Corporate bonds	\$	518,153	Α
Corporate bonds	\$	226,270	A-
Corporate bonds	\$	350,998	BBB+
Corporate bonds	\$	40,327	BBB
Corporate bonds	\$	41,868	BBB-
Corporate bonds	\$	120,597	Unrated
Municipal bonds	\$	56,074	AA

<sup>\*</sup> This is the weighted-average quality rating for a mutual fund made up of fixed income securities.

*Interest rate risk.* The City does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The following is a list of the City's money market, external investment pool, and fixed income investments and their related average maturities:

		Investment Maturities			
Investment Type	Fair Value	2016	2017-2021	2022-2026	2027 and beyond
Money market funds	\$ 2,973,307	\$ 2,973,3	\$ -	\$ -	\$ -
External investment pool	3,793,095	3,793,0	95 -	-	-
Certificates of deposit	1,266,966		- 1,222,918	44,048	-
Fixed income funds	22,072,247		- 2,396,691	19,675,556	-
U.S. Government obligations	956,089		- 258,442	456,991	240,656
U.S. Government agency					
obligations	997,361		- 154,860	257,042	585,459
Corporate bonds	2,296,041		- 835,271	963,382	497,388
Municipal bonds	56,074		<u> </u>		56,074
Total	\$ 34,411,180	\$ 6,766,4	\$ 4,868,182	\$ 21,397,019	\$ 1,379,577

#### Workers' Compensation

In accordance with the provisions of the Pennsylvania Workers' Compensation Act, the City has secured an exemption from the necessity of insuring its workers' compensation liability and has elected to maintain a separate fund to provide a reserve for claimants entitled to benefits. Since inception, a total of \$600,000 has been deposited in a bank trust account through December 31, 2015. Interest of \$1,499,040 has been earned on the deposits and claims of \$700,000 have been paid from the trust account from inception through December 31, 2015. During 2006, the City withdrew \$1,300,000 to fund operating deficits of the General Fund. At December 31, 2006, the City had deposited \$1,050,000 back into the fund, giving the City total assets held as reserves of \$1,149,040 at December 31, 2015, of which \$145,682 is included in the General Fund, \$726,340 is included in the General Fund as due to CRW, and \$277,018 is included in the Sanitation Fund as investments at December 31, 2015.

#### Component Unit

#### Redevelopment Authority of the City of Harrisburg

Restricted investments represent resources set aside for liquidation of specific obligations.

The fair (contact) value of the investments of the Redevelopment Authority at December 31, 2015 was as follows:

		Fair
Investments	(Contract) Value	
Certificates of deposit	\$	2,390,415
Money market funds		27,655
External investment pool		847
Guaranteed investment contract		1,566,186
Total investments	\$	3,985,103

The Redevelopment Authority uses an external investment pool to ensure safety and maximize efficiency, liquidity, and yield for the Redevelopment Authority's funds. These funds are invested in the Pennsylvania Treasurer's INVEST Program for Local Governments and Nonprofits (INVEST), which separately issues audited financial statements that are available to the public. The fair value of the Redevelopment Authority's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight of the pool.

Custodial Credit Risk. The Redevelopment Authority does not have an investment policy for custodial credit risk. At December 31, 2015, the Authority's certificates of deposit were insured by the Federal Deposit Insurance Corporation. The remaining investments of the Authority were not exposed to custodial credit risk, because those investments are not evidenced by securities in book entry or paper form.

**Concentration of Credit Risk.** The Redevelopment Authority places no limit on the amount the Redevelopment Authority may invest in any one issuer. At December 31, 2015, more than five percent of the Redevelopment Authority's investments were held with the following issuer:

Issuer	Coı	ntract Value	Percentage
Guaranteed investment contract			
Bank of America - 5.3%	\$	1,566,186	39.30%

*Credit Risk*. The Redevelopment Authority does not have a formal policy that would limit its investment choices with regard to credit risk. The Redevelopment Authority's investments had the following level of exposure to credit risk as of December 31, 2015:

	Fair		
	(Cont	Rating	
Money market funds	\$	27,655	AAA
External investment pool		847	AAA
Guaranteed investment contract		1,566,186	Unrated

Interest Rate Risk. The Redevelopment Authority does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from

#### CITY OF HARRISBURG, PENNSYLVANIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2015

increasing interest rates. The Redevelopment Authority's money market funds, external investment pool, and guaranteed investment contract have a related average maturity of less than one year as of December 31, 2015.

#### 3. PROPERTY TAXES

Based upon assessed valuations provided by the County, the City bills and collects its own property taxes. Delinquent accounts are turned over to the County, which collects the taxes on behalf of the City. The schedule for property taxes levied for 2015 is as follows:

January 1, 2015 January 31, 2015 January 31 – March 31, 2015 April 1 – May 31, 2015 June 1 – December 31, 2015 January 1, 2016 - lien date

original levy date2% discount periodface payment period10% penalty period

- turned over to County for collection

The City is permitted by the Third Class City Code to levy real estate taxes up to 25 mills on every dollar of assessed valuation for general City purposes. However, under an order of court dated December 20, 1982, the City was authorized to exceed the statutory general millage rate, up to a maximum of 30 mills.

The real property tax imposed by the City in 2015 was 5.16 mills on improvements and 30.97 mills on land. Both land and improvements are assessed at 100% of market value, with an effective combined equivalent single millage rate of 10.8527 mills.

Property taxes are recorded as of the date levied. Amounts not collected within sixty days after the end of the year are reported as unavailable in the governmental funds.

In addition, City taxes may be paid in four installments due on or before January 31, March 31, May 31, and July 31 of the tax year with no discount period allowed. Any delinquent installment is subject to a penalty of 10%.

#### 4. RENT RECEIVABLE

Primary Government

In accordance with the Agreement, as disclosed in Note 1, the City receives monthly rent payments from PEDFA based upon the flow of funds. As a result of this, governmental activities investment earnings for the year ended December 31, 2015 include rent revenue in the amount of \$1,367,000, of which \$790,160 is recorded as rent receivable as December 31, 2015. The receivable is offset with an unavailable revenue in the General Fund, as payments were not received in the City's availability period.

Contingent upon the available funds in accordance with the Agreement, as disclosed in Note 1, the following amounts are to be received by the City in future years:

Period ending	
December 31,	 Rent
2016	\$ 1,833,010
2017	1,798,000
2018	1,762,331
2019	2,241,682
2020	1,057,258
2021-2025	5,510,013
2026-2030	5,926,008
2031-2035	6,408,261
2036-2040	6,967,327
2041-2045	7,615,435
2046-2050	8,366,770
2051-2053	5,429,726
Total	\$ 54,915,821

Component Unit

#### Harrisburg Parking Authority

In accordance with the Agreement, as disclosed in Note 1, the Authority receives monthly rent payments from PEDFA based upon the flow of funds. During the year ended December 31, 2013, the Authority entered into the 2013 Harrisburg Downtown Parking Cooperation Agreement with the City and Harristown Development Corporation, of which the Authority directs these monthly rent payments received from PEDFA directly to the City. As a result of this, investment earnings and corresponding expenses for the year ended December 31, 2015 amounted to \$1,133,000, of which \$678,542 is recorded as investment earnings and due to the City as December 31, 2015. The City has reported a receivable from the Authority that is offset with an unavailable revenue in the General Fund, as payments were not received in the City's availability period.

Contingent upon the available funds in accordance with the Agreement, as disclosed in Note 1, the following amounts are to be received by the Authority and then disbursed to the City in future years:

Period ending	
December 31,	Rent
2016	\$ 1,166,990
2017	1,202,000
2018	1,238,060
2019	1,275,201
2020	1,313,458
2021-2025	7,182,524
2026-2030	8,326,514
2031-2035	9,652,711
2036-2040	11,190,139
2041-2045	12,972,437
2046-2050	15,038,611
2051-2053	10,149,741
Total	\$ 80,708,386

## 5. NOTES RECEIVABLE

On December 23, 2013, the Authority entered into an Agreement dated December 1, 2013 with PEDFA. Under the Agreement, the Authority agreed to lease, for a period of approximately forty years, certain parking facilities, meters, and lots for an upfront acquisition price of approximately \$267 million, plus four notes receivable, with a present value of approximately \$12 million. At closing on December 23, 2013, at the request of the City, the Authority assigned the notes receivable to the City, County, and Bond Insurer. Any surplus revenues (as defined in the Agreement), are to be paid on the notes receivable, with 75% going to the Bond Insurer and the County and 25% going to the City, until such time as the Bond Insurer and the County are made whole and then all amounts going to the City. The present value of the City's notes, discounted at 5.833 percent over forty years, in the amount of approximately \$7.1 million, is presented as notes receivable on the Governmental Activities statement of net position and General Fund balance sheet. The General Fund balance sheet also presents this amount as unavailable revenue.

# 6. BENEFIT TRUST DISTRIBUTION AND ACCRUED TERMINATION BENEFITS

Those Authority employees who were laid off as a result of the Agreement and met certain criteria were offered a severance package including health insurance and supplemental unemployment benefits through June 30, 2015. The cost of these benefits was reported as accrued termination benefits at December 31, 2013. The Authority established a trust for each type of benefit during the year ended December 31, 2014. The balance remaining in the trust, after payment of such benefits, in the amount of \$404,792, was returned to the Authority during the year ended December 31, 2015.

As a result of the consummation of the Agreement, there was one employee who was eligible for post-employment benefits. The amount of other post-employment benefits was based on an estimate of the actuarial present value of medical coverage as of July 1, 2015 (date of termination) for coverage for this employee and his spouse to age 65 and was included on the financial statements at December 31, 2014 as accrued termination benefits. The accrued termination benefits were paid during the year ended December 31, 2015.

#### 7. INTERFUND BALANCES AND TRANSFERS

The composition of interfund balances at December 31, 2015 is as follows:

	Due from				
Primary Government	Other Funds	Other Funds			
General Fund	\$ 6,960,881	\$ 797,813			
Grant Programs Fund	720,351	5,635,256			
Nonmajor governmental funds	309,205	1,041,528			
Total governmental funds	7,990,437	7,474,597			
Harrisburg Senators Fund	78,386	-			
Incinerator Fund	736,325	141,385			
Sanitation Fund		987,407			
Total proprietary funds	814,711	1,128,792			
Agency Fund		201,759			
Total primary government	\$ 8,805,148	\$ 8,805,148			

These amounts represent short-term receivables and payables for unsettled transactions and short-term borrowings between funds for the purposes of cash flow.

The composition of interfund transfers for the year ended December 31, 2015 is as follows:

Transfers	Transfers
In	Out
\$ 7,500,805	\$ 10,125,011
-	4,753,776
9,354,157	272,950
781,957	1,012,944
17,636,919	16,164,681
272,950	-
	1,745,188
272,950	1,745,188
\$ 17,909,869	\$ 17,909,869
	In \$ 7,500,805 - 9,354,157 781,957 17,636,919 272,950 - 272,950

Interfund transfers were made primarily to fund debt service, to move excess cash per budgeted transfers, to provide for capital project fund expenditures, and to reimburse for other funds for grant related expenditures.

# 8. INTERGOVERNMENTAL REVENUE

The General Fund intergovernmental revenue for the year ended December 31, 2015 is as follows:

Commonwealth of Pennsylvania, Pension System Aid	\$ 2,158,604
Commonwealth of Pennsylvania, Capital fire protection	496,000
Commonwealth of Pennsylvania, Department of Transportation	397,075
Utilities payments in lieu of taxes from other governments	45,699
Harrisburg Parking Authority	454,458
	\$ 3,551,836

The City also participates in a number of state and federal grant programs. Revenues from these programs are as follows:

<b>Grant Programs</b>	Fund
-----------------------	------

Community Development Block Grant	\$ 1,613,046
Lead Based Paint Grant	223,526
HOME Program	365,133
Section 108 Program	349,256
EPA Grant	175,914
Federal and Pennsylvania Emergency Management Agency	310,253
Federal and state capital projects	325,023
Public Safety Partnership and Community Policing grants	261,349
Pennsylvania Department of Community and Economic Development	4,504,000
Other federal grants	 42,539
	\$ 8,170,039

# 9. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2015 is as follows:

Primary Government

	Beginning of Year	Additions	Retirements and Dispositions			End of Year
Governmental activities						
Capital assets, not being depreciated						
Land	\$ 7,144,863	\$ -	\$	-	\$	7,144,863
Construction in progress Artifacts	36,733 18,649,000	-		(36,733)		18,649,000
			-			
Total capital assets, not being depreciated	 25,830,596	 	-	(36,733)		25,793,863
Capital assets, being depreciated						
Buildings	65,409,989	49,423		(691,948)		64,767,464
Improvements	25,017,075	362,698		(464,086)		24,915,687
Equipment and furniture	34,632,262	620,574		(1,166,200)		34,086,636
Infrastructure	97,169,707	 1,463,415	1	464,086		99,097,208
Total capital assets, being depreciated	222,229,033	2,496,110		(1,858,148)		222,866,995
Less accumulated depreciation for						
Buildings	(36,475,039)	(1,781,787)		77,844		(38,178,982)
Improvements	(8,195,115)	(469,031)		_		(8,664,146)
Equipment and furniture	(33,314,556)	(430,251)		1,154,699		(32,590,108)
Infrastructure	 (74,407,906)	 (2,546,383)		<u>-</u>		(76,954,289)
Total accumulated depreciation	(152,392,616)	(5,227,452)		1,232,543		(156,387,525)
Total capital assets, being depreciated, net	69,836,417	(2,731,342)		(625,605)		66,479,470
Governmental activities, capital assets, net	\$ 95,667,013	\$ (2,731,342)	\$	(662,338)	\$	92,273,333
	Beginning of Year	Additions		etirements Dispositions	I	End of Year
Business-type activities Capital assets, being depreciated Buildings Equipment and furniture	\$ 37,704,816 3,379,687	\$ - 247,900	\$	-	\$	37,704,816 3,627,587
* *						
Total capital assets, being depreciated	 41,084,503	247,900		-		41,332,403
Less accumulated depreciation for Buildings	(4,940,110)	(928,600)		-		(5,868,710)
Equipment and furniture	 (3,344,761)	 (22,463)				(3,367,224)
Total accumulated depreciation	 (8,284,871)	 (951,063)				(9,235,934)
Business-type activities, capital assets, net	\$ 32,799,632	\$ (703,163)	\$	-	\$	32,096,469

Depreciation and amortization expense was charged to functions/programs as follows:

Governmental activities:								
General government							\$	1,637,549
Community and economic develop	ment							664,455
Public safety								578,111
Public works								2,347,337
Total depreciation expense - government		\$ :	5,227,452					
Business-type activities: Harrisburg Senators Incinerator Sanitation							\$	928,600 17,500 4,963
Total depreciation expense - business	s-type	activities					\$	951,063
Component Units								
	I	Beginning						
		of Year	A	Additions	Retire	ments	Eı	nd of Year
Harrisburg Parking Authority								
Buildings and improvements	\$	7,999,997	\$	-	\$	-	\$	7,999,997
Less accumulated depreciation		(3,288,294)		(211,863)				(3,500,157)
Harrisburg Parking Authority, capital assets, net	\$	4,711,703	\$	(211,863)	\$	_	\$	4,499,840
cupital assets, net	Ψ	1,711,703	Ψ	(211,003)	Ψ		Ψ	1,177,010
	I	Beginning						
		of Year		Additions	Retire	ments	Eı	nd of Year
Harrisburg Downtown Improvement District, Inc.				Additions	Retire	ments	Eı	nd of Year
Harrisburg Downtown Improvement District, Inc. Capital assets, being depreciated				Additions	Retire	ments	Et	nd of Year
Capital assets, being depreciated  Leasehold improvements	\$	of Year 30,000	\$	Additions -	Retire	ments -	<u>E</u> 1	30,000
Capital assets, being depreciated  Leasehold improvements  Visitor information center equipment		30,000 6,897		Additions -		ments - -		30,000 6,897
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment		30,000 6,897 57,335		- - -		ments -		30,000 6,897 57,335
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated		30,000 6,897		Additions				30,000 6,897
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accuumulated depreciated for		30,000 6,897 57,335				ments		30,000 6,897 57,335
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accuumulated depreciated for Property, equipment, and leasehold		30,000 6,897 57,335 94,232		- - - -				30,000 6,897 57,335 94,232
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accuumulated depreciated for Property, equipment, and leasehold improvements		30,000 6,897 57,335 94,232		(7,201)				30,000 6,897 57,335 94,232 (91,895)
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accumulated depreciated for Property, equipment, and leasehold improvements Total accumulated depreciation		30,000 6,897 57,335 94,232 (84,694) (84,694)		(7,201) (7,201)				30,000 6,897 57,335 94,232 (91,895) (91,895)
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accuumulated depreciated for Property, equipment, and leasehold improvements Total accumulated depreciation Total capital assets, being depreciated, net		30,000 6,897 57,335 94,232		(7,201)				30,000 6,897 57,335 94,232 (91,895)
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accuumulated depreciated for Property, equipment, and leasehold improvements Total accumulated depreciation Total capital assets, being depreciated, net Project costs, being amortized		30,000 6,897 57,335 94,232 (84,694) (84,694) 9,538		(7,201) (7,201)				30,000 6,897 57,335 94,232 (91,895) (91,895) 2,337
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accuumulated depreciated for Property, equipment, and leasehold improvements Total accumulated depreciation Total capital assets, being depreciated, net Project costs, being amortized Plaza improvement project costs		30,000 6,897 57,335 94,232 (84,694) (84,694) 9,538		(7,201) (7,201)				30,000 6,897 57,335 94,232 (91,895) (91,895) 2,337 39,908
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accumulated depreciated for Property, equipment, and leasehold improvements Total accumulated depreciation Total capital assets, being depreciated, net Project costs, being amortized Plaza improvement project costs DID territory improvement project costs		30,000 6,897 57,335 94,232 (84,694) (84,694) 9,538 39,908 44,687		(7,201) (7,201)				30,000 6,897 57,335 94,232 (91,895) (91,895) 2,337 39,908 44,687
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accumulated depreciated for Property, equipment, and leasehold improvements Total accumulated depreciation Total capital assets, being depreciated, net Project costs, being amortized Plaza improvement project costs DID territory improvement project costs Total project costs, being amortized		30,000 6,897 57,335 94,232 (84,694) (84,694) 9,538		(7,201) (7,201)				30,000 6,897 57,335 94,232 (91,895) (91,895) 2,337 39,908
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accuumulated depreciated for Property, equipment, and leasehold improvements Total accumulated depreciation Total capital assets, being depreciated, net Project costs, being amortized Plaza improvement project costs DID territory improvement project costs Total project costs, being amortized Less accumulated amortization for		30,000 6,897 57,335 94,232 (84,694) (84,694) 9,538 39,908 44,687 84,595		(7,201) (7,201) (7,201)				30,000 6,897 57,335 94,232 (91,895) (91,895) 2,337 39,908 44,687 84,595
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accumulated depreciated for Property, equipment, and leasehold improvements Total accumulated depreciation Total capital assets, being depreciated, net Project costs, being amortized Plaza improvement project costs DID territory improvement project costs Total project costs, being amortized		30,000 6,897 57,335 94,232 (84,694) (84,694) 9,538 39,908 44,687 84,595 (50,123)		(7,201) (7,201) (7,201) 				30,000 6,897 57,335 94,232 (91,895) (91,895) 2,337 39,908 44,687 84,595 (55,762)
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accumulated depreciated for Property, equipment, and leasehold improvements Total accumulated depreciation Total capital assets, being depreciated, net Project costs, being amortized Plaza improvement project costs DID territory improvement project costs Total project costs, being amortized Less accumulated amortization for Project costs		30,000 6,897 57,335 94,232 (84,694) (84,694) 9,538 39,908 44,687 84,595 (50,123) (50,123)		(7,201) (7,201) (7,201) (7,201) - - (5,639) (5,639)				30,000 6,897 57,335 94,232 (91,895) (91,895) 2,337 39,908 44,687 84,595 (55,762) (55,762)
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accumulated depreciated for Property, equipment, and leasehold improvements Total accumulated depreciation Total capital assets, being depreciated, net Project costs, being amortized Plaza improvement project costs DID territory improvement project costs Total project costs, being amortized Less accumulated amortization for Project costs Total accumulated amortization		30,000 6,897 57,335 94,232 (84,694) (84,694) 9,538 39,908 44,687 84,595 (50,123)		(7,201) (7,201) (7,201) 				30,000 6,897 57,335 94,232 (91,895) (91,895) 2,337 39,908 44,687 84,595 (55,762)
Capital assets, being depreciated Leasehold improvements Visitor information center equipment Marketing and office equipment Total capital assets, being depreciated Less accuumulated depreciated for Property, equipment, and leasehold improvements Total accumulated depreciation Total capital assets, being depreciated, net Project costs, being amortized Plaza improvement project costs DID territory improvement project costs Total project costs, being amortized Less accumulated amortization for Project costs Total accumulated amortization Total project costs, being amortized, net		30,000 6,897 57,335 94,232 (84,694) (84,694) 9,538 39,908 44,687 84,595 (50,123) (50,123)		(7,201) (7,201) (7,201) (7,201) - - (5,639) (5,639)				30,000 6,897 57,335 94,232 (91,895) (91,895) 2,337 39,908 44,687 84,595 (55,762) (55,762)

	Beginning of Year	Additions	Retirements	End of Year		
Redevelopment Authority of the City of Harrisburg Capital assets, not being depreciated Land	\$ 30,000	\$ -	\$ -	\$ 30,000		
Total capital assets, not being depreciated	30,000			30,000		
Capital assets, being depreciated Buildings Leasehold improvements	2,093,040 6,861,227		<u>-</u>	2,093,040 6,861,227		
Total capital assets being depreciated	8,954,267		_	8,954,267		
Less accumulated depreciation for Buildings Leasehold improvements	(287,793) (912,431)	(52,326) (171,531)		(340,119) (1,083,962)		
Total accumulated depreciation	(1,200,224)	(223,857)		(1,424,081)		
Total capital assets being depreciated, net	7,754,043	(223,857)		7,530,186		
Redevelopment Authority of the City of Harrisburg, capital assets, net	\$ 7,784,043	\$ (223,857)	\$ -	\$ 7,560,186		

# 10. LONG-TERM LIABILITIES

Long-term liability activity for the year ended December 31, 2015 is as follows:

# Primary Government

	Beginning				Current				
	 of Year	 Additions A		Accretion Settlements		End of Year	Portion		
Governmental activities:									
Workers' compensation									
claims	\$ 3,754,573	\$ 500,454	\$	-	\$	(674,282)	\$ 3,580,745	\$	734,053
Bonds payable (Note 11)	22,691,899	-		1,187,665		(4,495,000)	19,384,564		4,326,566
Notes payable (Note 13)	37,740,413	-		1,748,451		(4,908,292)	34,580,572		4,777,282
Capital lease									
obligations (Note 15)	331,891	3,254,033		-		(165,573)	3,420,351		901,665
Vested compensated									
absences	5,198,947	3,587,281		-		(3,494,181)	5,292,047		661,779
Due to bond insurer									
(Note 14)	12,724,370	1,000,000		-		(27,761)	13,696,609		-
Settlement with suburban									
municipalities (Note 16)	 5,225,000	-		-		(1,500,000)	 3,725,000		1,500,000
Governmental activities									
Long-term liabilities	\$ 87,667,093	\$ 8,341,768	\$	2,936,116	\$	(15,265,089)	\$ 83,679,888	\$	12,901,345

## CITY OF HARRISBURG, PENNSYLVANIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2015

	]	Beginning of Year	Additions		Retirements/ Amortization Settlements End of Year						Current Portion		
Business-type activities:													
Workers' compensation													
claims	\$	124,638	\$	11,682	\$	-	\$	(44,333)	\$	91,987	\$	18,857	
Bonds payable (Note 11)		7,020,972		-		3,632		(295,000)		6,729,604		310,000	
Capital lease													
obligations (Note 15)		23,288		-		-		(12,079)		11,209		6,405	
Vested compensated													
absences		156,379		65,008				(82,519)		138,868		10,064	
Business-type activities													
Long-term liabilities	\$	7,325,277	\$	76,690	\$	3,632	\$	(433,931)	\$	6,971,668	\$	345,326	

Workers' compensation claims and compensated absences typically have been liquidated by the General Fund and the enterprise funds.

In January 2015, City Council approved a tax anticipation note in the amount of \$4,500,000, bearing interest at the New York Prime rate plus .75%, not to exceed 5.75% in any year, and maturing on June 30, 2015. The City did not draw against this note.

## Component Units

		Beginning										Current
	of Year		Additions		Amortization		Retirements		End of Year		Portion	
Redevelopment Authority of												
the City of Harrisburg:												
Bonds payable (Note 11)	\$	93,590,000	\$	-	\$	-	\$	-	\$	93,590,000	\$	3,680,000
Notes payable (Note 13)		1,111,367		-		-		(61,565)		1,049,802		340,523
Due to other governments		170,832				-				170,832		
Total long-term liabilities		94,872,199		-		-		(61,565)		94,810,634		4,020,523
Less:												
Unamortized discount		(35,271,571)		_		3,406,816		-		(31,864,755)		
Redevelopment Authority of												
the City of Harrisburg												
Long-term liabilities	\$	59,600,628	\$	_	\$	3,406,816	\$	(61,565)	\$	62,945,879	\$	4,020,523

## 11. BONDS PAYABLE

Bonds payable at December 31, 2015 are as follows:

	Primary G	overnment	
	Governmental Activities	Business-type Activities	Total Primary Government
Bonds payable Unamortized discount	\$ 19,384,564	\$ 6,760,000 (30,396)	\$ 26,144,564 (30,396)
Total bonds payable	\$ 19,384,564	\$ 6,729,604	\$ 26,114,168
	Component Unit Redevelopment Authority		
Bonds payable Unamortized discount	\$ 93,590,000 (31,864,755)		
Total bonds payable	\$ 61,725,245		

Bonds payable are accounted for in the following activities:

	Governmental Activities	Business-type Activities	Total Primary Government
General Obligation Bonds Series D of 1997	\$ 19,384,564	\$ -	\$ 19,384,564
Total general obligation bonds	19,384,564		19,384,564
Revenue Bonds Senators Revenue Bonds			
Series A-2 of 2005 Less: Unamortized discount	-	6,760,000 (30,396)	6,760,000 (30,396)
Total revenue bonds		6,729,604	6,729,604
Total bonds payable	\$ 19,384,564	\$ 6,729,604	\$ 26,114,168

Bonds payable are accounted for in the Redevelopment Authority:

Guaranteed Revenue Bonds, Series	
A and B of 1998	\$ 93,590,000
Less: Unamortized discount	(31,864,755)
Total banda navahla	\$ 61,725,245
Total bonds payable	\$ 01,723,243

A settlement agreement was entered into on January 30, 2015 between the City, Assured Guaranty Municipal Corporation (AGM), and the Redevelopment Authority related to certain portions of the Strawberry Square Site located in City (Verizon Building) and subject to the Federally Taxable Guaranteed Revenue Bonds, Series A of 1998.

## CITY OF HARRISBURG, PENNSYLVANIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2015

The Redevelopment Authority is entitled to ownership of the Verizon Building after expiration of the lease with Verizon, which will terminate on February 29, 2016. Upon expiration of the lease with Verizon, the HDC agrees to lease the Verizon Building from the Redevelopment Authority pursuant to a lease agreement entered into on January 30, 2015. HDC also entered into another agreement with the Department of General Services of the Commonwealth of Pennsylvania (DGS) to sublease the Verizon Building (DGS lease). The term of the DGS lease commences March 1, 2016, the day after the expiration of the Verizon Lease, and expires by its terms on February 28, 2033. The rentals obtained from the DGS lease and paid by HDC to the Redevelopment Authority are expected to pay a portion of the payment due on the Federally Taxable Guaranteed Revenue Bonds, Series A of 1998.

If sufficient revenues are not generated to the debt service on the Federally Taxable Guaranteed Revenue Bonds, Series A of 1998 or Series B of 1998, any shortfalls in funds will be paid for by the City. In accordance with the Reimbursement Agreement between the City and the Redevelopment Authority, the Redevelopment Authority is required to reimburse the City for amounts paid for by the City under the guarantee. Interest will accrue on amounts owed by the Authority at a rate of 8% annually. As of December 31, 2015, no amounts were paid by the City to the Redevelopment Authority under either of the guarantees. Based on anticipated deficits of future cash flows, the City has accrued the present value of future anticipated payments under the guarantee in the amount of approximately \$15.3 million at December 31, 2015.

Under the terms of its respective debt agreements, the City is required to maintain certain balances in restricted trust accounts, to make timely payments to the trustee or to a sinking fund for principal and interest, and to insure and maintain assets acquired with the proceeds of the debt. During the year ended December 31, 2015, the City was not in compliance with such covenants. See Note 22 for further information on the City's compliance.

The composition of bonds outstanding included in the primary government at December 31, 2015 is as follows:

#### General Obligation Bonds

5.45%-5.52%, General Obligation Refunding Bonds, Series D of 1997, dated December 30, 1997, principal payable in semi-annual installments of \$1,132,161 to \$4,326,566 through September 15, 2022, to be serviced through general revenues of the City, issued to advance refund the City's General Obligation Bonds, Series B-1 of 1997, which was originally issued to fund certain capital projects of the City.

\$ 19,384,564

#### Revenue Bonds

4.89%-5.29%, Senators Revenue Bonds, Series A-2 of 2005, dated January 2005 Series A-2 matures at various amounts from 2006 through 2030, issued to renovate the baseball stadium.

stadium.6,760,000Total primary government bonds payable26,144,564Less: unamortized discount(30,396)Net primary government bonds payable\$ 26,114,168

The composition of bonds outstanding of the Redevelopment Authority at December 31, 2015 is as follows:

## Revenue Bonds

Guaranteed Revenue Bonds, Series A and B of 1998, dated December 19, 1998, consisting of term bonds maturing from 2016 to 2033 in annual installments of various amounts.

\$ 93,590,000

Less: unamortized discount

(31,864,755)

Net Redevelopment Authority of the City of Harrisburg

\$ 61,725,245

## <u>Debt Service Requirements</u>

The annual requirements to amortize all bonds outstanding as of December 31, 2015, using interest rates in effect at December 31, 2015 for variable rate issues, are as follows:

	G	eneral (	Obliga	tion		Rev	enue			Te	otal	
_	Princip	oal		Interest		Principal		Interest		Principal		Interest
Primary Government						_				_		_
2016	\$ 4,32	6,566	\$	168,434	\$	310,000	\$	343,026	\$	4,636,566	\$	511,460
2017		9,088		395,912		325,000		327,403		4,424,088		723,315
2018	3,87	4,072		615,928		340,000		310,859		4,214,072		926,787
2019	3,67	2,507		822,493		360,000		293,287		4,032,507		1,115,780
2020	1,13	2,161		352,839		375,000		274,690		1,507,161		627,529
2021-2025	,	0,170		969,829		2,200,000		1,051,265		4,480,170		2,021,094
2026-2030	, -	-		-		2,850,000		392,782		2,850,000		392,782
•	19,38	34,564		3,325,435		6,760,000		2,993,312		26,144,564		6,318,747
Less unamortized discount				<u> </u>		(30,396)				(30,396)		<u> </u>
Primary Government, net	\$ 19,38	34,564	\$	3,325,435	\$	6,729,604	\$	2,993,312	\$	26,114,168	\$	6,318,747
=												
	G	eneral C	)hliga	tion		Reve	enue			To	otal	
<del>-</del>	Princip		, on gu	Interest	_	Principal	onae	Interest		Principal	,	Interest
Redevelopment Authority of										,		
the City of Harrisburg												
, .	S	_	\$	_	\$	3,680,000	\$	_	\$	3,680,000	\$	_
2017	,	_	Ψ	_	Ψ	7,380,000	Ψ	_	Ψ	7,380,000	Ψ	_
2018		-		_		7,410,000		_		7,410,000		_
2019		_		_		7,430,000		_		7,430,000		_
2020		-		_		7,460,000		_		7,460,000		-
2021-2025		-		-		37,360,000		-		37,360,000		-
2026-2030		-		-		10,900,000		-		10,900,000		-
2031-2033						11,970,000				11,970,000		<u> </u>
_		_		-		93,590,000		-		93,590,000		-
Less unamortized discount		_		_		(31,864,755)		_		(31,864,755)		_
Redevelopment Authority of						(- ', - ', - ')				(- ', ', )		
the City of Harrisburg, net	5		\$		\$	61,725,245	\$		\$	61,725,245	\$	
Total	19,38	4 564	\$	3,325,435	ø	68,454,849	\$	2,993,312	ф	87,839,413	\$	6,318,747

## 12. DEFEASANCE OF DEBT

The City and its component units defeased general obligation and other bonds in prior years by placing the proceeds of net bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liabilities for the

## CITY OF HARRISBURG, PENNSYLVANIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2015

defeased bonds are not included in the City's financial statements. At December 31, 2015, the following bonds outstanding are considered defeased:

City of Harrisburg	
General Obligation Bonds, Series A of 1995	\$ 15,740,000
Harrisburg Parking Authority	
Parking Revenue Bonds, Series R of 2007	14,720,000
Parking Revenue Bonds, Series T of 2007	15,100,000
Parking Revenue Bonds, Series U-1 of 2011	7,885,000
	\$ 53,445,000

## 13. NOTES PAYABLE

The City entered into various promissory notes under Section 108 of the Housing and Community Development Act of 1974 (Public Law 93-383), as amended. The proceeds from the notes were to administer acquisition, relocation, clearance, rehabilitation, and disposal of City properties. These notes do not have continuing compliance requirements.

As collateral, the City pledged all grants approved or for which the City may become eligible under Title I of the Housing and Community Development Act of 1974, as amended, and program income derived from disposition by sale or lease of any real property to the extent acquired or rehabilitated with the guaranteed loan funds, including any interest earned on such disposition proceeds.

Interest payments are required to be made to the Federal Financing Bank on the daily unpaid principal balances.

The composition of promissory notes outstanding under Section 108 (included in governmental activities) at December 31, 2015 is as follows:

Variable based on 90-day LIBOR plus 20 basis points (.81% at December 31, 2015), Section 108 Note, dated May 13, 2000, interest payable semiannually and principal payable in annual installments of \$285,000 to \$335,000, through August 1, 2019, to be		
serviced through general revenues of the City.	\$ 1,235,000	
4.99%-5.77%, Section 108 Note, dated September 14, 2006, interest payable semiannually and principal payable in annual installments of \$210,000 to \$225,000,		
through August 1, 2026, to be serviced through general revenues of the City.	 2,325,000	
	3.560.000	

The composition of notes payable included in the primary government at December 31, 2015 is as follows:

5.45%-5.52%, General Obligation Refunding Notes, Series F of 1997, dated December 31, 1997, principal payable in annual installments of \$3,402,904 to \$5,485,063 beginning September 15, 1999 through September 15, 2022, to be serviced through general revenues of the City, issued to currently refund the City's General Obligation Bonds, Series of 1995, which was originally issued to pay for certain capital projects of the City.

30,196,266
4.13%, Pennsylvania Infrastructure bank loan, principal payable through March 26, 2018, to be serviced through general revenues of the City, used to fund City street resurfacing projects.

 31,020,572

 Total primary government notes payable
 \$ 34,580,572

The composition of notes payable of the Redevelopment Authority at December 31, 2015 is as follows:

3.75%, 2000 Infrastructure Bank Loan, for bridge financing of the Transportation Center improvements until grant money is received and is payable in annual installments through December 31, 2009. However, the final principal payment has not been paid as of December 31, 2015, as the Redevelopment Authority is seeking loan forgiveness. \$ 271,427 2008 loan agreement, for financing construction of Susquehanna Harbor Safe Haven and is to be forgiven over a fifteen-year period, given that certain compliance requirements are met. 283,335 4.83% for the first three years and variable based on the prime rate thereafter (3.5% at December 31, 2015), 2008 loan agreement, for financing construction of Susquehanna Harbor Safe Haven and is payable through December 10, 2026. 495,040 Total Redevelopment Authority of the City of Harrisburg 1.049.802

The annual requirements to amortize all notes payable outstanding as of December 31, 2015, using interest rates in effect at December 31, 2015 for variable rate issues, are as follows:

	Governmental Activities					
Year Ending December 31,	Principal	Interest				
Primary Government						
2016	\$ 4,777,282	\$ 327,105				
2017	4,605,768	515,724				
2018	4,408,881	694,208				
2019	3,947,903	858,743				
2020	5,695,063	1,773,899				
2021-2025	10,920,675	4,408,343				
2026	225,000	12,982				
	\$ 34,580,572	\$ 8,591,004				
	· · · · · · · · · · · · · · · · · · ·					

Redevelopment Authority	of the
City of Harrichurg	

		City of Hairisourg			
Year Ending December 31,	I	Principal		Interest	
2016	\$	340,523	\$	80,840	
2017		70,368		14,656	
2018		71,685		13,339	
2019		73,049		11,975	
2020		74,462		10,562	
2021-2025		345,325		29,800	
2026		74,390		967	
	\$	1,049,802	\$	162,139	

## 14. **DUE TO BOND INSURER**

At times during 2013, the City's bond insurer made payments to bondholders on behalf of the City. These amounts and the accrued interest were reported as due to the bond insurer in the City's General Fund, because they were due and payable. During the year ended December 31, 2013, the City and the bond insurer entered into an agreement to restructure the amounts due to the bond insurer. Under the agreement, the City's is obligated to reimburse the bond insurer for payments made pursuant to the insurance policy at an interest rate of 6.10% per annum compounded semi-annually. In return, the bond insurer has agreed to forebear from exercising its rights and remedies under the Bonds, the Ordinance, and other applicable law. During the year ended December 31, 2015, the bond insurer paid \$1 million to bondholders on behalf of the City. The balance due to bond insurer at December 31, 2015 was \$13,696,609.

Under the agreement, repayment is based on a schedule that includes future drawdowns. As such, no repayment schedule is available for amounts due at December 31, 2015. However, principal payments are not scheduled to begin until 2023.

## 15. LEASES

## Capitalized Lease Obligations

#### Primary Government

The City leased certain equipment under long-term lease agreements which were classified as capital leases. Capital leases were issued during the years ended December 31, 2007 and 2015. As of December 31, 2015, the governmental activities included equipment and furniture under capital leases with a net book value of \$523,609. Restricted assets of the Capital Projects Fund include approximately \$2.6 million in capital lease proceeds held by the City pending disbursement.

The future minimum payments under capital leases and the minimum lease payments at December 31, 2015 are as follows:

	Governmental	Bus	iness-type	
Lease year ending December 31,	Activities	A	ctivities	Total
2016	\$ 1,038,304	\$	6,405	\$ 1,044,709
2017	510,307		4,804	515,111
2018	426,316		-	426,316
2019	426,321		_	426,321
2020	391,939		_	391,939
2021-2023	1,061,883			1,061,883
Total commitment under capital lease	3,855,070		11,209	3,866,279
Less amount representing interest	(434,719)			(434,719)
Present value of future minimum				
lease payments	\$ 3,420,351	\$	11,209	\$ 3,431,560

Component Units

## Transportation Center Lease Income

The Redevelopment Authority leases space and parking to a commercial rail company and other tenants with lease ending dates varying through 2019. Additionally, the Redevelopment Authority leases space to a non-profit corporation with a lease ending date of June 30, 2018. These leases are noncancellable operating leases.

Minimum rentals on noncancellable leases through 2019 are as follows:

Lease year ending December 31,	
2016	\$ 359,182
2017	266,758
2018	120,705
2019	 12,112
Total minimum lease payments	\$ 758,757

#### 16. SETTLEMENT WITH SUBURBAN MUNICIPALITIES

The City had an agreement to transport and treat sewage for several suburban municipalities, from whom the City collected fees for such transportation and treatment. The suburban municipalities alleged that the City had overcharged for at least 10 years, evidenced by the alleged excessive transfer of "administrative fees" from the sewer fund into the City's General Fund. The municipalities claimed they were owed approximately \$15 million in reimbursement. The Receiver, with the cooperation and agreement of the suburban municipalities, through their counsel, negotiated a compromise of the claim and other amounts that might be owed to the suburban municipalities as a result of the overcharging of sewer rates. In settlement of these claims, in addition to the City's agreement to credit certain amounts as part of the suburban municipalities' prospective financial commitments to the comprehensive overhaul of the sewer

system, the City will make payments to the suburban municipalities pursuant to the following payment schedule.

Year Ending December 31,	
2016	\$ 1,500,000
2017	1,000,000
2018	1,000,000
2019	 225,000
	\$ 3,725,000

#### 17. PENSION PLANS

Primary Government

#### Plan Description and Administration

The City has four defined benefit pension plans. Two of the plans, Non-uniformed Employees' Plans A and B, are controlled by provisions of Ordinance-Bill No. 49-1984, adopted pursuant to Act 15. On January 2, 2002, the assets of Plans A and B were combined, but the requirements for eligibility and benefits remain separate. The Combined Firefighters' Plan is controlled by provisions of Ordinance-Bill No. 44-2002. For these plans, the City contributes to the Pennsylvania Municipal Retirement System (PMRS), an agent multiple-employer Public Employees Retirement System (PERS). The remaining plan, the Combined Police Pension Plan, was established January 1, 1999 under Ordinance-Ordinance No. 21 of 1998 and is controlled by the provisions of Ordinance No. 5 of 2001, as amended. This ordinance withdrew the Police Officers' Plan A and Police Officers' Plan B from PMRS, and established an amended and restated pension plan for police officers of the City. The Combined Police Pension Plan is a single-employer pension plan and is controlled by a separate independent board of trustees.

The plans have been established to cover substantially all full-time employees. Employees become eligible for participation in a plan immediately upon employment and become fully vested after 20 years of service for City A plans, 10 years for City B and Combined Firefighters' Plans, and 20 years for the Combined Police Pension Plan. The plans have been established by City ordinance in accordance with the authority for municipal contributions required by Act 205-1984 (Act 205) of the Pennsylvania legislature, as amended by Act 189-1990. The plans require covered employees to contribute a percentage of total compensation.

PMRS issues a separate Comprehensive Annual Financial Report (CAFR), which may be obtained by writing to the Pennsylvania Municipal Retirement System, P.O. Box 1165, Harrisburg, PA 17108-1165 or by calling 1-800-622-7968.

In addition, the City of Harrisburg Police Pension Board issues a separate publicly available financial report that includes financial statements and required supplementary information for the Combined Police Pension Fund. That report may be obtained by writing to the City of Harrisburg Police Pension Board, The Reverend Dr. Martin Luther King, Jr. City Government Center, 10 North Second Street, Harrisburg PA 17101 or by calling 717-255-6507.

The Combined Police Pension Plan is governed by the City of Harrisburg Police Pension Board, which consists of three persons appointed by the City, three persons appointed by the

representatives of the Members' collective bargaining unit, and a neutral person appointed by a majority of the first six representatives. The City of Harrisburg Police Pension Board is responsible for the management of the Combined Police Pension Plan assets, appointment of the Combined Police Pension Plan trustee or custodian, and selection of investment advisors and managers.

Administrative costs, including the investment manager, custodial trustee, and actuarial services, are charged to the Combined Police Pension Plan and funded through investment earnings.

## **Benefit Provisions**

Act 205 of 1984, the Municipal Pension Plan Funding Standard and Recovery Act (Act 205), grants the authority to establish and amend the benefit terms of the Non-uniformed Employees' Plan A and B and Combined Firefighters' Plan to City Council. As outlined in Ordinance No. 21 of 1998, as amended by Ordinance No. 5 of 2001, the authority to establish and amend benefit provisions of the Combined Police Pension plan rests with the participants' collective bargaining unit and the City's administration. It then must be approved by the Board of the Combined Police Pension Plan and ratified and enacted by City Council.

The benefits provided by the plans differ by employment group and are based upon average compensation and length of service. Normal benefits are calculated at 2.5% per year of credited service multiplied by the final average annual salary for the Non-uniformed Employees' A and Combined Firefighters' plan. In no case may the benefit exceed 50% of the final average annual salary. The benefits provided by the Non-uniformed Employees' B plan are calculated at 2.0% per year of credited service multiplied by the final average annual salary. In no case may the benefit exceed 75% of the final average annual salary. For participants of the Combined Police Pension Plan, participants are eligible for normal retirement after attainment of age 50. For participants of the Combined Police Pension Plan hired after September 2013, participants are eligible for normal retirement after attainment of age 50 and completion of 20 years of service. The benefits provided by the Combined Police Pension Plan are calculated at 50% of the participant's average monthly compensation, plus an incremental pension equal to 2.5% of the average monthly compensation for each complete year of service in excess of 20 years, up to a maximum of 65% of average monthly compensation for participants who complete 26 years of service. An additional 5% of average compensation is added to participants who complete 27 years of service, up to a maximum monthly pension of 70% of average monthly compensation. Effective September 2013, the benefit provisions of the Combined Police Pension Plan for new hires were changed to decrease the maximum monthly pension to 50% of average monthly compensation plus an incremental pension equal to 1/40<sup>th</sup> of the pension for each complete year of service in excess of 20 years and before age 65, up to a maximum of \$100 per additional month. The Combined Police Pension Plan defines average monthly compensation as the final annualized basic compensation rate, including longevity payments, or the average monthly compensation, including longevity payments, received during the last five years of employment, if higher.

The plans provide retirement, disability, and death benefits to plan members and their beneficiaries. Cost-of-living allowances are provided at the discretion of the plans.

In addition, Non-uniformed Employees' Plan A is closed to new entrants.

#### **Contributions**

Act 205 requires that annual contributions be based upon the plan's minimum municipal obligation (MMO). The MMO is based upon the plan's bi-annual actuarial valuation.

Contributions by the City are determined under the entry age normal method. Unfunded past service liability is amortized over the average future service of active participants.

Employee contributions to the plan are based on a percentage of compensation. There are no active employees of the Non-uniformed plan A at December 31, 2015. Non-uniformed employees are required to contribute 5% of annual compensation for plan B, currently reduced to 4%. Fire and police employees contribute 5% of annual compensation plus \$1 per month. An interest rate of 5.5% is applied to the non-uniformed and fire employees' accounts. Employees' accumulated contributions plus interest (if applicable) will be returned upon termination or death if no other benefits are payable under the plan. As outlined in Ordinance No. 21 of 1998, as amended, the authority to make amendments to the contribution rate of the Combined Police Pension Plan participants rests with the participants' collective bargaining unit and the City's administration. It then must be approved by the Board of the Combined Police Pension Plan and ratified and enacted by City Council. The plans are also eligible to receive an allocation of state aid from the General Municipal Pension System State Aid Program, which must be used for pension funding. Any funding requirements established by the MMO in excess of employee contributions and state aid must be paid by the City in accordance with Act 205.

The Commonwealth of Pennsylvania allocates foreign fire and casualty insurance premium collections to aid individual municipalities. The monies received must be contributed to the pension plans or used to pay debt service on unfunded pension liability bonds. Significant actuarial assumptions used to compute the actuarially determined contribution requirements are the same as those used to compute the annually required contribution. The City contributed \$358,000 to the Combined Firefighters' Pension Plan and \$2,972,450 to the Combined Police Pension Plan for the year ended December 31, 2015.

Contributions are recognized when due as required by Act 205.

## Plan Membership

At December 31, 2015, Plan membership consisted of the following:

Non-Uniformed		
Employees'	Firefighters'	Combined Police
138	75	132
217	130	212
32	1	2
387	206	346
	Employees'  138  217  32	Employees'         Firefighters'           138         75           217         130           32         1

## Changes in the Net Pension Liability (Asset)

The changes in the net pension liability (asset) of the City for the year ended December 31, 2015 were as follows:

Non-uniformed Employees' Pension Plan:

	Increase (Decrease)					
	Total Pension		Plan Fiduciary			Net Pension
		Liability		Net Position	Li	ability (Asset)
Balances at December 31, 2014 (based on the						
measurement date of December 31, 2013)	\$	56,466,339	\$	77,552,134	\$	(21,085,795)
Changes for the year:						
Service cost		1,126,817		-		1,126,817
Interest		2,971,992		-		2,971,992
Differences between expected and						
actual experience		6,989,303		-		6,989,303
Contributions - employer		-		14,004		(14,004)
Contributions - member		-		199,463		(199,463)
Investment income		-		3,833,485		(3,833,485)
Transfers		(3,135,289)		(3,135,317)		28
Benefit payments, including refunds		(4,075,097)		(4,075,097)		-
Administrative expenses		-		(155,705)		155,705
Net changes		3,877,726		(3,319,167)		7,196,893
Balances at December 31, 2015 (based on the						
measurement date of December 31, 2014)	\$	60,344,065	\$	74,232,967	\$	(13,888,902)
Plan fiduciary net position as a percentage of						
the total pension liability						123.0%
					_	

The net pension asset of the Non-uniformed Employees' Pension Plan is allocated between the governmental activities and the business-type activities in the amounts of \$12,263,900 and \$1,625,002, respectively, at December 31, 2015.

## Firefighters' Pension Plan:

	Increase (Decrease)					
	Total Pension		Plan Fiduciary		N	Net Pension
		Liability	1	Net Position	Lia	bility (Asset)
Balances at December 31, 2014 (based on the						
measurement date of December 31, 2013)	\$	64,749,958	\$	72,447,623	\$	(7,697,665)
Changes for the year:						
Service cost		1,325,049		-		1,325,049
Interest		3,536,047		-		3,536,047
Differences between expected and						
actual experience		241,776		-		241,776
Contributions - employer		-		22,130		(22,130)
Contributions - member		-		226,360		(226,360)
Investment income		-		4,191,372		(4,191,372)
Benefit payments, including refunds		(3,614,868)		(3,614,868)		-
Administrative expenses		-		(154,993)		154,993
Net changes		1,488,004		670,001		818,003
Balances at December 31, 2015 (based on the measurement date of December 31, 2014)	\$	66,237,962	\$	73,117,624	\$	(6,879,662)
Plan fiduciary net position as a percentage of the total pension liability						110.4%

## Combined Police Pension Plan:

	Increase (Decrease)					
	Total Pension		Pl	Plan Fiduciary		Net Pension
		Liability		Net Position		Liability
Balances at December 31, 2014	\$	83,767,036	\$	75,237,247	\$	8,529,789
Changes for the year:						
Service cost		1,490,190		-		1,490,190
Interest		6,895,688		-		6,895,688
Differences between expected and						
actual experience		(753,653)		-		(753,653)
Changes of assumptions		4,507,561		-		4,507,561
Contributions - employer		-		2,972,450		(2,972,450)
Contributions - member		-		462,539		(462,539)
Investment income		-		586,944		(586,944)
Benefit payments, including refunds		(5,630,072)		(5,630,072)		-
Administrative expenses		-		(48,790)		48,790
Net changes		6,509,714		(1,656,929)		8,166,643
Balances at December 31, 2015	\$	90,276,750	\$	73,580,318	\$	16,696,432
Plan fiduciary net position as a percentage of						
the total pension liability						81.5%

## **Actuarial Assumptions**

The total pension liability for the Non-uniformed Employees' Pension Plan and the Firefighters' Pension Plan was determined by an actuarial valuation performed on January 1, 2015, with liabilities measured at December 31, 2014, using the following actuarial assumptions, applied to all periods in the measurement:

	Non-uniformed Employees' and Firefighters'
Actuarial assumptions:	
Investment rate of return	5.5%
Projected salary increases	3.0% - 8.3% *
* includes inflation rate of 3% Cost-of-living adjustment	3.0%
Actuarial assumptions based on PMR	S Experience Study for the period
January 1, 2005 to December 31, 200	8
	Males: RP 2000 with 1 year setback
Pre-retirement mortality	Females: RP 2000 with 5 year setback
	Males and females: Sex distinct RP
Post-retirement mortality	2000 Combined Healthy Mortality

## CITY OF HARRISBURG, PENNSYLVANIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2015

For the Combined Police Pension Plan, the total pension liability was measured as of December 31, 2015 and was determined by rolling forward liabilities from the January 1, 2015 actuarial valuation. Based upon an actuarial valuation performed as of January 1, 2015, the mortality table was updated from the UP 1984 Annuity Mortality table to the RP-2000 Table for Males and Females. This assumption change increased the total pension liability by \$4,507,561.

The actuarial assumptions for the January 1, 2015 actuarial valuation for the Combined Police Pension Plan include: a) mortality rates based on the RP-2000 Table for Males and Females; b) 8.00% investment rate of return, c) projected salary increase of 5.00%, d) 3.00% inflation rate, e) level dollar closed amortization method, and f) 10-year remaining amortization period.

Investment Policy - The Combined Police Pension Plan's policy in regard to the allocation of invested assets is established and may be amended by the Board of the Combined Police Pension Plan. The Board of the Combined Police Pension Plan seeks to achieve long-term growth of the Combined Police Pension Plan's assets by maximizing long-term rate of return on investments and minimizing risk of loss to fulfill the Combined Police Pension Plan's current and long-term pension obligations.

Long-Term Expected Rate of Return – The PMRS System's (System) long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates of expected future real rates of return are developed for each major asset class, for the portfolio as a whole, and at different levels of probability or confidence. There are four steps to this method:

- 1. Expected future real rates of return are based primarily on the 20-year historic nominal rates of return as reflected by applicable return indexes and may be adjusted for specific asset classes if, in the PMRS Board's opinion, any such asset classes are expected in the future to significantly vary from its 20-year historical returns.
- 2. The nominal rates of return by asset class are adjusted by a constant rate of expected future annual inflation rate of 3% to produce real rates of return.
- 3. The real rates of return are further adjusted by weighting each assets class using the PMRS portfolio target asset allocations. The results from steps 1 through 3 are presented in the chart labeled "System Nominal and Real Rates of Return by Asset Class."
- 4. These weighted real rates of return are then subjected to a probability simulation to understand the likelihood of success in achieving various portfolio return levels. Based on the most recent asset allocation study, the minimum acceptable confidence level for the PMRS Board has been determined to be 70%. The chart labeled "Confidence Levels for System Nominal and Real Rates of Return" identifies simulated portfolio returns at various confidence levels.

The following are the System Nominal and Real Rates of Return by Asset Class as of December 31, 2015:

Asset Class	Target Allocation	Nominal Rate of Return	Long-Term Expected Real Rate of Return
Domestic equity (large capitalized firms)	25.0%	11.7%	8.7%
Domestic equity (small capitalized firms)	15.0%	11.4%	8.4%
International equity (developed markets)	15.0%	7.6%	4.6%
International equity (emerging markets)	10.0%	11.1%	8.1%
Real estate	20.0%	9.7%	6.7%
Fixed income	15.0%	2.0%	-1.0%
Total portfolio	100.0%	9.2%	6.2%

The following Confidence Levels for System Nominal and Real Rates of Return as of December 31, 2015:

	Nominal	Long-Term Expected
Confidence Interval	Rate of Return	Real Rate of Return
95.0%	4.7%	1.7%
90.0%	5.7%	2.7%
85.0%	6.4%	3.4%
80.0%	6.9%	3.9%
75.0%	7.4%	4.4%
70.0%	7.8%	4.8%
50.0%	9.2%	6.2%

Based on the four-part analysis, the PMRS Board established the System's long-term expected rate of return at 7.5%.

In addition to determining the System's long-term expected rate of return, PMRS also develops a long-term expected rate of return for individual participating municipalities. The long-term expected rate of return for individual participating municipalities is also referred to as the regular interest rate. Under the laws of the Commonwealth of Pennsylvania (Act 15 of 1974), the PMRS Board is obligated to apply the regular interest rate to each of the individual participating municipalities' actuarial asset accounts held by PMRS. Therefore, under the law, the long-term expected rate of return for individual participating municipalities is equal to the regular interest rate. The rationale for the difference between the System's long-term expected rate of return and the individual participating municipalities' regular interest rate is described in the section below labeled "Discount Rate." As of December 31, 2014, this rate is equal to 5.5%.

The System's policy in regard to the investment income allocation on invested assets is established and may be amended by the PMRS Board. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of PMRS.

The long-term expected rate of return on the Combined Police Pension Plan's investments was determined using a building-block method in which best-estimate ranges of expected future real

rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class for the Combined Police Pension Plan as of December 31, 2015 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	47.0%	5.5% - 7.5%
International equity	18.0%	4.5% - 6.5%
Fixed income	33.0%	1.0% - 3.0%
Cash	2.0%	0.0% - 1.0%
	100.0%	

Rate of Return - The money-weighted rate of return expresses investment performance, net of investment performance, net of investment expense, adjusted for the changing amounts actually invested. For the year ended December 31, 2015, the annual money-weighted rate of return on Combined Police Pension Plan investments, net of investment expense, was 1.01%.

Discount Rate – While it is often common practice to establish an actuarial discount rate that is equal to the long-term expected rate of return, PMRS is required by law (Act 15 of 1974) to establish a discount rate equal to the regular interest rate. The PMRS Board establishes the regular interest rate on the basis of expected stable and consistent earnings on investments to be applied to the accounts of the individual participating municipalities and includes the accounts of plan participants, municipalities, and plan retirees each year. The PMRS Board considers the following five quantitative factors in establishing the regular interest rate:

- 1. Retiree plan liability as a percentage of total plan liability,
- 2. Active plan participant liability as a percentage of total plan liability,
- 3. Smoothed Pension Benefit Guarantee Corporation (PBGC) annuity rates,
- 4. PMRS System long-term expected rate of return, and
- 5. PMRS administrative expenses.

The regular interest rate is equal to the retiree liability percentage times the smoothed PBGC annuity rates, plus the active employee liability percentage times the System long-term expected rate of return, less administrative expenses as a percentage of assets.

The PMRS Board may then adjust the regular interest rate derived from the formula due to a variety of qualitative factors such as the desire to minimize regular interest rate volatility, trending of PBGC annuity rates, total PMRS actuarial and market value funding ratios, feedback from existing PMRS municipalities, and recommendations from the System's investment and actuarial consultants. The discount rate adopted by the PMRS Board and used to measure the individual participating municipalities' total pension liability as of December 31, 2014 was 5.5%.

This required equivalence between the regular interest rate and the actuarial discount rate will likely result in a System long-term expected rate of return that will be higher than the actuarial discount rate and higher than the long-term expected rate of return for individual participating municipalities. Should the System experience a prolonged period of investment returns in excess of the regular interest rate, the PMRS Board is authorized to allocate any applicable portion of any such excess in accordance with PMRS Board policies.

The projection of cash flows for each underlying municipal plan, used to determine if any adjustment to the discount rate was required, used the following assumptions: 1) member contributions will be made at the current contribution rate, 2) participating plan sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate, and 3) the System's long-term expected rate of return will be used in the depletion testing of the projected cash flows. Based on those assumptions, the PMRS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

The discount rate used to measure the total pension liability as of December 31, 2015 was 8.00% for the Combined Police Pension Plan. The Combined Police Pension Plan's fiduciary net position is projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investment was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability (Asset) Changes in the Discount Rate – The following presents the net pension liability (asset) of the Plans, calculated using the discount rate described above, as well as what the Plan's net pension liability (asset) would be if they were calculated using a discount rate that is one-percentage-point lower or higher than the current rates:

	19	1% Decrease (4.50%)		Current viscount Rate (5.50%)	1% Increase (6.50%)		
Non-uniformed Employees'	\$	(7,091,176)	\$	(13,888,902)	\$	(19,668,063)	
Firefighters'	\$	149,255	\$	(6,879,662)	\$	(12,742,804)	
	1% Decrease (7.00%)		D	Current iscount Rate (8.00%)	1	% Increase (9.00%)	
Combined Police	\$	26,411,709	\$	16,696,432	\$	8,455,501	

# <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related</u> to Pensions

For the year ended December 31, 2015, the City recognized pension expense of \$6,353,299 in the governmental activities and \$214,327 in the business-type activities. At December 31, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Governmental Activities		Business-Type Activities	
Deferred Outflows of Resources:				
Differences between expected and	\$	4,809,998	\$	613,311
actual experience				
City contributions subsequent to				
measurement date		358,000		-
Changes of assumptions		3,606,049		-
Net difference between projected and actual				
earnings on pension plan investments		4,424,880		16,033
Total deferred outflows of resources	\$	13,198,927	\$	629,344
Deferred Inflows of Resources:				
Differences between expected and actual				
experience	\$	602,922	\$	-
Net difference between projected and actual				
earnings on pension plan investments		208,758		
Total deferred inflows of resources	\$	811,680	\$	

The effect of the differences in the City's expected and actual experience and changes of assumptions are recognized over the average expected remaining service lives of active and inactive members. The difference between the projected and actual earnings on the pension plan investments is recognized over five years. City contributions subsequent to the measurement date will be recorded as a reduction to the pension liability during the year ending December 31, 2016.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Governmental Activities		siness-Type Activities
Year ending December 31,			_
2016	\$	3,408,145	\$ 208,445
2017		3,408,145	208,445
2018		3,408,144	208,445
2019		1,804,813	4,009
	\$	12,029,247	\$ 629,344

#### 18. OTHER POST-EMPLOYMENT BENEFITS

## Plan Descriptions

In addition to the pension benefits described in Note 17, the City provides certain post-employment healthcare benefits to its retirees through one single-employer, defined benefit other post-employment benefit (OPEB) plan. However, within this one plan, there are four groups of employees with different types of benefits. A separate financial statement is not issued for the plan.

## Police

Section 9 of the Basic Labor Agreement between the City of Harrisburg and the Fraternal Order of Police, Capital City Lodge No. 12, effective January 1, 2004, establishes retiree's eligibility for post-retirement life insurance and medical benefits.

Retired prior to December 31, 1991:

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The City would pay the cost of coverage for the retiree, including spouse and dependents, from retirement until the retiree's Medicare eligibility. If retiree dies, coverage for spouse and dependents continues until the spouse reaches Medicare eligibility. Currently, two retirees have been "grandfathered" and the City continues to pay for coverage after Medicare age.

Retire between January 1, 1992 and September 18, 2013:

Eligibility: Any officer that is eligible for the Police Pension Plan benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree, including spouse and dependents.

Retire after September 19, 2013 and hired prior to September 18, 2013:

Eligibility: Any officer that is eligible for the Police Pension Plan benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision (under the same plans as active employees which may be modified to the extent that coverage is modified for active employees), and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. Retirees and their dependents shall not be eligible for post-retirement health care if the retiree or dependent has available health care coverage elsewhere at a reasonably comparable benefit level and at the same or lower cost. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree less a percentage of the retiree's pension ranging from 2% to 5% until the retiree reaches Medicare age. Upon reaching Medicare age, the City will reimburse a maximum monthly amount ranging from \$250 to \$350 for a Medicare Supplement Plan.

Hired after September 18, 2013: Not eligible for post-retirement health benefits.

All police officers hired prior to January 1, 1987, and retiring subsequent to January 1, 1987, who have completed twenty (20) years of actual service may continue to participate in the City's group health insurance (including family coverage) in effect at the time of retirement as noted above provided that the retired employee or his/her spouse does not have alternative health care coverage in the following six areas: (a) physician services, (b) hospital services, (c) major medical, (d) dental, (e) vision, (f) prescription. In those areas where alternative health care coverage is available, the City is not required to provide coverage in that area.

#### Firefighters

Article 14, Section 2a and 2b and Article 15 of the Collective Bargaining Agreement between Local Union No. 428 of the International Association of Firefighters (AFL-CIO), effective January 1, 2006, establishes retiree's eligible for post-retirement medical and life insurance benefits, respectively.

Retired prior to December 31, 1986:

<u>Benefits</u>: The health care coverage currently includes medical, prescription drugs, dental and vision. The retiree would pay the cost of coverage for the retiree and his or her spouse. If the retiree dies, the spouse may continue coverage. In such case, the spouse would pay for the full cost of coverage.

Retired between January 1, 1987 and December 31, 1992:

Eligibility: Any firefighter that is eligible for the Fire Pension Plan A or Plan B benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The City would pay the cost of coverage for the retiree. The retiree must pay for any additional coverage for his or her spouse and dependents. Upon reaching age 65, the City will provide supplemental coverage, major medical, and prescription unless prescription is provided by another agency. This benefit is for the retired firefighter only. If the retiree dies, the spouse may continue coverage, in which case the spouse would pay for the full cost of coverage.

Retire between January 1, 1993 and April 22, 2014:

Eligibility: Any firefighter that is eligible for the Fire Pension Plan A or Plan B benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree, including spouse through Medicare eligibility. Once Medicare eligible, the City will reimburse the retiree for the Medicare Part B premium. If the retiree dies, the City continues full coverage for the spouse and eligible dependents. If the firefighter dies in the line of duty, the City continues full coverage for the spouse and eligible dependents.

Retire after April 23, 2014 and hired prior to April 22, 2014:

Eligibility: Any firefighter that is eligible for the Fire Pension Plan A or Plan B benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision (under the same plans as active employees which may be modified to the extent that coverage is modified for active employees), and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. Retirees and their dependents shall not be eligible for post-retirement health care if the retiree or dependent has available health care coverage elsewhere at a reasonably comparable benefit level and at the same or lower cost. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree less a percentage of the retiree's pension ranging from 2% to 5% until the retiree reaches Medicare age with certain exceptions. Upon reaching Medicare age, the City will reimburse a maximum monthly amount ranging from \$250 to \$350 for a Medicare Supplement Plan. If the retiree dies, the City continues full coverage for the spouse and eligible dependents. If the firefighter dies in the line of duty, the City continues full coverage for the spouse and eligible dependents.

Hired after April 23, 2014: Not eligible for post-retirement health benefits.

## Non-uniformed management employees:

An inter-office memo, distributed by the Mayor to City management employees, establishes retirees' eligibility for post-employment medical benefits.

Retire prior to August 4, 2002:

<u>Benefits</u>: The health care coverage currently includes medical, prescription drugs, dental and vision. The retiree would pay the full cost of coverage for the retiree and his or her spouse. If the retiree dies, the spouse may continue coverage. In such case, the spouse and any eligible dependents would pay for the full cost of coverage. Currently, one retiree has been "grandfathered" and the City continues to pay the cost of full coverage.

Retire after August 5, 2002 and hired prior to January 31, 2008:

<u>Eligibility</u>: Any non-uniformed management employee who is eligible for the Non-uniformed Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical and prescription drug for the retiree and spouse. The retiree would pay for any additional coverage for eligible dependents. Retiree would pay for dental and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the City would pay the full medical and prescription drug premium for the spouse and the spouse would pay for coverage for any eligible dependents. Currently, there are two retirees and one active employee that are covered under the Police contract.

Retire after August 5, 2002 and hired after February 1, 2008:

<u>Eligibility</u>: Any non-uniformed management employee who is eligible for the Non-uniformed Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical coverage for the retiree. The retiree would pay for any additional coverage for spouse and any eligible dependents. Retiree would pay for prescription drug, dental, and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay the full cost of coverage.

## Non-uniformed union employees:

Articles X, XI, and XII of the Collective Bargaining Agreement between the City and the Local 521 American Federation of State, County and Municipal Employees District Council 90, effective January 1, 2007, establish retirees' eligibility for post-retirement life insurance and medical benefits.

Retire prior to December 31, 1996:

<u>Benefits</u>: The health care coverage currently includes medical, prescription drugs, dental, and vision. The retiree would pay the cost of coverage for the retiree and his or her spouse and eligible dependents. If the retiree dies, the spouse may continue coverage. In such case, the spouse and any eligible dependents would pay for the full cost of coverage.

Retire between January 1, 1997 and December 31, 2001:

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay fifty percent of the medical premium for single coverage. The retiree would pay the remaining fifty percent of the premium for single coverage. For any coverage other than single coverage, the retiree would pay the difference. Retiree would pay full premiums for prescription drug, dental, and vision. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

Retired between January 1, 2002 and May 30 2007, except between January 1, 2004 and April 30, 2004:

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay sixty percent of the medical premium for single coverage. The retiree would pay the remaining forty percent of the premium for single coverage. For any coverage other than single coverage, the retiree would pay the difference. Retiree would pay full premiums for prescription drug, dental, and vision. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

Retired between January 1, 2004 and April 30, 2004:

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay the cost of the medical coverage for the retiree. Retiree would pay for additional premiums for coverage for his or her spouse and eligible dependents. The City would pay for seventy-five percent of the coverage for prescription drug for the retiree. Retiree would pay for the remaining twenty-five percent of the coverage for prescription drug and for any additional coverage for his or her spouse and any eligible dependents. Retiree must pay for full coverage for dental and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

Retire between June 1, 2007 and September 18, 2013:

<u>Eligibility</u>: Non-uniformed union employee must be eligible for the Non-Uniformed Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. If the retiree has attained age 60 and completed 20 years of service, the City pays 100% of medical premium for single coverage. The City would pay the full cost single coverage for medical or a percentage thereof based on the retiree's age and years of service. If retiree is disabled after completion of 20 years of service, attained age 55 and completed 20 years of service, or attained age 65 and completed 15 years of service, the City would pay 60% of premium for single coverage. Otherwise, retiree would pay for full cost of coverage. For any coverage other than single, the retiree would pay the difference in the premiums. Retirees would pay for prescription drug, dental, and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

Retire between September 19, 2013 and December 31, 2014:

<u>Eligibility</u>: Non-uniformed union employee must be eligible for the Non-Uniformed Pension Plan benefits and satisfy the Rule of 85 Window requirements as of December 31, 2013.

<u>Benefits</u>: The health care coverage currently includes medical, prescription drugs, dental, vision (under the same plans as active employees which may be modified to the extent that coverage is modified for active employees), and life insurance. The City would pay

the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. If the retiree has attained age 55 as of December 31, 2013, the City pays full medical premiums for single coverage until the retiree reaches Medicare age. If the retiree has not attained age 55 as of December 31, 2013, the City pays 60% of the medical premium for single coverage until the retiree reaches Medicare age. For any coverage other than single, the retiree must pay any difference between premiums. The retiree must pay the full premium of prescription drug, dental, and vision coverage. Upon reaching Medicare age, the City will reimburse a maximum monthly amount ranging from \$250 to \$350 for a Medicare Supplement Plan.

Retire after September 19, 2013 and hired prior to September 18, 2013 (not under the Rule of 85 Window):

<u>Eligibility</u>: Non-uniformed union employee must be eligible for the Non-Uniformed Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision (under the same plans as active employees which may be modified to the extent that coverage is modified for active employees), and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. If retiree has attained age 60 and completed 20 years of service, the retiree shall pay an amount equal to the amount which the employee would pay for individual coverage as of the date of retirement. The City pays 60% of the cost of health insurance for employees retiring on or after January 1, 2002 with 20 or more years of service or at least 15 years of service at age 65. Upon reaching Medicare eligibility, the retiree shall be eligible only for Medicare supplement reimbursement schedule. Otherwise, the retiree would pay 100% of the medical premium for single coverage. For any coverage other than single, the retiree must pay any difference between the premiums. Retirees must pay full premium for prescription drug, dental, and vision coverage. Upon reaching Medicare age, the City will reimburse a maximum monthly amount ranging from \$250 to \$350 for a Medicare Supplement Plan. Retirees and their dependents shall not be eligible for post-retirement health care if the retiree or dependent has available health care coverage elsewhere at a reasonably comparable benefit level and at the same or lower cost.

Hired after September 18, 2013: Not eligible for post-retirement health benefits.

## Funding Policy and Annual OPEB Costs

The City's contribution is based on projected pay-as-you-go financing requirements. For the year ended December 31, 2015, the City contributed \$5,653,446 to the OPEB Plan.

The City has opted to not fully fund the OPEB contributions and will continue to fund the annual OPEB costs on a pay-as-you-go basis.

The City pays the cost of coverage for the police, fire, non-uniform management, and non-uniform union retirees (including dependents) based on the various criteria described above.

The City's annual OPEB costs are calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is

projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the ARC are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The schedule of funding progress presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

## **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of the valuation and on the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities consistent with the long-term perspective of the calculation. The projections of benefits for financial reporting purposes do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future.

Information as of the latest actuarial valuation follows:

Valuation date	1/1/2014
Actuarial cost method	Entry age normal, level dollar
Actuarial assumptions	
Interest rate	4.5%
Salary increases	5.0%
Amortization period	30 year open period
Healthcare cost trend	
rate	6.5% in 2014, decreasing by
	.5% per year to 5.5% in 2016,
	rates gradually decrease from
	5.3% in 2017 to 4.2% in 2089

## Annual OPEB Cost and Net OPEB Obligation

The City's annual OPEB costs and net OPEB obligations to the Plan for the year ended December 31, 2015 were as follows:

	Governmental Activities	Business-type Activities	Total
Annual required contribution	\$ 9,977,307	\$ 246,667	\$ 10,223,974
Interest on net OPEB obligation Adjustment to ARC	3,222,222 (4,395,935)	82,210 (112,155)	3,304,432 (4,508,090)
Annual OPEB cost	8,803,594	216,722	9,020,316
Contribution made	(5,530,623)	(122,823)	(5,653,446)
Change in Net OPEB Obligation	3,272,971	93,899	3,366,870
Net OPEB Obligation, beginning	71,980,093	1,410,753	73,390,846
Net OPEB Obligation, ending	\$ 75,253,064	\$ 1,504,652	\$ 76,757,716

During the year ended December 31, 2013, sewer operations were transferred to CRW and the sewer fund was eliminated. While the City still retains the OPEB liability for sewer retirees, through the shared services agreement, CRW has agreed to reimburse the City for these costs. Therefore, the OPEB liability for sewer retirees has been transferred to governmental activities, with a related amount due from CRW.

## Three-Year Trend Information

Annual OPEB		Percentage of		Net OPEB			
Year	C	ost (AOC)	AOC Contr	AOC Contributed		Obligation	
2015	\$	9,020,316	6	2.67%	\$	76,757,716	
2014		9,076,141	5	9.22%		73,390,846	
2013		15,255,164	3	1.42%		69,689,971	

## Funded Status and Schedule of Funding Progress

		Actuarial				UAAL as a
	Actuarial	Accrued	Unfunded			Percentage
Actuarial	Value of	Liability (AAL)	AAL	Funded	Covered	of Covered
Valuation	Assets	- Entry Age	(UAAL)	Ratio	Payroll	Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
1/1/2014	\$ -	\$ 133,006,585	\$ 133,006,585	0.00%	\$ 18,893,017	704.00%

The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multi-year trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### 19. ACCUMULATED DEFICITS

## Redevelopment Authority of the City of Harrisburg

The Redevelopment Authority's net position (deficit) at December 31, 2015 is related to the 1998 Series A and B bond issuances. Since the right to building is recorded at amortized cost and the debt includes appreciation, the total debt outstanding, less the asset's amortized cost, reduces net position. The outstanding debt on these issuances is \$61,725,245 and the amortized cost of the right to building is \$20,369,411. These balances reduced the Redevelopment Authority's net position from a positive \$11,559,837 to the deficit balance of \$29,795,997. The City guarantees the payment of those bond issuances. In addition, the Redevelopment Authority will gain title to certain buildings in the year 2016 in relation to the issuance of these bonds. See Note 11 regarding the City's guarantee obligation.

## 20. FINANCIAL RECOVERY PLAN

For several years, the City had been exploring various options to close its structural budget gap and address its Resource Recovery Facility debt issue. In 2008, the City applied for and was awarded a \$100,000 Pennsylvania Department of Community and Economic Development Act 47 Early Intervention Program Grant to develop a Management and Financial Audit and Five-Year Financial Plan. During 2009, the City hired a national management consulting firm to conduct a thorough review of the City's finances and operations and to develop the Plan. An Emergency Financial Plan and Five-Year Plan (Plan) was issued in March 2010 and implementation immediately began. Due to City Council's failure to adopt the Plan, the Administration filed a Petition for Determination of Municipal Financial Distress on October 1, 2010 under Pennsylvania's Municipalities Financial Recovery Act of 1987 (Act 47). The City was accepted into the Act 47 program on December 15, 2010. The Act 47 program allowed the City to obtain assistance from the Commonwealth of Pennsylvania in developing a new financial recovery plan. A Municipal Financial Recovery Act Recovery Plan (Recovery Plan) was submitted by the Act 47 coordinator to the City on June 13, 2011. City Council rejected the Recovery Plan in July 2011. Immediately thereafter, and pursuant to Act 47, the Mayor became the Act 47 coordinator. As such, she developed her own Plan and submitted it to City Council on August 2, 2011. City Council rejected this second Plan on August 31, 2011. The Mayor submitted an amended version of her Plan to City Council, but Council rejected this amended Plan on September 13, 2011.

Pennsylvania's governor signed legislation on October 20, 2011 authorizing the State to declare a fiscal emergency in Harrisburg. On November 18, 2011, a Receiver was appointed under this legislation to implement a preliminary Recovery Plan and take control of the City's finances. The Receiver unveiled his Recovery Plan for the City on February 6, 2012. The full Recovery Plan and subsequent status reports related thereto can be viewed at http://dced.pa.gov/download/harrisburg-strong-plan-pdf/?wpdmdl=57498. The Recovery Plan was approved by the Commonwealth Court on March 9, 2012.

In the Recovery Plan, the Receiver indicated that the City's financial distress is a very complicated problem. He further indicated that it cannot be solved easily or quickly. He identified three primary challenges to be addressed in connection with the fiscal recovery of the City: first, the extraordinary amount of debt related to CRW's Resource Recovery Facility (Incinerator) which the City guaranteed; second, the City's structural budget deficit (the amount by which the City's operating expenditures consistently exceed its revenues); and third, filling of the Business

## CITY OF HARRISBURG, PENNSYLVANIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2015

Administrator/Chief of Staff position (termed Chief Operating Officer in the Plan) which had been vacant since January 2011, to lead and manage the entire staff and oversee the implementation of the Receiver's Recovery Plan Initiatives.

To address the burden of the Incinerator debt, the Receiver called for the possible sale and/or long-term lease of the Incinerator and separate parking facilities owned and operated by the Authority. The Recovery Plan also assumed the potential for so called "stranded debt" (the amount of debt remaining after the proceeds of the sale or lease of assets was applied to the Incinerator debt) and set forth contributions to be made by various stakeholders. Since the contributions required from stakeholders could not be determined until the value of the assets was known, CRW and the Authority were directed to participate in a Request for Qualifications and Proposals (RFQ&P) process to determine interested parties with respect to two sets of assets: the Incinerator and parking facilities. Unrelated to the Incinerator debt problem, CRW was also directed to undertake an RFQ&P process for management and operation of its water and wastewater assets

With these processes, the Receiver, with the advice of the relevant entity, would then be in a position to negotiate with one or more offerors and, ultimately, with the various stakeholders regarding any stranded debt or other issues related to the asset transactions. Both entities have since undertaken these processes. The Receiver was authorized under Act 47 to proceed with all transactions related to the assets of the City and the entities, and to cause the sale, lease, conveyance, assignment or other use or disposition of those assets.

To address the City's structural budget deficit, an annual gap in excess of \$11 million as estimated by the Receiver, the Recovery Plan called for a combination of concessions from the labor unions, an increase in the resident Earned income Tax (EIT), service efficiencies, and additional revenues from fees and outside sources. During October 2012, City Council approved a 1% increase in the EIT effective January 1, 2013, and an Act 47 grant funded fee study was completed, with certain of the study's proposed fee increases being considered for approval by City Council in 2013.

Having achieved a comprehensive solution indicating consensual agreements with stakeholders, the Receiver filed a modified recovery plan with the Commonwealth Court on August 26, 2013 entitled the "Harrisburg Strong Plan." In the days leading to this filing, City Council took action on various issues related to the sale of the Incinerator, Parking System monetization, earned income tax rate extension through 2016, and Fraternal Order of Police (FOP) and American Federation of State, County and Municipal Employees (AFSCME) labor contracts concession amendments.

A hearing was held before the Court on September 19, 2013, at which counsel for the Mayor, City Council, Dauphin County, Assured Guaranty Municipal Assurance Corporation (AGM), and the suburban communities all stated support for the Harrisburg Strong Plan. On September 23, 2013, the Court issued an Order confirming the Harrisburg Strong Plan and directed its implementation in accordance with the terms of the Plan.

The ultimate outcome of the City's Harrisburg Strong Plan is subject to significant uncertainty. As of March 1, 2014, the City is no longer in receivership.

#### 21. COMMITMENTS AND CONTINGENCIES

In the normal course of business, there are outstanding various commitments and contingent liabilities in addition to the normal encumbrances for the purchase of goods and services.

#### Federal and State

Under the terms of federal and state grants, periodic audits and compliance reviews are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits and compliance reviews could lead to reimbursement to the grantor agencies.

## **Construction Commitments**

Primary Government

At December 31, 2015, the City has a contractual commitment for projects of approximately \$3,372,834.

## Transfer and Transition Agreement and Shared Services Agreement

In November 2013, the City and CRW entered into a transfer agreement related to the Sewer Collection System (transfer agreement) and a transition agreement related to the Water, Wastewater, and Stormwater Systems (transition agreement). In conjunction with the transfer and transition agreements, the City and CRW entered into a shared services agreement whereby the City agreed to perform certain services with respect to and for the benefit of the water system and combined sewer system and CRW agreed to perform certain services with respect to and for the benefit of the City's sanitation fund, Green Infrastructure Projects, and other initiatives. The services performed by the City under the shared services agreement relate to payment processing services, information technology services, operations and revenue services, and public works services. The services performed by CRW under the shared services agreement include revenue billing and collection functions for the City's sanitation fund including the implementation of a lockbox system. As of April 2015, CRW opened their own office for billing and collections and no longer used any of the City's information technology services or operations and revenue services. Each of these services, including the term of the services, is detailed in a shared services schedule incorporated into the shared services agreement.

The City and CRW, in advance of performing the services, are to prepare a budget for the total cost of the services and the total cost is to be agreed upon by both parties. Within 60 days after the end of the term of each shared service, the City and CRW are to reconcile the actual costs of providing the services to the budgeted costs. Payments due to either the City or CRW are payable within 30 days of the finalization of the reconciliation. During the year ended December 31, 2015, the City and CRW were billed based on budgeted expenditures and certain receivables and payables have been recorded based on these budgeted amounts. A reconciliation based on actual cost incurred is still being negotiated and any changes will be made prospectively.

Component Units

## Harrisburg Downtown Improvement District, Inc.

A contract effective January 1, 2011 and ending December 31, 2013, was entered into with ABM Janitorial Services to provide all services and labor necessary to commence and complete a

cleaning program with the District. The vendor will be compensated on a cost plus basis not to exceed \$302,512 annually. Hourly wage rates, supplies, equipment expenses, and other costs are detailed in the proposal. A 12-month extension was agreed upon in December 2015 to continue through December 2016 with subsequent 12-month extensions.

#### Guarantees

The City is contingently liable under various agreements which guarantee debt of entities not included in the primary government's financial statements aggregating \$62,302,236 at December 31, 2015, and maturing at various dates through 2033. Of the \$62,302,236, \$61,725,245 is for guarantees of component unit debt. Information regarding the component unit debt guarantees is discussed in Note 11.

The City also guarantees the HDC Lease Revenue Bonds, Series of 1992, which have a balance at December 31, 2015 of \$576,991. Principal payments are due through 2016. As of December 31, 2015, no amounts were paid by the City to HDC under the guarantee. With respect to the recovery of payments under the guarantee, if any, the matter is being evaluated in relation to the forbearance agreement executed in 2015 relating to the Verizon Tower build out.

#### 22. COMPLIANCE

#### Primary Government

Management of the City believes that the City has complied, in all material respects, with all applicable finance related legal and contractual provisions including applicable covenants of bond indentures, except as noted below.

The City has issued multiple notices of material events with EMMA with respect to its inability to make required debt service payments with respect to the City's General Obligation Refunding Bonds and Notes, Series D and F of 1997 for the years ended December 31, 2012, 2013, 2014, 2015, and 2016.

### 23. LITIGATION

The City and its component units are involved in several lawsuits. Management of each entity believes that none of the litigation outstanding against the City or its component units will have a material adverse effect on the financial position of the City or its component units at December 31, 2015. The City has accrued for such cases that it believes are estimable and probable.

### Primary Government

A number of contractors that provided construction services to the developer of the Capital View Commerce Center (CVCC Project) have asserted claims against the City and a financial institution (Bank), both of which were involved in financing for the CVCC Project. Plaintiff contractors claim that they have not been paid by the developer of the CVCC Project and that, on a variety of legal theories, they are entitled to payment directly by the City and the Bank. The City has asserted preliminary objections to the contractors' claims, including that the Court lacks jurisdiction and that the claims asserted by the plaintiff contractors have no legal merit. The City's preliminary objections have been briefed and argued to the Court, which has not indicated when it

will render its decision. At this point, the City is unable to state whether an outcome unfavorable to the City is either probable or remote, nor is the City able to estimate the amount or range of loss, if any, in the event of an unfavorable outcome.

A paving contractor that performed a major street paving project for the City in 2008 is seeking damages in the form of a price escalation clause that they allege was incorporated into the contract. The City has taken the position that the contractor was bound to the prices included in their bid, and that there was no price escalation clause in the contract. The City has responded to the plaintiff's requests for discovery. The plaintiff filed a motion for summary judgment, to which the City filed a response. The Court ruled in the City's favor denying the plaintiff's motion for summary judgment by Order of Court dated May 19, 2011. Because of the bankruptcy filing of City Council in October 2011, and subsequently due to the confirmation of a Receiver, the contractor and the City agreed to a temporary stay in this case until September 2012. Since September, the plaintiff has made no attempt to lift the stay. The City has and will continue to vigorously defend this lawsuit and believes it is reasonably possible that the City will prevail. This case amounts to approximately \$250,000.

The United States Environmental Protection Agency (EPA) had issued an order against the City under the Clean Water Act requiring the City to provide certain information in response to EPA inquiries into the issues involving what were the City's combined sewer overflows and its municipal separate storm water system program. The EPA considered the City to be in violation of the Clean Water Act and other regulatory mandates. The City, CRW, the EPA, and the Pennsylvania Department of Environmental Protection have entered into a Partial Settlement Agreement of those claims, which has been lodged in the U.S. District Count for the Middle District of Pennsylvania, wherein the City is not required to pay any federal or state fines or penalties. This matter remains an open Consent Decree.

An extraordinary series of holes in the street and on the private property of homeowners suddenly appeared in the City starting in February 2014. Issues of liability for a utility collapse/water main break versus other causes of these events are the subject of engineering reviews and analysis. Projected restoration costs of the street and abatement of the underlying fissures stand in excess of \$4 million for long-term remediation. The City has undertaken a voluntary attempt to secure additional financial assistance to aid property owners; funding the substantial cost of acquisition, remediation, demolition, and relocation of private home owners.

The City cannot presently estimate its actual risks, though one homeowner forwarded a notice of claim for unspecified damages, while issues of liability are still reviewed. The City has undertaken limited remedial measures and remains a part of a joint process seeking federal and state funds to address longer term solutions, including potential acquisition or assistance for demolition of private owned structures on site. While there is no immediate fiscal exposure, the situation is being monitored by the City for additional sinkhole activity.

### 24. SUBSEQUENT EVENTS

Subsequent events with respect to material event notices with EMMA, debt related items, and receivership and financial recovery plan are included in the respective notes.

## CITY OF HARRISBURG, PENNSYLVANIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2015

In December 2015, City Council approved a tax anticipation note in the amount of \$4,500,000, bearing interest at a fixed rate of 1.86 percent, and maturing on June 30, 2016. The City has not drawn against this note as of the date of this report.

In February 2016, City Council approved amendments to the Firefighter Pension Plan administered by PMRS.

In April 2016, City Council authorized the increase of the local services tax for the 2016 tax year and thereafter from \$52 to \$156 per year.

## REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF HARRISBURG, PENNSYLVANIA** BUDGETARY COMPARISON SCHEDULE BUDGETARY (NON-GAAP) BASIS - GENERAL FUND YEAR ENDED DECEMBER 31, 2015 REQUIRED SUPPLEMENTARY INFORMATION

	Bu- Original	dget Final	Variance of Original with Final Budget Positive	Actual	Variance of Actual with Final Budget Positive
	Amounts	Amounts	(Negative)	Amounts	(Negative)
Revenues Taxes Licenses and permits Intergovernmental revenue Departmental earnings Fines and forfeits Investment income Miscellaneous	\$ 37,604,337 576,000 4,018,137 7,123,150 1,985,000 96,814 1,534,000	\$ 37,604,337 576,000 4,018,137 7,714,843 1,985,000 96,814 1,814,000	\$ - - 591,693 - - 280,000	\$ 37,341,776 593,939 2,742,203 4,604,563 1,504,268 88,687 3,164,916	\$ (262,561) 17,939 (1,275,934) (3,110,280) (480,732) (8,127) 1,350,916
Total revenues	52,937,438	53,809,131	871,693	50,040,352	(3,768,779)
Expenditures General government Elected and appointed offices City Council Mayor City Controller City Treasurer City Solicitor	458,095 311,160 160,482 388,382 583,258	458,095 311,160 160,482 388,382 683,259	- - - (100,001)	411,255 307,491 144,630 297,740 547,707	46,840 3,669 15,852 90,642 135,552
Total elected and appointed offices	1,901,377	2,001,378	(100,001)	1,708,823	292,555
Office of administration Administration General expenditures	2,577,625 13,354,078	2,523,625 14,428,002	54,000 (1,073,924)	1,958,181 27,348,432	565,444 (12,920,430)
Total general government	17,833,080	18,953,005	(1,119,925)	31,015,436	(12,062,431)
Community and economic development Public safety Public works	877,735 24,209,181 7,986,662	912,735 24,470,185 7,996,194	(35,000) (261,004) (9,532)	678,390 23,978,285 6,179,935	234,345 491,900 1,816,259
Total expenditures	50,906,658	52,332,119	(1,425,461)	61,852,046	(9,519,927)
Excess of revenues over (under) expenditures before other financing sources (uses)	2,030,780	1,477,012	(553,768)	(11,811,694)	(13,288,706)
Other financing sources (uses) Sale of general capital assets Transfers in Transfers out	6,253,261 (8,523,230)	6,503,261 (8,610,889)	250,000 (87,659)	249,935 1,758,219 (8,608,230)	249,935 (4,745,042) 2,659
Total other financing sources (uses)	(2,269,969)	(2,107,628)	162,341	(6,600,076)	(4,492,448)
Net change in fund balance	(239,189)	(630,616)	(391,427)	(18,411,770)	(17,781,154)
Fund balance - beginning of year, budgetary basis	280,000	654,925	374,925	36,801,407	36,146,482
Fund balance - end of year, budgetary basis	\$ 40,811	\$ 24,309	\$ (16,502)	\$ 18,389,637	\$ 18,365,328

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY COMPARISON SCHEDULE

YEAR ENDED DECEMBER 31, 2015

REQUIRED SUPPLEMENTARY INFORMATION

#### 1. BUDGETARY DATA

Annual budgets are legally adopted for the General Fund, Debt Service Fund, Sanitation Fund (neighborhood services), Incinerator Fund, and the following nonmajor governmental funds: State Liquid Fuels Tax Fund, Host Municipality Fees Fund, Blight Remediation Fund, Special Events Fund, Fire Protection Fund, Police Protection Fund, Parks and Recreation Fund, and WHBG-TV Fund. Budgets for governmental funds are prepared on a cash basis with respect to revenue and on an items vouchered basis with respect to expenditures. Specific funds exempted from legally adopted budgetary requirements include:

- Grant Programs Fund
- Capital Projects Fund
- Parks and Property Improvement Fund (nonmajor governmental fund)
- Harrisburg Senators Fund

Over 30 different grant programs, which are accounted for in the Grant Programs Fund, are administered under project budgets determined by contracts with state and federal grantor agencies. Effective expenditure control is achieved in the Capital Projects Fund through debt provisions and supplemental appropriations of City Council. Control over spending in the Parks and Property Improvement Fund (a nonmajor fund) is achieved by the use of internal spending limits.

The actual results of operations presented in accordance with accounting principles generally accepted in the United States of America differ from the budgetary basis used in preparation of the 2015 budget for governmental funds. The budget for the General Fund was prepared on a cash basis with respect to revenue and on an item voucher basis with respect to expenditures. For the purpose of preparing the Budgetary Comparison Schedule – Budgetary (Non-GAAP) Basis – General Fund, the actual results of operations have been presented on a budgetary basis consistent with the City's budgeted revenues and expenditures.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY COMPARISON SCHEDULE

YEAR ENDED DECEMBER 31, 2015

REQUIRED SUPPLEMENTARY INFORMATION

A reconciliation of the differences between the budgetary basis and GAAP basis financial statements of the General Fund is as follows:

	Fund Balance,			Financing Sources (Uses)			
	Beginning of			and Special	Fund Balance,		
	Year	Revenues	Expenditures	Items	End of Year		
Budgetary basis	\$ 36,801,407	\$ 50,040,352	\$ (61,852,046)	\$ (6,600,076)	\$ 18,389,637		
Taxes receivable	12,007,999	521,677	-	-	12,529,676		
Other assets	12,682,205	6,811,877	806,047	(205,284)	20,094,845		
Accounts payable, net of							
items vouchered	(2,654,078)	-	216,007	-	(2,438,071)		
Accrued liabilities	(1,489,394)	-	791,057	-	(698,337)		
Advances and amounts							
due to other funds and							
component units	(13,140,381)	(482,666)	12,342,568	-	(1,280,479)		
Unearned and unavailable							
revenue	(17,447,629)	(2,036,193)	-	-	(19,483,822)		
Other	1,863	(5,896,749)	538,797	5,356,089			
GAAP basis	\$ 26,761,992	\$ 48,958,298	\$ (47,157,570)	\$ (1,449,271)	\$ 27,113,449		

## 2. BUDGET TO ACTUAL COMPARISONS

The General Fund's budget comparison is presented in the Required Supplementary Information section. The State Liquid Fuels Tax Fund (a nonmajor fund), major debt service fund, and Host Municipality Fees Fund (nonmajor fund) budget comparisons are presented in the combining section. On the bottom of these comparisons is a demonstration of the adjustments necessary to reconcile to the GAAP change in fund balance.

#### 3. COMPLIANCE

Because the legal level of budgetary control is so detailed that it is not practical to demonstrate compliance within this document, the City has prepared a separate budgetary report to demonstrate compliance at the line item level. However, there were seventeen instances where the City' exceeded the budgeted expenditure amount on a line item level.

SCHEDULE OF CHANGES IN THE NET PENSION ASSET AND RELATED RATIOS - NON-UNIFORMED EMPLOYEES' PENSION PLAN YEAR ENDED DECEMBER 31, \*
REQUIRED SUPPLEMENTARY INFORMATION

Total Dansian Liability		2015
Service cost Interest Benefit payments, including refunds of member contributions Differences between expected and actual experience Transfers	\$	1,126,817 2,971,992 (4,075,097) 6,989,303 (3,135,289)
Net Changes in Total Pension Liability		3,877,726
Total Pension Liability - Beginning		56,466,339
Total Pension Liability - Ending (a)	\$	60,344,065
Plan Fiduciary Net Position:  Contributions - employer Contributions - plan member Investment income Benefit payments, including refunds of member contributions Administrative expense Transfers	\$	14,004 199,463 3,833,485 (4,075,097) (155,705) (3,135,317)
Net Change in Plan Fiduciary Net Position		(3,319,167)
Plan Fiduciary Net Position - Beginning	_	77,552,134
Plan Fiduciary Net Position - Ending (b)	\$	74,232,967
Net Pension Asset - Ending (a-b)	\$	(13,888,902)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		123.02%
Covered Employee Payroll	\$	6,497,415
Net Pension Asset as a Percentage of Covered Employee Payroll		-213.76%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the measurement date, which is December 31 of the immediately preceding fiscal year. This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.

SCHEDULE OF CHANGES IN THE NET PENSION ASSET AND RELATED RATIOS - FIREFIGHTERS' PENSION PLAN YEAR ENDED DECEMBER 31, \*
REQUIRED SUPPLEMENTARY INFORMATION

		2015
Total Pension Liability		
Service cost	\$	1,325,049
Interest		3,536,047
Benefit payments, including refunds of member contributions	(	(3,614,868)
Differences between expected and actual experience		241,776
Net Changes in Total Pension Liability		1,488,004
Total Pension Liability - Beginning	6	54,749,958
Total Pension Liability - Ending (a)	\$ 6	66,237,962
Plan Fiduciary Net Position:		
Contributions - employer	\$	22,130
Contributions - plan member		226,360
Investment income		4,191,372
Benefit payments, including refunds of member contributions	(	(3,614,868)
Administrative expense		(154,993)
Net Change in Plan Fiduciary Net Position		670,001
Plan Fiduciary Net Position - Beginning	7	2,447,623
Plan Fiduciary Net Position - Ending (b)	\$ 7	73,117,624
Net Pension Asset - Ending (a-b)	\$ (	(6,879,662)
Plan Fiduciary Net Position as a Percentage		
of the Total Pension Liability		110.39%
Covered Employee Payroll	\$	6,703,314
Net Pension Asset as a Percentage		
of Covered Employee Payroll		-102.63%
A V TO TO TO		

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the measurement date, which is December 31 of the immediately preceding fiscal year. This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.

SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS - COMBINED POLICE PENSION PLAN YEAR ENDED DECEMBER 31, \*
REQUIRED SUPPLEMENTARY INFORMATION

	2015	2014
Total Pension Liability:		
Service cost	\$ 1,490,190	\$ 1,542,107
Interest	6,895,688	6,403,162
Differences between expected and actual experience	(753,653)	-
Changes of assumptions	4,507,561	-
Benefit payments, including refunds of member contributions	(5,630,072)	(5,351,314)
Net Changes in Total Pension Liability	6,509,714	2,593,955
Total Pension Liability - Beginning	83,767,036	81,173,081
Total Pension Liability - Ending (a)	\$ 90,276,750	\$ 83,767,036
Plan Fiduciary Net Position:		
Contributions - employer	\$ 2,972,450	\$ 2,424,298
Contributions - plan member	462,539	478,549
Investment income	586,944	4,082,703
Benefit payments, including refunds of member contributions	(5,630,072)	(5,351,314)
Administrative expense	(48,790)	(58,924)
Net Change in Plan Fiduciary Net Position	(1,656,929)	1,575,312
Plan Fiduciary Net Position - Beginning	75,237,247	73,661,935
Plan Fiduciary Net Position - Ending (b)	\$ 73,580,318	\$ 75,237,247
Net Pension Liability - Ending (a-b)	\$ 16,696,432	\$ 8,529,789
Plan Fiduciary Net Position as a Percentage		
of the Total Pension Liability	81.51%	89.82%
Covered Employee Payroll	\$ 9,923,769	\$ 9,363,263
Net Pension Liability as a Percentage of Covered Employee Payroll	168.25%	91.10%

<sup>\*</sup> This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.

SCHEDULES OF CITY CONTRIBUTIONS
NON-UNIFORMED EMPLOYEES' AND FIREFIGHTERS' PENSION PLANS
YEAR ENDED DECEMBER 31, \*
PEOURED SUPPLEMENTARY INFORMATION

REQUIRED SUPPLEMENTARY INFORMATION

NON-UNIFORMED EMPLOYEES' PENSION PLAN: Schedule of City Contributions		2015	20	2014		2013	2	2012	2011	2010		2009		2008		3 2007		:	2006	
Actuarially determined contribution under Act 205	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	
Contributions in relation to the actuarially determined contributions		14,004				-			-						-		-	. —	-	
Contribution deficiency (excess)	\$	(14,004)	\$		\$	-	\$	-	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	
Covered employee payroll	\$	6,497,415																		
Contributions as a percentage of covered employee payroll		0.22%																		
FIREFIGHTERS' PENSION PLAN:																				
Schedule of City Contributions																				
Actuarially determined contribution under Act 205	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	834	\$	-	\$	-	\$	-	
Contributions in relation to the actuarially determined contributions		22,130		-		-		-	-		-		-		-		-			
Contribution deficiency (excess)	\$	(22,130)	\$		\$		\$		\$ 	\$		\$	834	\$	-	\$	-	\$		
Covered employee payroll	\$	6,703,314																		
Contributions as a percentage of covered employee payroll		0.33%																		

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the measurement date, which is the December 31 of the immediately preceding fiscal year. This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.

SCHEDULE OF CITY CONTRIBUTIONS AND INVESTMENT RETURNS COMBINED POLICE PENSION PLAN YEAR ENDED DECEMBER 31, \*
REQUIRED SUPPLEMENTARY INFORMATION

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
COMBINED POLICE PENSION PLAN: Schedule of City Contributions										
Actuarially determined contribution under Act 205 Contributions in relation to the actuarially determined contributions	\$ 2,972,450 2,972,450	\$ 2,034,070 2,424,298	\$ 2,146,827 2,594,752	\$ 1,517,751 2,524,734	\$ 1,551,579 4,510,723	\$ 314,094 314,094	\$ 275,869 275,869	\$ 285,274 285,274	\$ 523,803 523,803	\$ 512,593 512,593
Contribution deficiency (excess)	\$ -	\$ (390,228)	\$ (447,925)	\$ (1,006,983)	\$ (2,959,144)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered employee payroll	\$ 9,923,769	\$ 9,363,263	\$ 10,240,017	\$ 10,358,429	\$ 10,250,723	\$ 9,650,596	\$ 9,524,752	\$ 9,137,927	\$ 9,453,063	\$ 9,417,427
Contributions as a percentage of covered employee payroll	29.95%	25.89%	25.34%	24.37%	44.00%	3.25%	2.90%	3.12%	5.54%	5.44%
Investment Returns	<u>-</u>									
Annual money-weighted rate of return, net of investment expense	1.01%	6.05%	15.30%							

<sup>\*</sup> This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.

NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION INFORMATION YEAR ENDED DECEMBER 31, 2015
REQUIRED SUPPLEMENTARY INFORMATION

## 1. ACTUARIAL METHODS AND ASSUMPTIONS

Methods and assumptions used to determine the contribution rates required under Act 205 for the year ended December 31, 2014 (presented as the subsequent year on the preceding schedules) are as follows:

	Non-uniformed Employees' and Firefighters'
Valuation date	1/1/2011
Actuarial cost method	Entry age normal
Amortization method	Level dollar closed
Amortization period	Based on periods in Act 205
Asset valuation method	Based on the municipal reserves
Actuarial assumptions: Investment rate of return  Projected salary increases Underlying inflation rate	5.5% Age related scale with merit and inflation component 3.0%
Cost-of-living adjustment	3.0%
Pre-retirement mortality	Males: RP 2000 with 1 year setback Females: RP 2000 with 5 year setback
Post-retirement mortality	Males and females: Sex distinct RP 2000 Combined Healthy Mortality

NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION INFORMATION YEAR ENDED DECEMBER 31, 2015 REQUIRED SUPPLEMENTARY INFORMATION

The information presented in the required supplementary information was determined as part of the actuarial valuations at the dates indicated. Methods and assumptions used to determine contribution rates required under Act 205 for the year ended December 31, 2015 are as follows:

	Combined Police
Actuarial valuation date	1/1/2013
Actuarial cost method	Entry age normal
Amortization method	Level dollar closed
Remaining amortization period	11 years
Asset valuation method	Smoothed value with a corridor of 80% to 120% of market value
Actuarial assumptions: Investment rate of return Projected salary increases Underlying inflation rate	8.0% 5.0% 3.0%

## UP 1984 mortality table

## Change in Actuarial Assumption

In the January 1, 2015 actuarial valuation, the mortality table was updated from the UP 1984 Table to the RP-2000 Table for Males and Females.

Schedule of Funding Progress 01/01/08-01/01/14

											UAAL as a	
		(	a)					(d)			Percentage of	
		Actu	uarial	(t	) Actuarial	(0	c) Unfunded	Funded			Covered	
Actuarial Value of		ue of	Ac	crued Liability	A	AAL (FAAL)	Ratio		(e)	Payroll		
	Valuation Date	As	sets		(AAL)		(b-a)	(a/b)	Co	vered Payroll	(c/e)	
	01/01/08	\$	-	\$	184,123,955	\$	184,123,955	0.00 %	\$	29,200,000	630.56 %	1
	01/01/10		-		177,796,013		177,796,013	0.00		28,435,550	625.26	
	01/01/12	*	-		148,055,171		148,055,171	0.00		23,361,420	633.76	
	01/01/14		-		133,006,585		133,006,585	0.00		18,893,017	704.00	

<sup>\* -</sup> revised for removal of active sewer employees from the City's employee base and revision of policies during the year ended December 31, 2013

Schedule of Required Employer Contributions 2008-2015

	(f)			
	Annual	Actuarial		
	Required	Valuation	(g)	Percentage
Year Ended	Contribution	Date Basis	Employer	Contribution
December 31	(ARC)	for ARC	Contribution	(g/f)
2008	\$ 17,836,610	01/01/08	\$ 4,533,440	25.42%
2009	17,840,403	01/01/08	4,982,199	27.93%
2010	16,475,883	01/01/10	4,257,094	25.84%
2011	16,445,618	01/01/10	4,697,333	28.56%
2012	15,654,748	01/01/12	4,476,131	28.59%
2013	16,194,677	01/01/12	4,783,417	29.54%
2014	10,216,593	01/01/14	5,375,266	52.61%
2015	10,223,974	01/01/14	5,653,446	55.30%

## SUPPLEMENTARY INFORMATION COMBINING AND INDIVIDUAL NONMAJOR FUND FINANCIAL STATEMENTS AND SCHEDULES

**DESCRIPTION OF FUNDS** 

NONMAJOR GOVERNMENTAL FUNDS

#### State Liquid Fuels Tax Fund

The State Liquid Fuels Tax Fund is used to account for state aid revenue used primarily for building and improving City roads and bridges in accordance with policies and procedures of the County Liquid Fuels Tax Act of 1981 and Liquid Fuels Act 655.

#### Host Municipality Fees Fund

The Host Municipality Fees Fund is used to account for \$1 per ton of municipal waste processed inside the host municipality limits. The fee is restricted for environmental related purposes.

#### Parks and Property Improvement Fund

The Parks and Property Improvement Fund is used to account for contributions that have been restricted for improvements to specific parks and properties in the City.

#### **Blight Remediation Fund**

The Blight Remediation Fund is used to account for the collection of fee revenue and related expenditures of the City as they pertain to enforcement of ordinances regulating blight and local health, housing and safety codes and regulations, including expense related to remediation of blighted conditions, as authorized.

#### **Special Events Fund**

The Special Events Fund is used to account for fees, service provision chargebacks, and contribution revenue, along with related expenditures, for use in the maintenance and betterment of the City's public works department.

#### **Fire Protection Fund**

The Fire Protection Fund is used to account for fees and contribution and grant revenue, along with related expenditures, for use in the maintenance and betterment of the City's fire department and activities.

#### **Police Protection Fund**

The Police Protection Fund is used to account for fees and contribution and grant revenue, along with related expenditures, for use in the maintenance and betterment of the City's police department and activities.

### **Parks and Recreation Fund**

The Parks and Recreation Fund is used to account for fees and contributions and grant revenue, along with related expenditures for the use in the maintenance and betterment of the City's parks and recreation bureau, activities and programming.

#### WHBG-TV Fund

The WHBG-TV Fund is used to account for fees, contribution, advertising, and grant revenue, along with related expenditures, for use in the maintenance and betterment of the City's government access cable television channel and station.

## **Capital Projects Fund**

The Capital Projects Fund is used to account for financial resources to be used for the acquisition, construction, or improvement of major capital facilities (other than those financed by proprietary funds).

# **CITY OF HARRISBURG, PENNSYLVANIA**COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2015

									Spe	cial Revenue												
for uncollectible accounts Taxes Other Due from other funds Restricted assets Cash and cash equivalents Total assets  LIABILITIES AND FUND BALANCE Liabilities Accounts payable Accrued liabilities Due to other funds Unearned revenue Total liabilities Fund balance Restricted for	State Liquid Fuels Tax Fund		Host Municipality Fees Fund		Parks and Property Improvement Fund		Blight Remediation			Special Events	F	Fire Protection	]	Police Protection	Parks and Recreation		WHBG-TV			Capital Projects		Total Nonmajor overnmental Funds
ASSETS																						
Investments, at fair value Receivables, net of allowance	\$	2,921 940,853	\$	455,589	\$	- 176,629	\$	163,772	\$	27,753	\$	131,075	\$	341,241	\$	268,384	\$	10,636	\$	- 1,175,804	\$	1,401,371 2,293,286
		-		-		-		-		-		-		-		-		-		64,498		64,498
Other		-		80,520		-		-		-		-		_		-		-		16,413		96,933
Due from other funds		3,130		-		77		-		-		-		-		-		-		305,998		309,205
Restricted assets																						
Cash and cash equivalents		-		-		-		-		-		-		-		-		-		3,967,143		3,967,143
Total assets	\$	946,904	\$	536,109	\$	176,706	\$	163,772	\$	27,753	\$	131,075	\$	341,241	\$	268,384	\$	10,636	\$	5,529,856	\$	8,132,436
FUND BALANCE																						
	\$	86,621	¢.	16,127	2	170	\$	_	\$	_	\$	_	\$	_	\$	9,030	\$	_	\$	589,872	\$	701,820
	Ψ	-	Ψ	1,876	Ψ	-	Ψ	_	Ψ	_	Ψ	_	Ψ	_	Ψ	158	Ψ	_	Ψ	307,072	Ψ	2,034
		_		-		76,740		_		_		_		_		-		_		964,788		1,041,528
		-		-		-		_		-		_		139,572		_		-		-		139,572
Total liabilities		86,621		18,003		76,910		-		-		-		139,572		9,188		-		1,554,660		1,884,954
Fund balance																						
General government		-		-		-		-		-		-		_		-		10,636		-		10,636
Environment		-		518,106		-		-		-		-		-		-		-		-		518,106
Public works		860,283		-		-		-		27,753		-		-		-		-		-		888,036
Public safety		-		-		-		163,772		-		131,075		201,669		-		-		-		496,516
Community and																						
economic development	į	-		=		99,796		-		-		-		-		259,196		-		-		358,992
Tourism		-		-		-		-		-		-		-		-		-		1,113,387		1,113,387
Capital projects	_	-		-		-		-		-		-		-		-		-		2,861,809		2,861,809
Total fund balance		860,283		518,106		99,796		163,772		27,753		131,075		201,669		259,196		10,636		3,975,196		6,247,482
Total liabilities and fund balance	\$	946,904	\$	536,109	\$	176,706	\$	163,772	\$	27,753	\$	131,075	\$	341,241	\$	268,384	\$	10,636	\$	5,529,856	\$	8,132,436

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - NONMAJOR GOVERNMENTAL FUNDS

YEAR ENDED DECEMBER 31, 2015

					Special Revenue	;					
	State Liquid Fuels Tax Fund	Host Municipality Fees Fund	Parks and Property Improvement Fund	Blight Remediation	Special Events	Fire Protection	Police Protection	Parks and Recreation	WHBG-TV	Capital Projects	Total Nonmajor Governmental Funds
Revenues Intergovernmental revenue	\$ 1,085,782	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 47,500	\$ -	\$ -	\$ 1,133,282
Department earnings and program revenue Miscellaneous	-	299,278	<u>-</u>	19,706	22,933 3,000	9,114 19,151	6,115 15,886	141,305 185,887	11,275	1,051,607	1,561,333 223,924
Total revenues	1,085,782	299,278		19,706	25,933	28,265	22,001	374,692	11,275	1,051,607	2,918,539
Expenditures Current General government Community and economic	-	-	-	-	-	-	-	-	639	-	639
development Public safety	-	- -	-	- 268,553	-	- 17,690	- 105	218,082	- -	-	218,082 286,348
Public works	728,738	-	-	-	-	-	-	-	-	-	728,738
Environment	-	243,713	-	-	-	-	-	-	-	-	243,713
Capital outlay Debt service	-	=	=	-	-	-	=	=	=	1,113,208	1,113,208
Principal retirements						=	=			8,628	8,628
Total expenditures	728,738	243,713		268,553	-	17,690	105	218,082	639	1,121,836	2,599,356
Excess of revenues over (under) expenditures	357,044	55,565		(248,847)	25,933	10,575	21,896	156,610	10,636	(70,229)	319,183
Other financing sources (uses) Sale of general capital											
assets	-	-	-	-	-	38,000	-	-	-	-	38,000
Capital lease Transfers in	2.650	-	=	412 (10	1.920	92.500	170.772	102.596	=	3,254,033	3,254,033
Transfers out	2,659		(15,176)	412,619	1,820	82,500	179,773	102,586	<u>-</u>	(997,768)	781,957 (1,012,944)
Total other financing sources (uses)	2,659		(15,176)	412,619	1,820	120,500	179,773	102,586	<u>-</u>	2,256,265	3,061,046
Net change in fund balances	359,703	55,565	(15,176)	163,772	27,753	131,075	201,669	259,196	10,636	2,186,036	3,380,229
Fund balances - beginning of year	500,580	462,541	114,972						<u> </u>	1,789,160	2,867,253
Fund balances - end of year	\$ 860,283	\$ 518,106	\$ 99,796	\$ 163,772	\$ 27,753	\$ 131,075	\$ 201,669	\$ 259,196	\$ 10,636	\$ 3,975,196	\$ 6,247,482

# CITY OF HARRISBURG, PENNSYLVANIA BUDGETARY COMPARISON SCHEDULES BUDGETARY (NON-GAAP) BASIS - GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2015

			Nonmajor Fund			Major Fund									
		Stat	te Liquid Fuels Tax	Fund				Debt Service Fund	d						
Revenues	Original Budget	Final Budget	Variance of Original with Final Budget Positive (Negative)	Actual	Variance of Actual with Final Budget Positive (Negative)	Original Budget	Final Budget	Variance of Original with Final Budget Positive (Negative)	Actual	Variance of Actual with Final Budget Positive (Negative)					
Intergovernmental revenue Investment income	\$ 983,824 190	\$ 1,085,782 190	\$ 101,958	\$ 1,085,782	\$ - (190)	\$ - 475,738	\$ - 475,738	\$ -	\$ - 431,617	\$ - (44,121)					
Total revenues	984,014	1,085,972	101,958	1,085,782	(190)	475,738	475,738		431,617	(44,121)					
Expenditures Public works Debt service	984,014	1,125,972	(141,958)	745,242	380,730	94,000 8,773,968	94,000 8,773,968		61,300 8,773,925	32,700 43					
Total expenditures	984,014	1,125,972	(141,958)	745,242	380,730	8,867,968	8,867,968		8,835,225	32,743					
Excess of revenues over (under) expenditures		(40,000)	(40,000)	340,540	380,540	(8,392,230)	(8,392,230)		(8,403,608)	(11,378)					
Other financing sources (uses) Transfers in				2,659	2,659	8,273,230	8,273,230		8,358,230	85,000					
Total other financing sources (uses)				2,659	2,659	8,273,230	8,273,230		8,358,230	85,000					
Net change in fund balance	-	(40,000)	(40,000)	343,199	383,199	(119,000)	(119,000)	-	(45,378)	73,622					
Fund balance - beginning of year, budgetary basis		40,000	40,000	624,788	584,788	119,000	119,000		111,662	(7,338)					
Fund balance - end of year, budgetary basis	\$ -	\$ -	\$ -	\$ 967,987	\$ 967,987	\$ -	\$ -	\$ -	\$ 66,284	\$ 66,284					
Explanation of differences betw	een budget basis an	d GAAP:													
Net change in fund balance - bu	dgetary basis			\$ 343,199					\$ (45,378)						
Accrued expenditures - Decemb Accrued expenditures - Decemb				103,126 (86,622)					(30,650)						
Net change in fund balance - Ga	AAP basis			\$ 359,703	1				\$ (76,028)						

BUDGETARY COMPARISON SCHEDULES BUDGETARY (NON-GAAP) BASIS - GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2015

	Nonmajor Fund									
				Hos		cipality Fees	Fund			
P	Origina Budget			Final Budget	O: V	Variance f Original with Final Budget Positive Negative)	Actual		o W	Variance f Actual with Final Budget Positive Negative)
Revenues Intergovernmental revenue Department earnings and program revenue	\$	280,000	\$	280,000	\$	-	\$	288,287 40,653	\$	8,287 40,653
Total revenues		280,000		280,000		-		328,940		48,940
Expenditures Environment		544,037		594,037		(50,000)		226,299		367,738
Total expenditures		544,037		594,037		(50,000)		226,299		367,738
Net change in fund balance		(264,037)		(314,037)		(50,000)		102,641		416,678
Fund balance - beginning of year, budgetary basis		264,500		314,500		50,000		352,948		38,448
Fund balance - end of year, budgetary basis	\$	463	\$	463	\$		\$	455,589	\$	455,126
Explanation of differences between budget basis and GAAP:										
Net change in fund balance - budgetary basis							\$	102,641		
Accrued expenditures - December 31, 2014 Accrued expenditures - December 31, 2015 Accrued revenues - December 31, 2014 Accrued revenues - December 31, 2015								589 (18,003) (110,182) 80,520		
Net change in fund balance - GAAP basis							\$	55,565		

DESCRIPTION OF FUNDS AGENCY FUNDS

## **Agency Funds**

The School Tax Collection Fund is used to account for the collection and payment to the school district of property taxes billed and collected on its behalf.

The Payroll and Other Escrow Liabilities Fund is used to account for the collection and payment of miscellaneous escrow liabilities.

# **CITY OF HARRISBURG, PENNSYLVANIA**COMBINING STATEMENT OF FIDUCIARY NET POSITION - AGENCY FUNDS DECEMBER 31, 2015

ASSETS	 chool Tax Collection	ayroll and Other Escrow Liabilities	 Total Agency Funds	
Cash and cash equivalents	\$ 482,666	\$ 932,571	\$ 1,415,237	
Total assets	 482,666	932,571	1,415,237	
LIABILITIES				
Due to other governments Due to City's General Fund	482,666	- 201,759	482,666 201,759	
Escrow liabilities		730,812	730,812	
Total liabilities	\$ 482,666	\$ 932,571	\$ 1,415,237	

# **CITY OF HARRISBURG, PENNSYLVANIA**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS YEAR ENDED DECEMBER 31, 2015

School Tax Collection	Beginning of Year	Additions	Deductions	End of Year
Assets Cash and cash equivalents	\$ 214,152	\$ 37,302,600	\$ 37,034,086	\$ 482,666
Liabilities Due to other governments	\$ 214,152	\$ 37,302,600	\$ 37,034,086	\$ 482,666
Payroll and Other Escrow Liabilities				
Assets Cash and cash equivalents	\$ 1,261,650	\$ 27,723,027	\$ 28,052,106	\$ 932,571
Liabilities Due to City's General Fund Due to others Escrow liabilities	\$ 202,153 348,709 710,788	\$ - 27,723,027	\$ 394 348,709 27,703,003	\$ 201,759 - 730,812
Total liabilities	\$ 1,261,650	\$ 27,723,027	\$ 28,052,106	\$ 932,571
<b>Total Agency Funds</b>				
Assets Cash and cash equivalents	\$ 1,475,802	\$ 65,025,627	\$ 65,086,192	\$ 1,415,237
Liabilities Due to other governments Due to City's General Fund Due to others Escrow liabilities	\$ 214,152 202,153 348,709 710,788	\$ 37,302,600 - - 27,723,027	\$ 37,034,086 394 348,709 27,703,003	\$ 482,666 201,759 - 730,812
Total liabilities	\$ 1,475,802	\$ 65,025,627	\$ 65,086,192	\$ 1,415,237

## **Statistical Section**

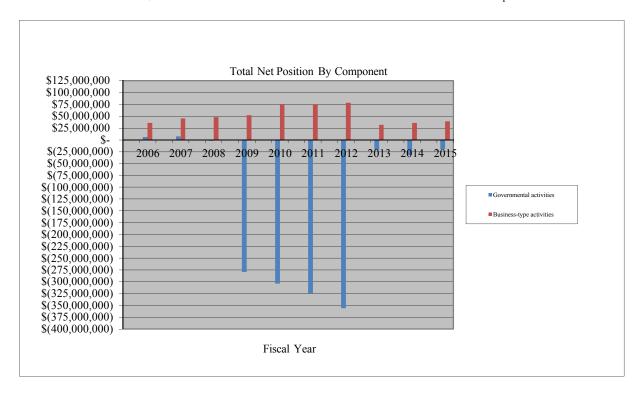
This section of the City of Harrisburg's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Page(s)
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	109 - 124
Revenue Capacity  These schedules contain information to help the reader assess the City's most significant revenue sources.	125 - 130
Debt Capacity The schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the its ability to issue additional debt in the future.	131 - 138
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments.	140 - 141
Operating Information  These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services it provides and the activities it performs.	142 - 147

	Fiscal Year							
	 2006	2007 2008		2008	2009			
Governmental activities								
Net investment in capital assets	\$ 44,681,389	\$	34,134,373 <sup>(1)</sup>	\$	30,518,850	\$	29,652,340	
Restricted	464,077		545,748		1,130,021		1,069,700	
Unrestricted	(38,673,374)		(26,863,204) (1)		(33,523,545) (2)		(310,123,203) (2)	
Total governmental activities net position	\$ 6,472,092	\$	7,816,917	\$	(1,874,674)	\$	(279,401,163) (3)	
Business-type activities								
Net investment in capital assets	\$ 30,474,403	\$	34,656,628	\$	34,753,854	\$	45,126,740 (4)	
Restricted	1,674,844		5,140,351		7,044,942		658,387 <sup>(5)</sup>	
Unrestricted	3,654,178		5,705,108		6,254,761		6,523,061	
Total business-type activities net position	\$ 35,803,425	\$	45,502,087	\$	48,053,557	\$	52,308,188	
Primary government								
Net investment in capital assets	\$ 75,155,792	\$	68,791,001	\$	65,272,704	\$	74,779,080	
Restricted	2,138,921		5,686,099		8,174,963		1,728,087	
Unrestricted	(35,019,196)		(21,158,096)		(27,268,784)		(303,600,142)	
Total primary government net position	\$ 42,275,517	\$	53,319,004	\$	46,178,883	\$	(227,092,975)	

<sup>(1)</sup> Net investment in capital assets was reduced by the cost of certain artifacts held for sale by the City, in the amount of \$7.4 million. In addition, net investment in capital assets was reduced by \$5.9 million in depreciation expense, net of \$3.6 million in capital asset additions.

<sup>(5)</sup> Attributed to reclassification of \$6.4 million in bond-related construction funds from restricted to net investment in capital assets.



Source: City's audited basic financial statements; see page 112 for continuation of footnote explanations

<sup>(2)</sup> Implemented GASB Statement No. 45, which required the City to record approximately \$12.7 million of post-employment benefits annually. For 2012, the City recorded liabilities of \$11.2 million due to the suburban municipalities for overcharging of sewer rates (see Note 16).

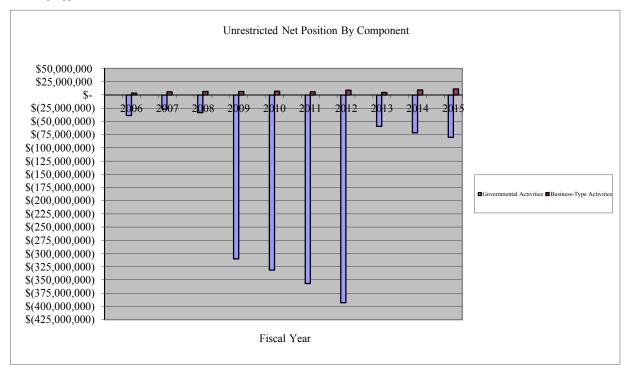
<sup>(3)</sup> Increased due to the City having to honor its guarantee obligations on Capital Region Water Resource Recovery Facility debt.

<sup>(4)</sup> Increase is primarily attributed to the improvements and upgrades to the Harrisburg Senators baseball stadium of \$11 million funded through debt-related construction funds and state grants.

			Fiscal	Year				
2010	2010 2011		2012		2013		2014	2015
\$ 26,965,615 640,116	\$	29,241,273 3,090,228 <sup>(7)</sup>	\$ 34,549,918 2,582,918	\$	24,665,069 13,102,159	\$	26,922,301 13,174,481	\$ 27,613,046 33,087,175 <sup>(1)</sup>
\$ (331,339,207) (2) (303,733,476)	\$	(356,548,393) <sup>(2)</sup> (324,216,892)	\$ (392,900,721) <sup>(2)</sup> (355,767,885)	\$	(59,250,223) <sup>(8)</sup> (21,482,995)	\$	(71,664,488) (10) (31,567,706)	\$ (80,162,410) <sup>(1</sup> (19,462,189)
\$ 68,133,744 <sup>(6)</sup> 658,243	\$	68,661,765 658,245	\$ 68,909,584 658,262	\$	26,230,948 <sup>(9)</sup> 658,241	\$	25,835,917 658,241	\$ 25,436,201 2,283,243 <sup>(1</sup>
\$ 7,292,382 76,084,369	\$	5,727,090 75,047,100	\$ 8,938,205 78,506,051	\$	4,922,700 31,811,889	\$	9,476,502 (11) 35,970,660	\$ 11,563,772 <sup>(1)</sup> 39,283,216
\$ 95,099,359 1,298,359 (324,046,825)	\$	97,903,038 3,748,473 (350,821,303)	\$ 103,459,502 3,241,180 (383,962,516)	\$	50,896,017 13,760,400 (54,327,523)	\$	52,758,218 13,832,722 (62,187,986)	\$ 53,049,247 35,370,418 (68,598,638)
\$ (227,649,107)	\$	(249,169,792)	\$ (277,261,834)	\$	10,328,894	\$	4,402,954	\$ 19,821,027

<sup>(6)</sup> Increased primarily due to completion of phase II of the Harrisburg Senators Stadium repairs project.

Significant increase is mostly attributed to the overall positive change in net position occurring for the City's Incinerator (Disposal) Fund; this change approximated \$4.1 million in 2014.



<sup>(7) \$2.4</sup> million increase is attributed to current year financial statement reclassification of revolving loan program's net position.

<sup>(8)</sup> Increase is attributed to the \$184 million contribution from the Harrisburg Parking Authority applicable to the parking facility lease and elimination of the \$164 million debt guaranty/insurance involving Capital Region Water and Dauphin County.

<sup>(9)</sup> Decrease is primarily due to the \$48.9 million transfer of Sewer Fund operations and ownership to Capital Region Water in November, 2013.

Significant decrease is attributed to the City adopting the provisions of GASB Statement No. 70 resulting in a \$13.3 million restatement of beginning net position, so as to properly reflect the recording of a financial guarantee liability associated with the Series A of 1998 Revenue Bonds issued by the Harrisburg Redevelopment Authority (see Note 11).

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## Net Position by Component, Last Ten Fiscal Years (continued)

(accrual basis of accounting)

- The overall increase in restricted and unrestricted net position for governmental activities, and increase in restricted net position for business-type activities, are attributed to the City adopting GASB Statement Nos. 68 and 71 relative to pension plan reporting and pension contributions occurring subsequent to measurement (see Note 1). This implementation has resulted in a \$13.4 million restatement of beginning net position for governmental activities and a \$2.5 million restatement of beginning net position for business-type activities (specifically, the City's Sanitation Fund).
- (13) Noted increase in unrestricted net position is attributed to the City's Incinerator (Disposal) Fund producing \$1.9 million in net operating revenue for 2015.

#### **Changes in Net Position, Last Ten Fiscal Years**

(accrual basis of accounting)

			Fis	scal Year		
	2006	2007	2008	2009	2010	2011
Expenses						
Governmental activities:						
General government	\$ 13,031,646	\$ 12,673,605	\$ 11,227,267	\$ 11,284,960 \$	12,176,174	\$ 9,610,524 (11
Community and economic development	6,882,911	8,549,637	6,074,003	4,830,380	5,828,521	3,822,733
Public safety	32,619,877	29,181,612	43,249,161	43,145,655	42,992,219	42,751,189
Public works	8,909,731	8,952,746	9,439,071	9,053,138	7,530,749	9,723,212
Parks and recreation	4,324,052	5,797,490	4,797,981	4,569,158	3,605,131	3,432,543
Incinerator	6,119,838	714,171	1) -	8,006,987 (6)	15,597,533 <sup>(6)</sup>	7,554,484 (6)
Tourism, environment		4,835,059	280,072	139,027	14,055	1,084
Interest on long-term debt	5,333,204	5,682,610	5,859,272	5,413,550	4,977,654	4,588,166
Total governmental activities expenses	77,221,259	76,386,930	80,926,827	86,442,855	92,722,036	81,483,935
Business-type activities:						
Sewer	13,835,359	13,532,864	15,093,480	18,523,561	15,774,669	16,482,029
Sanitation	2,917,043	3,085,391	3,380,182	3,026,609	3,271,570	2,683,966
Harrisburg Senators	1,914,398	, ,	677,038	623,263	1,172,073	1,374,984
Incinerator	· · · · ·	-	-	6,306,580 (7)	6,100,599	6,234,436
Total business-type activities expenses	18,666,800	18,189,757	19,150,700	28,480,013	26,318,911	26,775,415
Total primary government expenses	\$ 95,888,059		\$ 100,077,527	\$ 114,922,868 \$	119.040.947	\$ 108,259,350
Charges for services:  General government	\$ 14.612.126	\$ 14.153.412	\$ 14.879.393	\$ 18,120,575 <sup>(8)</sup> \$	16,059,751	\$ 11,836,225 <sup>(1</sup>
General government	, , ,		, , , , , , , ,			
Community and economic development	1,796,060	, ,	2,214,519	1,616,505	1,259,402	1,189,218
Public safety	4,786,780		4,215,536	3,758,960	4,149,302	3,067,837
Public works	1,996,113	2,295,614	2,375,503	1,991,260	1,961,451	1,933,490
Environment		<del>-</del>	<del>-</del>	<del>-</del>		-
Parks and recreation	181,071	*	175,629	118,749	180,879	129,320
Incinerator		2,042,696	714,171	-	-	-
Operating grants and contributions	7,199,902		9,387,069	8,540,464	9,531,510	7,854,858
Capital grants and contributions	3,329,257		2,163,278	3,903,498	436,474	990,057
Total governmental activities program revenue	33,901,309	39,707,275	36,125,098	38,050,011	33,578,769	27,001,005
Business-type activities:						
Charges for services:						
Sewer	13,151,051	, ,	15,054,421	14,272,553	14,945,166	14,591,775
Sanitation	4,007,812		4,204,769	4,205,746	5,033,905	4,235,209
Harrisburg Senators	424,279	8,703,664	715,113	450,386	449,886	438,539
Incinerator		-	-	7,115,890 (7)	6,476,927	6,658,440
Operating grants and contributions	86,856	104,607	137,294	3,214,952 (8)	312,997	36,337
Capital grants and contributions	657,537		1,025,582	3,633,962 (9)	23,962,564 (10)	1,400,791
Total business-type activities program revenue	18,327,53		21,137,179	32,893,489	51,181,445	27,361,091
Total primary government program revenues	\$ 52,228,844	\$ 68,644,236	\$ 57,262,277	\$ 70,943,500 \$	84,760,214	\$ 54,362,096

<sup>(1)</sup> Includes amounts due from the City's Resource Recovery Facility that do not meet the available criteria.

Source: City audited basic financial statements; see page 118 for continuation of footnote explanations

<sup>(2)</sup> Valuation adjustments related to certain City artifacts.

<sup>(3)</sup> The City sold the Harrisburg Senators minor league baseball franchise.

<sup>(4)</sup> Attributed to implementation of GASB Statement No. 45.

<sup>(5)</sup> Attributed to increased administrative service charges of \$831,370 and implementation of GASB Statement No. 45.

<sup>(6)</sup> This amount represents the City's portion of Capital Region Water Resource Recovery Facility debt guarantee obligations paid or accrued during the year.

<sup>(7)</sup> This change accounts for the collection and remittance of incinerator/resource recovery disposal fees billed by the City and remitted to Capital Region Water for its provisions of solid waste incineration services.

<sup>(8)</sup> This change represents \$3,200,000 of Operating Transfers In from Capital Region Water into the Sewer Fund and subsequent remittance to the General Fund as administrative service charges.

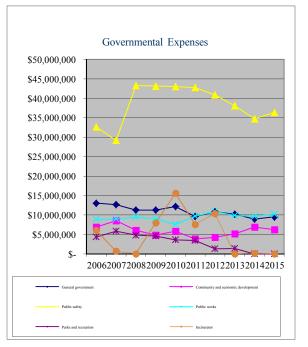
<sup>(9)</sup> This change represents \$2,000,000 from State Grants occurring in the Harrisburg Senators Fund.

<sup>(10)</sup> This change represents \$19.5 million in state grants for the improvements and upgrades to the Harrisburg Senators baseball stadium.

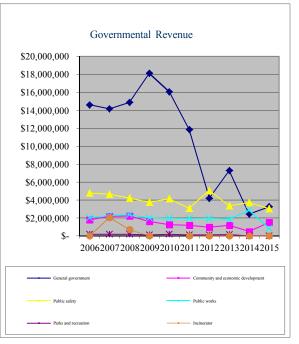
Decrease of approximately \$2.5 million from the prior year is attributed to lower City engineering costs and Operations and Revenue expenses occurring by \$750,000 and \$979,000, respectively, and lower depreciation and compensated absences occurring by \$509,000 and \$560,000, respectively.

<sup>(12)</sup> Difference is attributed to a \$4.3 million decrease in administrative service charges collected from the Water Fund due to its increased debt service payments.

			Fis	scal	Year				
	2012		2013			2014		2015	
\$	10,819,415		\$ 10,163,508		\$	8,962,050	(32)	\$ 9,490,724	
	4,235,693		5,191,903			6,906,424	(40)	6,229,752	
	40,859,175		38,100,377			34,720,194	(33)	36,322,347	(41)
	10,947,141	(13)	9,882,691			9,593,222		10,229,336	(42)
	1,338,934	(13)	1,410,958			-	(40)	-	
	10,367,451	(6)	-	(22)	)	157,733		-	
	71		3,256			159,205		249,209	
	4,510,977		4,937,270			4,217,747		3,814,480	
_	83,078,857	_	 69,689,963	_		64,716,575	_	 66,335,848	-
	9,863,885	(14)	8,745,389			-	(34)	_	
	2,711,335		3,169,601			1,916,478	(35)	2,612,193	(43)
	1,396,634		1,365,436			1,309,197		1,294,895	
	5,809,063		5,820,527			5,677,460		6,861,088	(44)
	19,780,917	_	19,100,953	_		8,903,135	_	10,768,176	_
\$	102,859,774	_	\$ 88,790,916	_	\$	73,619,710	_	\$ 77,104,024	_



\$ 4,201,175	(14)	\$ 7,274,749	(18)	\$ 2,436,259	(36)	\$ 3,241,988	
979,188		1,186,535		492,080	(40)	1,514,166	(45)
5,057,422	(15)	3,361,590	(19)	3,729,313		3,046,433	
1,951,430		1,842,993		2,871,146		844,318	(46)
-		295,700		285,393		299,278	
129,749		147,003		-	(40)	-	
-		-		-		-	
9,476,900	(16)	12,092,005	(20)	13,214,573		10,997,750	(47)
5,819,787	(17)	2,912,221		347,311	(37)	736,564	
27,615,651		29,112,796	_	23,376,075	_	20,680,497	_
12,255,817		9,137,190	(21)	-	(34)	-	
4,281,800		4,163,737		4,035,097		3,883,460	
437,464		503,650		345,558		379,738	
6,608,376		7,672,805		9,789,279		8,772,452	(48)
51,853		106,051		-		46,609	
1,049,542		315,242		-		-	
24,684,852		21,898,675	_	14,169,934	_	13,082,259	_
\$ 52,300,503	_	\$ 51,011,471	_	\$ 37,546,009	_	\$ 33,762,756	_



- (13) In 2012, Parks Maintenance was moved from Parks and Recreation to Public Works. In addition, the entire Park Ranger Corp was eliminated.
- (14) Attributed to decreased administrative service charges of \$0.6 million and \$6.4 million from the Water and Sewer Funds, respectively, in accordance with the Receiver's directive, which is detailed at length per the Financial Recovery Plan footnote (Note 20) to the basic financial statements.
- ${}^{(15)}\ \ Commonwealth\ of\ Pennsylvania\ increased\ capital\ fire\ protection\ payment\ to\ the\ City\ by\ \$2.004\ million\ in\ 2012.$
- (16) In 2012, the City received a Community Conservation and Employment Program grant from PA DCED in the amount of \$2.0 million, of which \$1.75 million was expended on public safety. Further, the City realized approximately \$600,000 in emergency management assistance for damage done by Tropical Storm Lee.
- (17) Attributed to increased revenue of about \$4 million for the Federal funded 7th Street Widening project and a Community Development Block Grant of \$.7 million.
- (18) Attributed to recognition of various debt guaranty fees for debt that was defeased, and to noted increase in Express Scripts rebate revenue.
- (19) Attributed to Capital Fire Protection proceeds from Commonwealth of Pennsylvania decreased from \$2.5 million to \$496,000.
- $^{(20)} \ \ Attributed to \ PA\ DCED\ grant\ for\ public\ safety\ (operating\ costs)\ increased\ from\ \$1,950,000\ to\ \$4,504,000.$
- (21) Attributed to the transition of the Sewer Fund's operating activity in November, 2013 to Capital Region Water.
- Decrease is attributed to defeasance of all Resource Recovery Facility debt, resulting from the sale of this facility and proceeds received from the monetization of certain City parking system facilities.

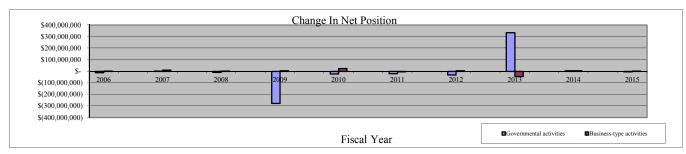
## **Changes in Net Position, Last Ten Fiscal Years (Continued)**

(accrual basis of accounting)

	Fiscal Year								
		2006		2007		2008		2009	
Net (Expense)/Revenue									
Governmental activities	\$	(43,319,950)	\$	(36,679,655)	\$	(44,801,729)	\$	(48,392,844)	
Business-type activities		(339,265)		10,747,204		1,986,479		4,413,476	
Total primary government net expense	\$	(43,659,215)	\$	(25,932,451)	\$	(42,815,250)	\$	(43,979,368)	
General Revenues and Other Changes in Net Position	on								
Governmental activities:									
Taxes									
Property taxes	\$	13,981,639	\$	16,684,189 (23)	\$	15,879,973	\$	16,378,324	
Real estate transfer taxes		818,858		843,295		1,044,116		404,348	
Local services taxes		3,016,240		2,865,835		1,950,258		2,353,229	
Occupational privilege taxes		6,311		1,557		85		469	
Earned income taxes		3,390,099		3,605,141		3,810,889		3,831,531	
Business privilege taxes		3,497,175		3,653,993		3,980,739		3,594,777	
Franchise taxes		474,849		476,585		510,448		551,253	
Public utility realty taxes		39,536		35,585		36,288		37,641	
Payments in lieu of taxes		422,799		484,975		429,151		420,839	
Grants and contributions		6,354,219		6,886,276		7,340,486		6,561,795	
Litigation settlement		-		-		-		450,000	
Other income		-		-		-		-	
Unrestricted investment earnings		584,035		750,284		477,404		363,094	
Transfers - internal activities		(1,149,476)		1,736,765		(349,699)		191,086	
Extraordinary Item:									
Contingent liability for component unit debt		-		-		-		$(264,272,031)^{(24)}$	
Special Item		_						-	
Total governmental activities		31,436,284		38,024,480		35,110,138		(229,133,645)	
Business-type activities									
Investment earnings		806,672		688,223		215,292		32,241	
Transfers - internal activities		1,149,476		(1,736,765)		349,699		(191,086)	
Special Item				-		-		-	
Total business-type activities		1,956,148		(1,048,542)		564,991		(158,845)	
Total primary government general revenues	\$	33,392,432	\$	36,975,938	\$	35,675,129	\$	(229,292,490)	
Change in Net Position									
Governmental activities	\$	(11,883,666)	\$	1,344,825	\$	(9,691,591)	\$	(277,526,489)	
Business-type activities		1,616,883		9,698,662		2,551,470		4,254,631	
Total primary government change in net position	\$	(10,266,783)	\$	11,043,487	\$	(7,140,121)	\$	(273,271,858)	

<sup>(23)</sup> Includes a 1.5 mill real estate tax increase in 2007 and a .8 mill increase in 2012.

<sup>(28)</sup> The City recorded \$11.2 million due to the suburban municipalities for overcharging of sewer rates (see Note 16).



Source: City audited basic financial statements; see page 118 for continuation of footnote explanations

<sup>(24)</sup> Due to the City having to honor its guarantee obligations on Capital Region Water Resource Recovery Facility debt.

 $<sup>^{(25)}</sup>$  \$19.5 million in state grant for upgrades to the Harrisburg Senators baseball stadium was received.

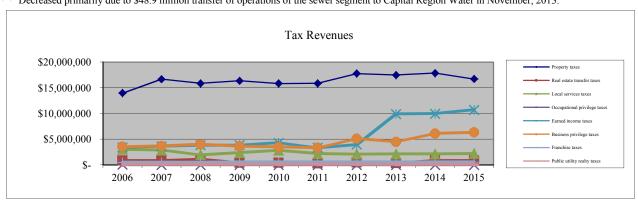
 $<sup>^{(26)}</sup>$  Includes an increase in Parking Tax rate from 15% to 20%.

<sup>(27)</sup> State Pension System Aid decreased by about \$2 million in 2012, whereas it had increased by about the same amount in 2011.

Fiscal Year													
2010		2011			2012		2013		2014		2015		
\$	(59,143,267)	\$	(54,482,930)	\$	(55,463,206)	\$	(40,577,167)	\$	(41,340,500)	\$	(45,655,351)		
	24,862,534		585,676		4,903,935		2,797,722		5,266,799		2,314,083		
\$	(34,280,733)	\$	(53,897,254)	\$	(50,559,271)	\$	(37,779,445)	\$	(36,073,701)	\$	(43,341,268)		
\$	15,828,894	\$	15,872,051	\$	17,777,740 (23	s) \$	17,496,972	\$	17,879,236	\$	16,728,825		
	382,718 2,821,776		307,406 2,163,391		451,528 2,088,885		321,959 2,095,891		842,215 2,101,956		821,880 2,202,865		
	4,297,332 3,486,359		3,330,468 3,324,267		3,934,680 5,089,375 <sup>(2)</sup>	6)	9,883,939 4,473,456	(29)	9,950,837 6,088,309	(38)	10,693,585 6,316,908		
	546,911		539,612		542,255		546,156		549,778		560,101		
	38,093		36,328		35,704		36,557		39,469		45,699 171,068		
	410,244 5,315,339		420,286 5,780,373		360,226 2,793,634 <sup>(2</sup>	7)	428,299 2,609,214		1,011,832 3,538,398	(39)	3,358,159		
	87,173		-		-		526,866		26,104		73,532		
	504,459		586,976		593,588		489,288		1,441,824		1,894,824		
	1,091,656		1,638,356		1,469,598		559,694		1,111,837		1,472,238		
	- -		-		(11,225,000) (2	8)	335,393,766	(30)	-		-		
_	34,810,954		33,999,514		23,912,213		374,862,057		44,581,795		44,339,684		
	5,303		15,411		24,614		20,213		3,809		2,038		
	(1,091,656)		(1,638,356)		(1,469,598)		(559,694)	(21)	(1,111,837)		(1,472,238)		
	- (1.006.050)		- (1.600.045)		- (1.11.00.0)		(48,840,470)	(31)	- (1.100.020)		- (1.450.200)		
5	(1,086,353)	\$	(1,622,945)	\$	(1,444,984)	\$	(49,379,951)	\$	(1,108,028)	\$	(1,470,200) 42,869,484		
_	33,724,001	<b>y</b>	32,3 (0,30)	Ψ	22,101,227	Ψ	525,102,100	Ψ	15,175,707	<del>-</del>	12,007,707		
5	(24,332,313)	\$	(20,483,416)	\$	(31,550,993)	\$	334,284,890	\$	3,241,295	\$	(1,315,667)		
\$	(556,132)	\$	(1,037,269)	\$	3,458,951 (28,092,042)	\$	(46,582,229) 287,702,661	\$	4,158,771 7,400,066	\$	843,883		
V	(330,132)	φ	(21,520,685)	Ф	(20,032,042)	Φ	207,702,001	Ф	7,400,000	Φ	(471,784)		

 $<sup>^{(29)}</sup>$  Due to 1% increase in the Earned Income Tax effective January 1, 2013.

<sup>(31)</sup> Decreased primarily due to \$48.9 million transfer of operations of the sewer segment to Capital Region Water in November, 2013.



<sup>(30)</sup> Increased primarily due to \$184 million contribution from the Harrisburg Parking Authority because of parking facility lease, and elimination of debt guaranty/insurance of \$164 million involving Capital Region Water and Dauphin County.

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#### Changes in Net Position, Last Ten Fiscal Years (continued)

(accrual basis of accounting)

- Decrease relates to total City salaries decreasing by about 9% in 2014 due to several retirements occurring in 2013 and to noted decrease in applicable legal expenses by over \$400,000.
- (33) Significant portion of decrease is attributable to the 2014 public safety other post-employment benefits liability adjustment being approximately \$5 million less compared with the same adjustment for 2013.
- No noted sewer business-type activities for 2014 pertain to the prior year transfer of Sewer Fund operations and ownership to Capital Region Water.
- Decrease is attributed to approximately \$900,000 less in general administrative charges distributed to the General Fund, mainly resulting from concerns over conserving cash for the Sanitation Fund.
- Decrease is comprised of several factors including \$2.6 million less in amortized debt guarantee fees resulting from prior year extinguishment of the involved debt associated with Capital Region Water and the Harrisburg Parking Authority, and approximately \$1.7 million less in administrative service charges revenue from the Water and Sewer Funds as a result of the prior year transition and transfer of the water and wastewater collection and conveyance systems from the City to Capital Region Water.
- Decrease is related to substantial completion occurring in 2013 for the Federal funded Seventh Street widening project.
- The City is no longer remitting 50% of its parking tax collections to the Harrisburg Parking Authority.
- (39) Approximately \$1 million was realized related to the new parking system ground lease created from the late prior year monetization of City parking system assets.
- Beginning in 2014 and due to a change in City budget unit classification, the formerly described Building and housing development line item now includes the Parks and recreation line item and has been collectively renamed as Community and economic development; also in 2014, activity associated with the City's Bureau of Codes Enforcement has been reclassified from aforementioned Building and housing development to the Public safety line item.
- Increase from the prior year is mainly attributed to the effects of implementing GASB Statement No. 68 relative to pension plan reporting, with resulting pension expense amounting to \$1.2 million for the Bureau of Police and \$500,000 for the Bureau of Fire.
- Increase from the prior year is attributed to \$575,000 in pension expense resulting from the implementation of GASB Statement No. 68 relative to pension plan reporting.
- (43) Increase from the prior year is related to more utilization of available budgeted amount for general administrative charges benefiting the General Fund.
- (44) Increase of \$1.2 million over the prior year resulted from the significant purchase of various trash and recycling containers, in support of the City's strong efforts for reducing abandoned trash problems and promoting the related recycling initiative.
- Revenue increase from the prior year is attributed to previously deferred revenue being properly recognized as program income in 2015 for both the HOME Investment Partnership Program (HOME) and the Community Development Block Grant (CDBG).
- Decrease in the public works line item is mostly impacted by \$1,476,772 less in reimbursement for shared services with Capital Region Water occurring due to the reconciliation of involved over-billings, and \$365,911 less in other public works revenue resulting from primarily the City receiving agreed-to funds in 2014 to help offset the cost of relocating its public works complex.
- Operating grant revenue decreased significantly in 2015 including \$136,603 less in disaster grants funding due to less involved projects, \$546,766 less in Lead-Based Paint Hazard Control revenue due to this grant program reaching its near conclusion in 2015, over \$800,000 less in Staffing for Adequate Fire and Emergency Response revenue due to this grant program being substantially completed in 2014, and approximately \$1 million less in needed and combined CDBG and HOME entitlement funds due to previously deferred program income being utilized.
- (48) Decrease in ready-to-dispose charge revenue is related to a \$1.2 million warranted adjustment for increasing the receivable allowance on certain significantly large utility billing accounts.
- Decrease in property tax revenue is related to a noted decrease in the change of current year collections of prior years' tax levies. Specifically, such collections in 2014 increased by \$641,000 over prior year 2013 whereas for 2015 these collections decreased by \$457,000 from prior year 2014, resulting in an overall comparative year-to-year negative change of approximately \$1.1 million.
- (50) Significant decrease from the prior year is attributed to a related payment of \$600,000 applicable to two fiscal years being received and fully recognized as revenue within 2014; as a result, the combination of an additional \$300,000 being received in 2014 and \$300,000 less being recognized in 2015 accounts for the majority of this noted revenue decrease.

	Fiscal Year								
	2006			2007		2008		2009	
General Fund									
Nonspendable	\$	106,929	\$	107,951	\$	75,791	\$	53,306	
Restricted		2,569,019		10,280,014 (1)		6,499,564		3,262,015 (4)	
Assigned		-		-		-		-	
Unassigned		(1,970,092)		3,884,092 (2)		7,018,632		698,496 <sup>(4)</sup>	
Total General Fund	\$	705,856	\$	14,272,057	\$	13,593,987	\$	4,013,817	
Other Governmental Funds									
Restricted	\$	3,984,833	\$	3,788,171	\$	2,640,194 (3)	\$	1,718,422	
Assigned		-		-		-		-	
Unassigned		-		-		-		(16,496)	
Total Other Governmental Funds	\$	3,984,833	\$	3,788,171	\$	2,640,194	\$	1,701,926	
Total Governmental Funds	\$	4,690,689	\$	18,060,228	\$	16,234,181	\$	5,715,743	

<sup>(1)</sup> Proceeds from \$8.3 million capital lease.

Source: City's audited basic financial statements

<sup>(2)</sup> Proceeds from \$1.3 million sale of City artifacts and 1.5 mill real estate tax increase.

<sup>(3)</sup> Proceeds received in 2007 from the sale of assets were utilized to fund a \$1.9 million principal payment on the Revenue Bonds, Series of 2006 in January, 2008; no such similar significant proceeds materialized in 2008.

<sup>(4)</sup> Use of the majority of the Capital Lease proceeds (see footnote (1) above) and \$4.8 million the City paid honoring its guarantee obligations on Capital Region Water Resource Recovery Facility debt.

<sup>(5)</sup> Accrual of approximately \$44.6 million, \$10.4 million, and \$13.4 million in 2010, 2011, and 2012, respectively, for reimbursements due to Capital Region Water's bond insurer and Dauphin County, pursuant to the City's guarantee obligations under the Capital Region Water Resource Recovery Facility debt. For 2012, an additional \$8.98 million is accrued for City related General Obligation Bonds and Notes, Series D and F, due to the bond insurer for payments the bond insurer made on the City's behalf.

<sup>(6)</sup> With the proceeds from the parking lease transaction, \$6.7 million is to fund a City Growth fund and \$3.7 million is to fund a yet to be established other post-employment benefit trust fund.

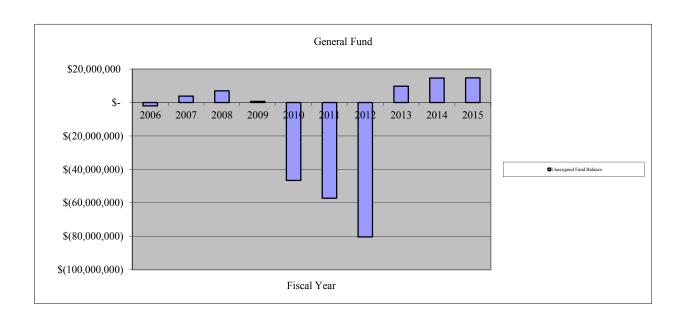
Due to the defeasance and restructuring of debt, and received proceeds from the parking lease transaction occurring in December, 2013.

<sup>(8)</sup> Increase is attributed in large part to realized increases in collected property taxes due to improved economic stability, in real estate transfer taxes due to some larger properties being sold, and in parking tax collections due to the City no longer remitting 50% of such collections to the Harrisburg Parking Authority.

<sup>(9)</sup> Increase in assigned fund balance is noted to be attributed to significantly larger encumbrance commitments still in effect at year-end compared with the prior year; such amounts in particular for the general government and public safety functions increased by over a combined \$750,000.

<sup>(10)</sup> Increase in restricted fund balance from the prior year is mostly attributed to approximately \$2.1 million in remaining proceeds of a \$3 million lease/purchase agreement within the Capital Projects Fund for financing costs associated with the City's streetlight LED conversion/upgrade project.

Fiscal Year 2010 2011 2012 2013 2014 2015														
2010		2011		2012		2013		2014		2015				
\$ 47,047	\$	474,352	\$	490,332	\$	594,786	\$	329,649	\$	119,732				
2,717,083		2,476,338		2,107,755		11,572,226	(6)	11,011,089		10,557,940				
-		-		-		739,319		773,176		1,674,539 (9)				
(46,604,704) (5)		(57,177,439) (5)		(80,393,973) (5)		9,753,859	(7)	14,648,078	8)	14,761,238				
\$ (43,840,574)	\$	(54,226,749)	\$	(77,795,886)	\$	22,660,190	\$	26,761,992	\$	27,113,449				
\$ 2,100,021	\$	1,235,793	\$	933,180	\$	2,076,026	\$	2,867,253	\$	6,247,482 (10				
-		-		-		276,965		108,426		32,398				
-		(2,581)		447,938		-		-		-				
\$ 2,100,021	\$	1,233,212	\$	1,381,118	\$	2,352,991	\$	2,975,679	\$	6,279,880				
\$ (41,740,553)	\$	(52,993,537)	\$	(76,414,768)	\$	25,013,181	\$	29,737,671	\$	33,393,329				



#### Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years

(modified accrual basis of accounting)

		I	Fiscal Year				
	2006		2007	2008		2009	_
Revenues	 _		_	 _			
Taxes	\$ 23,825,971	\$	27,297,475	\$ 26,836,116		\$ 26,230,929	
Licenses and permits	508,799		510,735	540,748		583,353	
Intergovernmental revenues	16,193,248		19,836,881	16,829,300		18,091,064	
Department earnings and							
program revenue	18,569,091		19,308,242	20,187,491		22,323,176	
Fines and forfeits	1,690,845		1,974,002	2,109,236		1,743,629	
Investment income	441,384		724,020	507,785		379,309	
Miscellaneous	 3,306,786		5,189,161	 3,798,167		 1,961,084	
Total revenues	\$ 64,536,124	\$	74,840,516	\$ 70,808,843		\$ 71,312,544	
Expenditures							
Current							
General government	\$ 14,166,029	\$	14,271,691	\$ 9,503,511		\$ 13,768,258	
Community/Economic development	6,760,858		8,591,941	5,673,155		4,410,411	
Public safety	31,413,352		28,309,666	30,801,966		31,478,085	
Public works	5,913,597		6,176,533	6,287,360		6,016,600	
Parks and recreation	4,279,564		5,232,885	3,931,704		3,458,682	
Incinerator	6,119,838		714,171	-		8,006,987	(4)
Tourism, environment	-		571,251	97,564		139,027	
Capital outlay							
Infrastructure	35,713		-	2,245,948	(1)	232,383	
Other	-		1,425	4,503,504	(2)	2,687,884	
Debt service							
Principal retirements	8,385,421		7,994,171	11,063,705		10,961,653	
Interest and fiscal charges	541,827		927,500	 1,150,297		1,013,183	
Total expenditures	\$ 77,616,199	\$	72,791,234	\$ 75,258,714		\$ 82,173,153	
Excess of revenues over (under)							
expenditures	\$ (13,080,075)	\$	2,049,282	\$ (4,449,871)		\$ (10,860,609)	
Other financing sources (uses)							
Debt issuance and capital lease	\$ 11,159,450	\$	8,275,085	\$ 2,400,000		\$ 151,085	
Sale of general capital assets	2,350		1,308,407	573,523		_	
Transfers in	7,744,517		9,926,213	15,425,398	(3)	16,812,279	
Transfers out	(8,893,993)		(8,189,448)	(15,775,097)	(3)	(16,621,193)	
Total other financing sources (uses)	\$ 10,012,324	\$	11,320,257	\$ 2,623,824		\$ 342,171	
Special Items	\$ -	\$		\$ -		\$ -	
Net change in fund balances	\$ (3,067,751)	\$	13,369,539	\$ (1,826,047)		\$ (10,518,438)	
Debt service % of noncapital expenditures	11.5%		12.3%	17.8%		15.1%	

<sup>(1)</sup> Represents Pennsylvania Infrastructure Bank Note issued to re-surface various streets City-wide.

<sup>(2)</sup> Represents proceeds from the issuance on an \$8.3 million capital lease to finance the purchase of City-wide equipment and vehicles.

<sup>(3)</sup> Includes approximately \$4.2 million of transfers from the General Fund to the Capital Projects Fund for the purchase of capital equipment related to the \$8.3 million capital lease.

<sup>(4)</sup> This amount shows the City's portion of Capital Region Water Resource Recovery Facility guarantees that were paid or accrued during the year.

<sup>(5)</sup> Difference is due to a \$4.3 million decrease in administrative charges collected from the Water Fund due to its increased debt service payments.

<sup>(6)</sup> This significant increase is attributed to the City receiving \$7.4 million from the Harrisburg Parking Authority for ground lease extension/ prepayment of rent on land parcels under three downtown parking garages.

<sup>(7)</sup> A significant portion of this approximate \$3.5 million difference from the prior year is comprised of overall City medical costs increasing by more than \$1 million during 2011, and the effect of the City contributing 2011 pension system state aid revenue to the Police Pension Plan in excess of the required minimum municipal obligation for this year (note the related accrual of approximately \$1.9 million Due to City Police Pension Plan for current liabilities under Governmental Activities as of December 31, 2011).

<sup>(8)</sup> A significant portion of this approximate \$2.5 million difference from the prior year is comprised of overall City medical costs increasing by more than \$1 million during 2011, over \$400,000 in expenses materializing from the reclassification of Operations and Revenue departmental positions to this Public Works line item, and the occurrences of several sewer main collapses requiring repairs in 2011.

					Fise	cal Year								_
	2010		2011		2012		2013	-		2014	-		2015	_
\$	25,425,340 575,711 14,820,544	\$	25,707,066 571,412 13,450,439	\$	28,175,334 570,995 18,163,947	<sup>(9)</sup> \$	33,800,797 576,806 15,660,815	(14)		37,111,849 587,194 15,710,743	(20)	\$	36,941,877 594,605 12,855,157	(26
\$	20,287,979 1,957,649 538,857 1,321,676 64,927,756	\$	15,547,452 1,668,694 8,038,576 1,650,815 66,634,454	(5)	8,514,496 1,642,640 650,718 917,194 58,635,324	(11)	8,962,351 1,389,577 539,569 2,216,712 63,146,627	-	\$	8,268,902 862,340 1,002,329 2,617,911 66,161,268	-	\$	6,960,035 867,340 660,548 2,385,392 61,264,954	(27
\$	11,202,467 5,457,781 31,875,517 4,521,472 2,590,809 45,592,518 2,555	\$ (4)	10,058,300 3,460,977 35,241,660 7,191,147 2,371,843 8,719,710 1,084	\$ (7) (8) (4)	12,691,299 3,934,643 31,512,809 8,289,312 425,549 13,933,799 71	(12) \$ (13) (13) (4)	8,667,837 4,678,380 29,252,036 8,648,063 458,622 15,402,608 3,256	(4)	\$	7,763,945 5,104,315 31,182,115 7,476,953	(25) (25) (21)		7,870,905 4,211,729 31,336,833 7,453,238	(28
	-		-		310,876		30,006			-			1,113,208	(29
\$	12,001,986 767,776 114,012,881	\$	11,808,735 672,338 79,525,794	\$	11,598,481 829,314 83,526,153	\$	22,851,839 658,165 90,650,812	(16)	\$	11,662,174 226,012 63,574,719	(22)	\$	11,096,626 222,250 63,548,502	- -
\$	(49,085,125)	\$	(12,891,340)	\$	(24,890,829)	\$	(27,504,185)	-	\$	2,586,549	_	\$	(2,283,548)	<u>)</u>
\$	537,173 13,841,525 (12,749,869)	\$	- - 14,396,637 (12,758,281)	\$	- 16,005,057 (14,535,459)	\$	3,865,000 2,606,115 16,336,704 (15,777,010)	(17) (18)		1,000,000 26,104 17,224,004 (16,112,167)	(23) (24)		4,254,033 212,935 17,636,919 (16,164,681)	(30)
\$ \$	1,628,829	\$ \$	1,638,356	\$ \$	1,469,598	\$	7,030,809	(19)	\$	2,137,941	•	\$ \$	5,939,206	-
\$	(47,456,296)	\$	(11,252,984)	\$	(23,421,231)		101,427,949		\$	4,724,490	•	\$	3,655,658	-
	11.2%		15.7%		14.9%	-	25.9%		_	18.7%			18.1%	<b>=</b>

<sup>(9)</sup> Increased due to .8 mill real estate tax increase and increased Parking Tax rate from 15% to 20% effective January 1, 2012.

Source: City's audited basic financial statements; see page 124 for continuation of footnote explanations

<sup>(10)</sup> Attributed to increased revenue of about \$4 million for the Federal funded 7th Street Widening project and receipt of a \$2 million PA DCED grant.

<sup>(11)</sup> Attributed to decreased administrative service charges of \$0.6 million and \$6.0 million from the Water and Sewer Funds in accordance with the Receiver's instruction, which is detailed at length per the Financial Recovery Plan footnote (see Note 20) to the basic financial statements.

<sup>(12)</sup> This increase is primarily due to higher health benefit costs in 2012 of \$1.5 million over 2011 levels.

<sup>(13)</sup> In 2012, Parks Maintenance was moved from Parks and Recreation to Public Works. In addition, the entire Park Ranger Corp was eliminated.

<sup>(14)</sup> Attributed to \$6.7 million increase in Earned Income Tax due to the EIT rate increased 1% effective January 1, 2013.

<sup>(15)</sup> Attributed to Capital Fire Protection proceeds from Commonwealth of Pennsylvania decreased from \$2.5 million to \$496,000.

<sup>(16)</sup> Debt service principal retirements occurred of \$4.5 million in suburban municipalities settlement and \$6 million in bond insurer reimbursement.

<sup>(17) \$3.865</sup> million was recognized in debt issuance due to applicable amounts advanced by the City's bond insurer relative to the bondholders of the 1997 Series General Obligation Refunding Bonds and Notes.

<sup>(18)</sup> The City collected \$2.6 million proceeds from the sale of historic artifacts.

<sup>(19)</sup> Attributed to \$170 million proceeds from the Harrisburg Parking Authority, net of \$50 million paid to Capital Region Water for defeasing the Resource Recovery Facility debt.

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#### Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years (continued)

(modified accrual basis of accounting)

- (20) Attributed to several factors including the returning confidence in the City's financial stability prompting stronger taxpayer motivation for the remittance of prior years' property tax amounts, occurrence of some significantly larger properties being sold increasing real estate transfer tax revenue, and resulting increase in parking tax revenue related to the City no longer remitting 50% of such collections to the Harrisburg Parking Authority.
- (21) Relates to the prior year \$15.4 million representing a finalized receivable write-off for debt guarantee payments associated with Capital Region Water
- (22) Primarily attributable to bond insurer reimbursements and the suburban municipalities settlement payment being less in amount for 2014, (approximately \$6 million less and \$3 million less, respectively).
- (23) With some return of financial stability occurring for the City in 2014, less in debt issuance was required for involved amounts advanced by the City's bond insurer relative to the bondholders of the 1997 Series General Obligation Refunding Bonds and Notes (see related Note at page 131).
- Relates to the majority of auction proceeds from the sale of the City's historic artifacts collection being received in 2013.
- (25) Beginning in 2014 and due to a change in City budget unit classification, the formerly described Building and housing development line item now includes the Parks and recreation line item and has been collectively renamed as Community and economic development; also in 2014, activity associated with the City's Bureau of Codes Enforcement has been reclassified from aforementioned Building and housing development to the Public safety line item.
- (26) Noted decrease of approximately \$2.9 million is comprised of various factors related to general revenue and grant programs revenue. For general, parking system ground lease revenue decreased by \$645,500 from the prior year due to an adjustment related to this revenue not being received within sixty days of year-end; for grant programs, noted significant decreases included approximately \$1 million less in needed and combined Community Development Block Grant and HOME Investment Partnership Program entitlement funding due to previously deferred program income being utilized, \$546,766 less in Lead-Based Paint Hazard Control revenue due to this grant program reaching its near conclusion in 2015, and over \$800,000 less in Staffing for Adequate Fire and Emergency Response revenue due to this grant program being substantially completed in 2014.
- <sup>(27)</sup> Overall decrease of \$1.3 million is mainly attributed to \$1,476,772 less in reimbursement for shared services with Capital Region Water due to the reconciliation of involved over-billings.
- (28) Overall decrease of \$900,000 is related to contracted home improvement services being less in 2015 by approximately \$400,000 due to smaller available project budget occurring through the HOME Investment Partnership Program, and also to \$546,766 less in Lead-Based Paint Hazard Control expenditures due to this grant program reaching its near conclusion in 2015.
- (29) Increase here reflects the City's further investment in its streetlights infrastructure costs via the current ongoing streetlight LED conversion/upgrade project.
- (30) Noted increase is attributed to approximately \$3 million in lease/purchase proceeds occurring within the Capital Projects Funds for financing costs associated with the City's streetlight LED conversion/upgrade project.

#### Tax Revenues by Source, Governmental Funds, Last Ten Fiscal Years

(modified accrual basis of accounting)

Fiscal Year	Property (Real Estate) (1)	Real Estate Transfer <sup>(2)</sup>	Local Services/ Occupational Privilege <sup>(3)</sup>	Earned Income <sup>(4)</sup>	Business Privilege/ Mercantile <sup>(5)</sup>	Total
2006	\$ 12,806,048	\$ 818,858	\$ 3,022,551	\$ 3,390,099	\$ 3,788,415	3 23,825,971
2007	16,077,025 (6)	843,295	2,867,389	3,605,142	3,904,624	27,297,475
2008	16,346,529	1,044,116	1,950,343 (7)	3,810,890	3,684,238	26,836,116
2009	15,263,068	404,348 (8)	2,353,697	3,831,531	4,378,285	26,230,929
2010	15,484,982	382,718	2,596,232	3,231,178 <sup>(9)</sup>	3,730,230	25,425,340
2011	15,638,244	307,406	2,209,877	3,692,714	3,858,825	25,707,066
2012	16,820,831 (11	451,528	1,768,175	3,997,191	5,137,609 (12)	28,175,334
2013	16,957,734	321,959	2,382,812 (10	9,354,884 (4)	4,783,408	33,800,797
2014	17,715,941 (15	842,215 (13)	1,995,814	10,080,370	6,477,509 (14)	37,111,849
2015	16,836,917 (16	821,880	2,219,720	10,455,466	6,607,894	36,941,877
Change						
2006-2015	31.5%	0.4%	-26.6%	208.4%	74.4%	55.0%

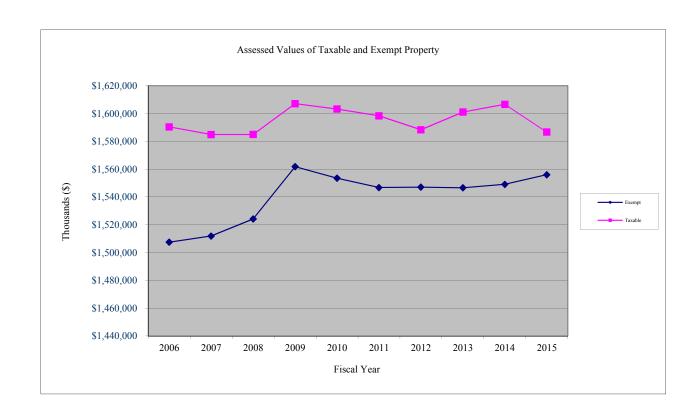
- (1) The Dauphin County Board of Assessments performs property assessments. The City levies the tax on 100% of the value assigned by the County. The tax within the City is levied as two rates (termed "Two-Rate Property Tax"), one on land and one on buildings.
- (2) The City imposes a Real Estate Transfer Tax of 1% of the selling price or market value of real estate transferred within the City. This tax is collected by the County for which the County is paid a 2% commission on transfer taxes collected. The City shares this tax equally with the School District.
- (3) For the years 1999 through 2004, the City levied an Occupational Privilege Tax of \$10.00 per person for anyone working within the City. This tax was withheld by the employer and allocated equally between the City and School District. Beginning in 2005, the City started receiving the new Emergency and Municipal Service Tax (EMS). This tax was created by the Pennsylvania Legislature in November 2004 and replaced the Occupational Privilege Tax. This tax enabled Pennsylvania municipalities to increase their previous levy of the tax from \$10.00 to \$52.00 per year on a similar tax base. The School District continues to receive \$5.00 of the levy.
- (4) Prior to 2013, City residents were subject to an Earned Income Tax (EIT) of 1%, which was shared equally with the School District; effective January 1, 2013, the EIT rate was increased to 2% with the City's portion becoming 1.50% (a resulting increase by a factor of 3) and the School District's portion being maintained at .50%. The beginning effects of the new rate are noted here in the significant increase in this revenue for 2013. Non-residents who work within the City and who do not pay an Earned Income Tax to the municipality of their residence also pay the 1% EIT. This tax is administered by the Keystone Collections Group (KCG) for which KCG is paid a 2.5% commission on the EIT collected. Because the EIT is withheld by the employer, a high level of compliance exists.
- (5) The City levies a Business Privilege and Mercantile Tax on gross receipts. The City shares equally the Mercantile portion of this tax with the School District. Additionally, there are taxes and fees levied on mechanical devices (pinball, billiard tables, video games, etc.). Also, a 10% Amusement Tax is levied on admission prices to places of amusement, entertainment or recreation within the City. The City shares this tax equally with the School District. A parking tax rate, increased in 2012 from 15% to 20%, is also levied on the consideration paid by patrons of the City parking garages and lots.
- (6) Includes a 1.5 mill real estate tax increase.
- (7) The newly named Local Services Tax decreased by approximately \$900,000 due to changes in state collection laws and income exemption limits, effective January 1, 2008.
- (8) Declined to poor economy and decline in housing market.
- (9) Attributed to distributions from the City's earned income tax collector changing from estimated payments to actual collections.
- (10) Noted increase in local service/occupational privilege taxes can be attributed to more stabilized national economic factors occurring in general resulting in 2013 revenue being much more comparable to recent prior years of 2009 through 2011.
- (11) Includes a .8 mill, or \$1.2 million, real estate tax increase.
- (12) Includes a \$1.3 million increase in parking tax revenue resulting from two related rate changes: parking tax rate increasing from 15% to 20% and the other being the change in the City's applicable remittance rate from two-thirds to 50% to the Harrisburg Parking Authority.
- (13) Attributed to the occurrence of some significantly larger properties being sold during 2014.
- (14) Related to the effect of the new parking management agreement, being fully in effect at the beginning of 2014 and resulting in the City no longer remitting 50% of its parking tax collections to the Harrisburg Parking Authority.
- (15) Attributed to returning confidence in the City's financial stability prompting stronger taxpayer motivation for the remittance of prior years' tax amounts.
- (16) Decrease in property tax revenue is related to a noted decrease in the change of current year collections of prior years' tax levies; see further related comments at footnote (49) per page 118.

Source: City's audited basic financial statements

Fiscal Year	Residential Property	Commercial Property	Industrial Property	Agriculture/ Land/ Lots	Tax Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value
2006	§ 621,096	s 848,692	s 112,824	s 7,761 s	1,507,443	\$ 1,590,373	\$ 8.64 <sup>\$</sup>	1,450,906
2007	621,796	843,480	111,655	7,903	1,511,890	1,584,834	10.15 (1)	1,444,979
2008	622,984	843,324	110,496	8,135	1,524,166	1,584,939	10.08	1,651,877
2009	625,341	865,269	108,157	8,290	1,561,769	1,607,057	10.07	1,682,241
2010	648,161	837,782	108,643	8,591	1,553,494	1,603,177	10.01	1,884,423
2011	648,670	840,292	100,948	8,401	1,546,742	1,598,311	10.07	1,878,944
2012	648,788	836,013	95,839	7,657	1,547,066	1,588,297	10.90 (2)	2,000,942
2013	741,200	754,166	91,175	14,481	1,546,591	1,601,022	10.98	1,996,897
2014	747,412	764,682	86,690	7,811	1,549,077	1,606,595	10.96	2,022,608
2015	763,086	728,719	87,076	7,739	1,555,990	1,586,620	10.96	1,993,566

<sup>(1)</sup> Includes a 1.5 mill real estate tax increase.

<sup>(2)</sup> Includes a .8 mill real estate tax increase.

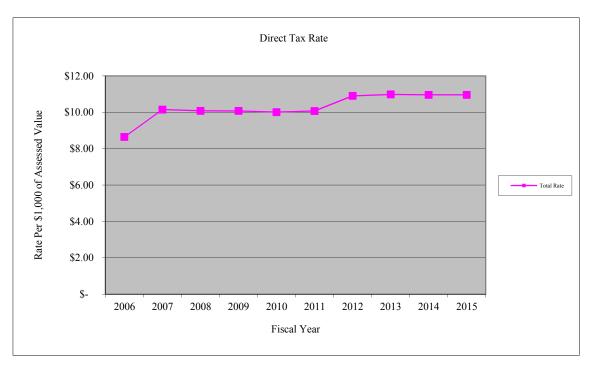


Source: Commonwealth of Pennsylvania's State Tax Equalization Board data

	City Direct Rates (1)										Overlapping Rates (1)					
Fiscal Year		Basic Rate	Obli D	neral gation ebt vice	C	ouphin ounty brary		eation poses	Γ	Γotal Direct ate <sup>(2)(3)</sup>	_	S	risburg chool istrict		uphin ounty	
2006	\$	1.05	\$	5.58	\$	0.03	\$	1.98	\$	8.64		\$	21.23	\$	7.23	
2007		4.56		3.62		0.03		1.94		10.15	(4)		22.35		7.23	
2008		1.80		6.45		0.03		1.80		10.08			23.75		7.23	
2009		0.80		7.44		0.03		1.81		10.07			25.20		7.23	
2010		2.26		6.34		0.01		1.40		10.01			26.31		7.23	
2011		0.76		7.44		0.03		1.84		10.07			26.31		7.23	
2012		3.69		6.85		-		0.36		10.90	(5)		26.96		7.23	
2013		3.85		6.87		-		0.26		10.98			26.96		7.23	
2014		5.11		5.59		-		0.26		10.96			27.92		7.23	
2015		5.11		5.59		-		0.26		10.96			27.92		7.23	

<sup>(1)</sup> The City's direct property tax rate may be increased only by a majority vote of City Council. Overlapping rates are those of other tax levying entities that apply to property owners within the City of Harrisburg.

- (4) Includes a 1.5 mill real estate tax increase.
- (5) Includes a .8 mill real estate tax increase.



Source: City Council's approved ordinance documentation for the 2015 property tax levies and distribution

<sup>(2)</sup> This amount represents an equivalent single tax rate. The City actually utilizes a split-rate, or two-rate, tax system whereby land is currently taxed at a rate six times greater than the tax rate on buildings and improvements.

<sup>(3)</sup> The City is permitted by the Third Class City Code to levy real estate taxes up to 25 mills on every dollar of assessed valuation for general City purposes. However, under an order of court dated December 20, 1982, the City was authorized to exceed the statutory general millage rate, up to a maximum of 30 mills.

			2015				2006	
<u>Taxpayer</u>	A	Γaxable Assessed Value <sup>(1)</sup>	Rank	Percentage of Total City Taxable Assessed Value	A	Γaxable Assessed Value <sup>(1)</sup>	Rank	Percentage of Total City Taxable Assessed Value
Harrisburg Redevelopment Authority	\$	98,097	1	6.06	\$	144,251	1	9.07
ESL, Inc./Penn National Realty Trust		29,685	2	1.83		29,685	2	1.87
2012 Harrisburg Investment, LLC		17,515	3	1.08		-		-
M&T Bank (formerly Allfirst Bank)		19,861	4	1.23		21,163	3	1.33
Pinnacle Health System		12,427	5	0.77		8,071	9	0.51
KTR Harrisburg, LLC		13,737	6	0.85		-		-
Keystone Central Storage, LP		12,247	7	0.76		14,336	7	0.90
Strawberry Sqaure Associates		7,783	8	0.48		11,917	6	0.75
Sage Market Square Plaza, LP		16,181	9	1.00		-		-
365-369 Ocean Avenue, LLC		5,953	10	0.37		8,984	8	0.56
Selco Service Corp.		=		-		22,432	4	1.41
Harrisburg Hotel Assoc. (Hilton Hotel)		-		-		18,523	5	1.16
Walnut & Third, Inc.		-		-		19,000	10	1.19
Total	\$	233,486		14.43	\$	298,362		18.76

<sup>(1)</sup> This table reflects the City's ten highest taxpayers based on the flat tax amount. This presentation may not positively correlate to the assessed value because the City utilizes a split-rate, or two-rate, tax system whereby land is currently taxed at a rate six times greater than the tax rate on buildings and improvements.

Source: City's Bureau of Information Technology

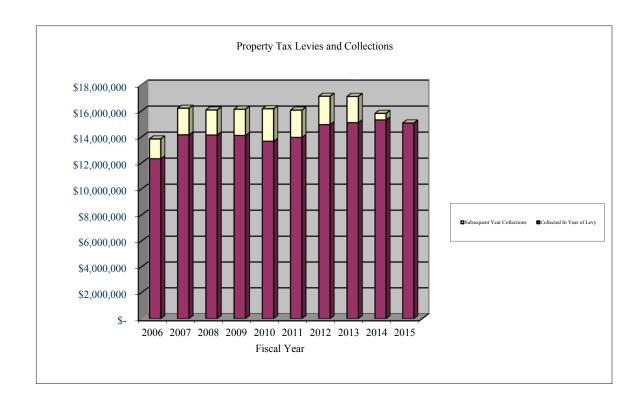
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		Collected w Fiscal Year o		Collections in			Total Collections to Date			
Year	 Adjusted Levy	 Amount	% of Levy	s	ubsequent Years		Amount	% of Levy		
2006	\$ 13,953,657	\$ 12,348,277	88.49%	\$	1,517,149	\$	13,865,426 (1)	99.37%		
2007	16,365,833 (2)	14,185,140 (2)	86.68%		2,041,371		16,226,511	99.15%		
2008	16,246,021	14,172,465	87.24%		1,918,229		16,090,694	99.04%		
2009	16,357,583	14,135,034	86.41%		2,013,046		16,148,080	98.72%		
2010	16,403,464	13,690,437	83.46%		2,492,845		16,183,282	98.66%		
2011	16,336,288	13,987,495	85.62%		2,091,684		16,079,179	98.43%		
2012	17,530,589 (3)	14,972,310 (3)	85.41%		2,172,549		17,144,859	97.80%		
2013	17,654,979	15,117,935	85.63%		2,014,342		17,132,277	97.04%		
2014	17,556,354	15,330,754	87.32%		498,937		15,829,691	90.17%		
2015	17,558,378	15,089,913	85.94%		-		15,089,913	85.94%		

<sup>(1)</sup> Includes \$1.2 million in proceeds from the sale of the City's tax liens for the year 2005.

<sup>(3)</sup> Real Estate Tax billing increased \$1.2 million due to a .8 mill tax rate increase.



Source: City's Bureau of Information Technology and Dauphin County Tax Claims Bureau

 $<sup>^{(2)}</sup>$  Real Estate Tax billing increased over \$2.4 million due to a 1.5 mill tax rate increase.

	Governmental Activities											_	Activities				
Fiscal Year		General Obligation Bonds	Lease Revenue Bonds			Other (Reimbursement Settlements)			General Obligation Notes			Capital Leases			Lease Rental		
2006	\$	47,480,766	\$	7,200,000		\$	-		\$	46,638,776	\$	4,084,633		\$	7,508,856		
2007		44,881,318		7,200,000			-			47,109,546		11,244,437	(3)		6,219,694		
2008		42,050,335		5,281,310			-			50,013,240 (5)	)	9,043,850			4,830,416		
2009		38,632,381		4,621,147			-			49,892,925		6,896,367			3,335,910		
2010		34,327,832		3,946,148			-			49,172,908		4,876,773			3,045,269		
2011		31,642,633		3,216,148			-			46,485,095		3,179,449			1,681,127		
2012		28,810,787		2,431,148			-			43,752,312		2,430,303			1,597,167		
2013		25,828,776		92,449	(6)		18,460,000	(8)		41,120,600		2,308,342			_ (7)		
2014		22,691,899		-	(6)		17,949,370	(8)		37,740,413		331,891	(9)		-		
2015		19,384,564		-			17,421,609	(8)		34,580,572		3,420,351	(10)		=		

**Business-type** 

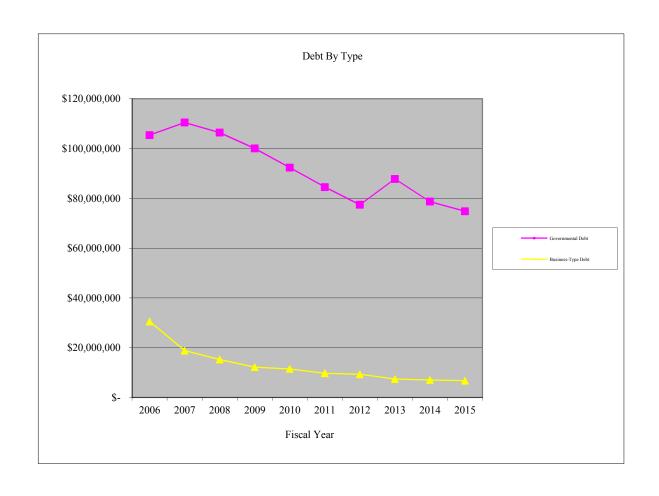
- (1) Personal income information is estimated based on the Harrisburg-Carlisle, Pennsylvania Metropolitan Statistical Area (see page 140).
- (2) Population information is based on various on-line research information for population history and per capita personal income (see page 134).
- (3) Change attributed to new \$8.7 million capital lease to purchase vehicles and equipment.
- (4) Proceeds from sale of Harrisburg Senators minor league baseball franchise were used to retire \$9 million in Senators Revenue Bonds, Series A-1 of 2005.
- (5) Includes \$2.4 million Pennsylvania Infrastructure Bank Note to resurface various streets City-wide.
- (6) This revenue bond debt was fully satisfied in 2014 via the completion of received proceeds from the sale of historic artifacts.
- (7) Elimination of lease rental debt relates to the transitioning of Sewer Fund ownership and operation to Capital Region Water.
- (8) Amount is comprised of remaining settlement payments due to several suburban municipalities in accordance with a negotiated compromise of the involved claim, and reimbursement due to the City's bond insurer for advances made on the City's behalf involving the 1997 Series General Obligation Refunding Bonds and Notes (see below Note).
- (9) As a result of the effects from the culmination of the Harrisburg Strong Plan in late 2013, the City was financially enabled in 2014 to significantly pay-down much of its debt obligations associated with various assets under capital lease.
- (10) Increase is due to securing \$3,069,144 in lease/purchase proceeds for financing costs associated with the City's streetlight LED conversion/upgrade project.

Note: For both years ended December 31, 2012 and 2013, the City was unable to make the required debt service payments for its General Obligation Refunding Bonds - Series D of 1997, \$4,500,000 in 2012 and \$4,500,000 in 2013, and for its General Obligation Refunding Notes - Series F of 1997, \$4,165,000 in 2012 and \$4,170,000 in 2013. Similarly in 2014 and 2015, the City was unable to pay certain portions of the required total debt service payments for this General Obligation debt, specifically \$518,445 in 2014 and \$518,328 in 2015 on the Series D Bonds and \$481,555 in 2014 and \$481,672 in 2015 on the Series F Notes. Accordingly, the City's bond insurer was required to make these payments on behalf of the City under an insurance policy agreement.

Source: Details for the City's outstanding debt can be found in the notes to the basic financial statements.

D .		A 4
Kusin	ess-tvne	Activities

 General Obligation Bonds	Lea Reve	nue	 Revenue Bonds	amortized Discount	Capital Leases	_	Total Primary Government	% of Personal Income <sup>(1)</sup>	 Per Capita <sup>(2)</sup>
\$ 4,824,157	\$	-	\$ 17,815,000	\$ (134,169)	\$ 516,766		\$ 135,934,785	7.68%	\$ 2,873
3,012,207		-	8,790,000 (4)	(62,940)	861,055	(3)	129,255,317	7.00%	\$ 2,726
1,272,038		-	8,570,000	(58,490)	666,900		121,669,599	6.39%	\$ 2,563
47,559		-	8,345,000	(54,135)	504,316		112,221,470	5.95%	\$ 2,367
-		-	8,110,000	(49,879)	356,516		103,785,567	5.14%	\$ 2,095
-		-	7,865,000	(45,733)	222,391		94,246,110	4.46%	\$ 1,910
-		-	7,605,000	(41,704)	150,447		86,735,460	3.98%	\$ 1,760
-		-	7,335,000	(37,800)	89,476		95,196,843	4.31%	\$ 1,927
-		-	7,055,000	(34,028)	23,288	(9)	85,757,833	3.80%	\$ 1,747
-		-	6,760,000	(30,396)	11,209		81,547,909	3.51%	\$ 1,634



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#### Ratio of Net General Bonded Debt To Assessed Value, Last Ten Fiscal Years

(in thousands of dollars, except Net General Bonded Debt Per Capita)

Year	Population (1)	Taxable Assessed Value	General Bonded Debt <sup>(2)</sup>	_	Se	s Debt rvice unds	Net General Bonded Debt	Ratio of Net General Bonded Debt to Assessed Value	Net General Bonded Debt Per Capita
2006	47,307	\$ 1,590,373	\$ 95,423		\$	58	\$ 95,365	6.00	\$ 2,015.88
2007	47,416	1,584,834	93,944			1,976	91,968	5.80	1,939.60
2008	47,464	1,584,939	94,965			154	94,811	5.98	1,997.53
2009	47,418	1,607,057	351,129	(3)		(16)	351,145	21.85	7,405.31
2010	49,528	1,603,178	314,604			433	314,171	19.60	6,343.30
2011	49,333	1,598,312	306,402			(3)	306,405	19.17	6,210.95
2012	49,279	1,588,297	297,789			1	297,788	18.75	6,042.90
2013	49,401	1,601,022	80,904	(4)		277	80,627	5.04	1,632.09
2014	49,082	1,606,595	74,342			108	74,234	4.62	1,512.45
2015	49,919	1,586,620	67,827			32	67,795	4.27	1,358.10

<sup>(1)</sup> Source: per various on-line research information for Harrisburg, PA population history

Source: City's audited basic financial statements, and Commonwealth of Pennsylvania's State Tax Equalization Board data

<sup>(2)</sup> General Bonded Debt includes general obligation bonds, lease revenue bonds, and notes payable of the primary government, as well as debt of other entities guaranteed by the primary government. Amounts do not include Section 108 promissory notes and debt which is credited or excluded pursuant to the PA Local Government Unit Debt Act or is to be repaid with enterprise funds.

<sup>(3)</sup> City's obligation for Resource Recovery Facility debt has been added due to the City having to honor its guarantees.

<sup>(4)</sup> Significant reduction in bonded debt from the prior year is attributed to the culmination of the Harrisburg Strong Plan near the end of 2013, with resulting effects from the elimination of various component unit debt previously guaranteed by the City for Capital Region Water and the Harrisburg Parking Authority.

# City of Harrisburg, Pennsylvania Direct and Overlapping Bonded Debt As of December 31, 2015

Direct Bonded Debt	Gross Bonded Debt Outstanding (1)			Credits/ exclusions (2)	Net Bonded Debt Outstanding	
Primary Government:						
General Obligation Refunding Bonds, Series D of 1997 General Obligation Refunding Notes, Series F of 1997	\$	19,384,564 30,196,266	\$	-	\$	19,384,564 30,196,266
Settlement Amounts due to Suburban Municipalities		3,725,000		-		3,725,000
Reimbursement Amounts due to Bond Insurer		13,696,609		-		13,696,609
Pennsylvania Infrastructure Bank Note of 2008		824,306		=		824,306
Senators Revenue Bonds, Series A-2 of 2005		6,760,000		6,760,000		-
Less: Unamortized Discount		(30,396)		(30,396)		-
Total Primary Government	\$	74,556,349	\$	6,729,604	\$	67,826,745
Component Units:						
Harrisburg Redevelopment Authority:						
Guaranteed Revenue Bonds, Series A and B of 1998	\$	93,590,000	\$	93,590,000	\$	-
2000 Infrastructure Bank Loan		271,427		271,427		-
2008 Loan: Susquehanna Harbor Safe Haven		495,040		495,040		-
Less: Unamortized Discount		(31,864,755)		(31,864,755)		-
Total Harrisburg Redevelopment Authority	\$	62,491,712	\$	62,491,712	\$	-
Total Component Units	\$	62,491,712	\$	62,491,712	\$	_
Potential Compenent Units Excluded:						
Harristown Development Corporation:						
Lease Revenue Bonds, Series of 1992	\$	576,991	\$	576,991	\$	-
Total Potential Component Units Excluded	_\$_	576,991	\$	576,991	\$	-
Total Direct Bonded Debt	\$	137,625,052	\$	69,798,307	\$	67,826,745

## **Direct and Overlapping Bonded Debt (Continued)**

As of December 31, 2015

Overlapping Bonded Debt	Gross Bonded Debt Outstanding <sup>(1)</sup>	I	Credits/ Exclusions (2)	Net Bonded Debt Outstanding
Dauphin County Bonds and Notes <sup>(3)</sup> Harrisburg School District General Obligation Bonds and Notes <sup>(4)</sup>	\$ 35,314,391 242,145,000	\$	17,848,269 34,118,230	\$ 17,466,122 208,026,770
	\$ 277,459,391	\$	51,966,499	\$ 225,492,892
Total Direct and Overlapping Bonded Debt	\$ 415,084,443	\$	121,764,806	\$ 293,319,637

Source Calculations for the above:

	Gross Bonded Debt Exclusion					Net Bonded Debt		
	\$	326,666,058 10.81%	* \$	165,100,503 10.81%	* \$	161,565,555 10.81%		
	\$	35,314,391	\$	17,848,269	\$	17,466,122		
Assessed Value City of Harrisburg Assessed Value Dauphin County Pro-Rata Share Harrisburg/County	\$ \$	1,586,619,800 14,676,590,050 10.81%						
110-Rata Share Harrisburg/County		10.8176						

Sources: City's audited basic financial statements and applicable debt statement documentation for Dauphin County and Harrisburg School District

<sup>(1)</sup> Gross Bonded Debt Outstanding does not include \$3,560,000 in Section 108 promissory notes.

<sup>(2)</sup> Credits/Exclusions represent all bonds which are not general obligation bonds of the City and are self-liquidating under the PA Local Government Unit Debt Act, portions of general obligation and lease revenue bonds which are payable from enterprise funds of the City.

<sup>(3)</sup> Pro Rata 10.81% based on assessed value of share of: Nonelectoral Debt in the amount of \$98,911,946; Lease Rental Debt in the amount of \$227,754,112; and exclusions from Lease Rental Debt in the amount of \$165,100,503.

<sup>(4) 100%</sup> based on repayment by City residents through school tax.

<sup>\*</sup> Obtained information from Debt Statement included in the Official Statement dated April 13, 2016.

		Fiscal	Year		
	2006	2007		2008	2009
Total Revenues-Past Three Years (1)	\$ 181,878	\$ 191,542	\$	196,980	\$ 196,313
Exclusions-Past Three Years (2)	(14,901)	(17,327)		(15,287)	(13,899)
Net Revenue-Past Three Years	166,978	174,215		181,692	182,415
Annual Arithmetic Average (Borrowing Base)	55,659	58,072		60,564	60,805
Net Nonelectoral Debt Limit (250% of Borrowing Base)	139,148	145,179		151,410	152,012
Net Nonelectoral and Lease Rental Debt Limit					
(350% of Borrowing Base)	194,807	203,251		211,975	212,817
Net Bonded Debt Outstanding-Nonelectoral (3)	78,423	77,614		79,345	78,545
Net Bonded Debt Outstanding-Nonelectoral and Lease Rental <sup>(3)</sup>	95,423	93,944		94,965	351,129
Remaining Borrowing Capacity (Debt Margin):					
Nonelectoral (4)	\$ 60,725	\$ 67,565	\$	72,065	\$ 73,467
As A Percentage of Debt Limit	43.6%	46.5%		47.6%	48.3%
Nonelectoral & Lease Rental (5)	\$ 99,384	\$ 109,307	\$	117,010	\$ (138,312) (6)
As A Percentage of Debt Limit	51.0%	53.8%		55.2%	-65.0%

Note: The statutory borrowing limit of the City under the Commonwealth's Local Government Unit Debt Act is computed as a percentage of the City's "Borrowing Base", calculated as the annual arithmetic average of total "Revenues" (as defined by the Debt Act) for the three full fiscal years ended next preceding the date of incurring debt.

Source: City's audited basic financial statements and annual debt statement filings with the Commonwealth; exclusions per City's Bureau of Financial Management

<sup>(1)</sup> General Fund total revenues, plus other financing sources.

<sup>(2)</sup> Exclusions represent non-recurring or subsidized receipts.

<sup>(3)</sup> See pages 135 - 136 for applicable net bonded debt particulars relative to 2015.

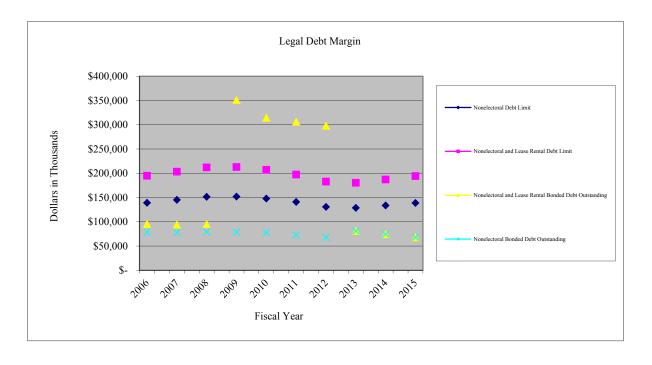
<sup>(4)</sup> Under the Debt Act, new nonelectoral debt may not be incurred if the net amount of such new nonelectoral debt plus all outstanding net nonelectoral debt would cause total net nonelectoral debt to exceed 250 % of the Borrowing Base.

<sup>(5)</sup> Under the Debt Act, new lease rental debt or new nonelectoral debt may not be incurred if the net amount of such new debt plus all outstanding net nonelectoral debt and net lease rental debt would cause the total net nonelectoral plus net lease rental debt to exceed 350 % of the Borrowing Base.

<sup>(6)</sup> City's obligation for the Resource Recovery Facility debt has been added due to the City having to honor its related guarantee; therefore, this debt is no longer self-liquidating.

Decrease here is attributed to the defeasance of previously existing Resource Recovery Facility debt.

	 	 Fisca	l Year				 
2010	 2011	 2012		2013		2014	 2015
\$ 182,527	\$ 182,023	\$ 169,554	\$	167,331	\$	165,854	\$ 172,772
(5,077)	 (12,896)	 (12,778)		(12,777)		(5,468)	 (6,264)
177,450	169,127	156,776		154,554		160,386	166,508
59,150	56,376	52,259		51,518		53,462	55,503
147,875	140,939	130,647		128,795		133,655	138,757
207,025	197,315	182,905		180,313		187,117	194,259
77,676	72,733	67,608		80,904		74,342	67,827
314,604	306,402	297,789		80,904 (7	)	74,342	67,827
\$ 70,199 47.5%	\$ 68,206 48.4%	\$ 63,039 48.3%	\$	47,891 37.2%	\$	59,313 44.4%	\$ 70,930 51.1%
\$ (107,579)	\$ (109,087)	\$ (114,884)	\$	99,409	\$	112,775	\$ 126,432
-52.0%	-55.3%	-62.8%		55.1%		60.3%	65.1%



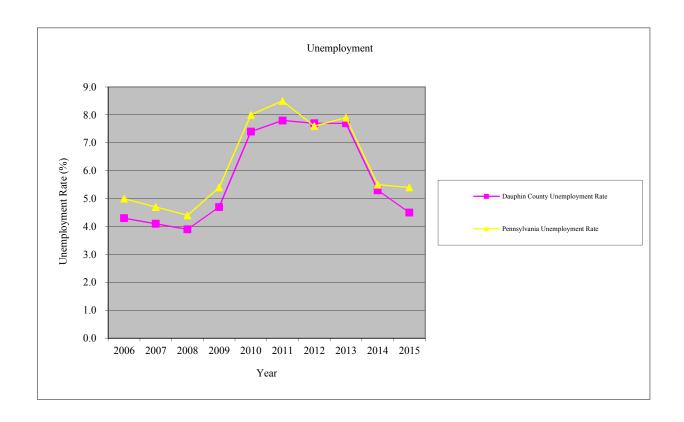
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## (all figures in thousands except population and per capita personal income)

Fiscal Year	Population	Personal Income <sup>(1)</sup>	Per Capita Personal Income	Dauphin County Civilian Labor Force	Dauphin County Unemployment Rate %	Pennsylvania Civilian Labor Force	Pennsylvania Unemployment Rate %
2006	47,307	\$ 1,770,937	\$ 37,435	136.3	4.3	6,292.0	5.0
2007	47,416	1,846,047	38,933	134.9	4.1	6,306.0	4.7
2008	47,464	1,903,022	40,094	136.8	3.9	6,287.0	4.4
2009	47,418	1,887,616	39,808	137.2	4.7	6,395.0	5.4
2010	49,528	2,019,207	40,769	133.3	7.4	6,404.0	8.0
2011	49,333	2,112,143	42,814	136.0	7.8	6,358.0	8.5
2012	49,279	2,180,645	44,251	139.7	7.7	6,351.0	7.6
2013	49,401	2,209,460	44,725	141.3	7.7	6,478.0	7.9
2014	49,082	2,258,950	46,024	139.1	5.3	6,363.0	5.5
2015	49,919	2,321,134	46,498	141.0	4.5	6,415.0	5.4

<sup>(1)</sup> Personal income estimated based on personal income figures for the Harrisburg-Carlisle, Pennsylvania Metropolitan Statistical Area which includes the combined counties of Cumberland, Dauphin, and Perry.



Source: various internet research utilized in the obtaining of data for population, civilian labor forces, and unemployment rates

		2015			2006	
			Percentage of			Percentage of
			Harrisburg-Carlisle			Harrisburg-Carlisle
<b>Employer</b>	Employees	Rank	MSA Labor Force	Employees	Rank	MSA Labor Force
Commonwealth of Pennsylvania	20,600	1	7.02	24,269	1	8.59
U.S. Federal Government	17,200	2	5.87	16,733	2	5.92
Hershey Medical Center/College of Medicine	9,400	3	3.21	7,606	4	2.69
Wellspan Health	9,200	4	3.14	6,201	5	2.19
Giant Food Stores, LLC	8,800	5	3.00	3,600	10	1.27
Hershey Entertainment and Resorts Company	7,500	6	2.56	-		-
Lancaster General Health	7,300	7	2.49	4,998	8	1.77
JFC Staffing Companies	6,700	8	2.28	-		-
Pinnacle Health System	5,500	9	1.88	4,012	9	1.42
Weis Markets, Inc.	4,500	10	1.53	-		-
Thr Hershey Company	-		-	8,400	3	2.97
Wal-Mart Stores, Inc.	-		-	6,090	6	2.16
Highmark, Inc.			<del>-</del> -	5,100	7	1.81
Total	96,700		32.98	87,009		30.80

Note: The Harrisburg-Carlisle, Pennsylvania Metropolitan Statistical Area (MSA) is comprised of Cumberland, Dauphin, and Perry Counties.

Source: Central Pennsylvania Business Journal and review of prior year Harrisburg-Carlisle, Pennsylvania MSA data

City of Harrisburg, Pennsylvania Full-time-Equivalent City Government Employees by Department - Office/Bureau, Last Ten Fiscal Years

			Full-	time-Equi	valent Emp	loyees as o	f Decembe	er 31,		
Department - Office/Bureau	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
General government										
City Council	8	10	9	10	9	8	8	8	9	9
Office of Mayor	5	6	5	3	4	3	3	3	4	4
Office of City Controller	4	4	4	2	3	3	3	3	2	3
Office of City Treasurer	10	8	8	9	7	6	7	6	5	5
Office of City Solicitor	6	7	5	6	4	3	4	4	5	4
<b>Human Relations Commission</b>	2	2	3	3	3	-	-	-	-	-
Office of City Engineer	5	4	4	3	3	-	-	-	-	-
Mayor's Office of Economic										
Development/Sepcial Proj.	5	5	5	6	-	-	-	-	-	-
Administration:										
Office of the Director	4	2	3	2	2	1	2	2	1	1
Insurance and Risk Mgmt.	-	-	-	-	-	-	-	-	-	1
Financial Management	7	7	7	6	5	6	7	4	5	6
Information Technology	12	11	11	11	9	8	9	5	4	7
Human Resources	6	7	7	5	5	6	6	5	4	4
Communications	-	-	-	-	-	-	-	-	-	2
Operations & Revenue	13	12	14	13	17	9	8	4	3	4
Community and Economic Development	t									
Office of Director	1	1	1	1	1	1	1	1	2	4
Planning	3	2	4	4	3	1	1	1	2	2
Codes Enforcement	12	13	13	13	12	11	12	12	-	-
Economic Development	-	-	-	-	4	1	1	1	1	
Neighborhood Development	13	13	11	11	9	12	11	10	10	12
Public Safety										
Parking Enforcement Unit	9	12	11	14	12	-	-	-	-	-
Office of Police Chief	5	5	4	4	5	3	163	145	150	147
Police Operations Division	118	110	112	115	123	121	-	-	-	-
Police Service Division	32	38	38	40	25	21	-	-	-	-
Criminal Investigation Div.	33	34	37	39	35	31	-	-	-	-
Codes Enforcement	-	-	-	-	-	-	-	-	12	12
Fire	92	88	93	89	84	71	71	65	76	76
Public Works										
Office of Director	1	1	1	2	-	10	8	10	9	11
City Services	23	21	21	24	23	22	31	31	28	31
Sanitation	23	25	25	25	23	20	20	19	20	23
Vehicle Management	12	12	12	11	11	10	10	9	9	9
Building Maintenance	8	9	8	7	-	-	-	-	-	-
Water	29	31	31	31	29	28	27	<b>-</b> (1)	-	-
Sewer	33	35	34	34	34	31	32	<b>-</b> (1)	-	-
Parks and Recreation										
Office of Director	8	10	11	9	7	2	4	4	_ (2)	-
Recreation	5	5	5	3	3	2	-	-	<b>-</b> <sup>(2)</sup>	-
Parks Maintenance	14	15	15	14	12	10	-	-	_ (2)	-
Incineration and Steam Generation										
Operations	43									
Total Employees	604	565	572	569	526	461	449	352	361	377

Water and Sewer Fund employees were transferred to Capital Region Water effective November 4, 2013.

Begiining in 2014 and due to changes in City budget unit classification, Parks and Recreation activity became classified under the renamed/expanded Community and Economic Development function.

		Fiscal Year		
<b>Department/Function</b>	2006	2007	2008	2009
Community and Economic Development				
Vacant Structure Rehabilitation Program (HOP)	6	8	11	27
HOP Units Sold	5	7	7	7
Downpayment/Closing Cost Assistance	5	-	-	-
Mortgage Tax Credit Certificate Program	10	-	-	-
Home Improvement Program	17	18	18	16
Lead Based Paint Clearances	72	38	33	48
New Construction-Single Family Residential	12	17	4	52
Rental Rehabilitation Program	-	0	4	25
Acquisition (Includes HOP Units Sold)	4	29	11	27
Disposition (Excludes Rehabbed Units Sold)	13	61	32	17
Neighborhood Facility/Community Center				
Improvements	6	5	Not Available	2
Adopt-A-Block and Adopt-A-Lot	239	245	245	245
Parks and Recreation:				
People Attending Special Events	1,828,300	1,936,500	1,930,550	2,317,750
Parks Permits Issued	587	684	980	747
Sponsor Dollars Raised	420,900	439,990	437,725	364,250
Recreation Bureau Attendance (Year-Round)	503,175	582,975	554,770	2,800,515
Calls For Tree Work	312	399	202	138
Removal Notices Sent	72	92	40	39
Public Safety				
Police:				
Homicide	13	12	9	19
Rape	41	46	46	48
Robbery	449	404	483	495
Assault	271	260	242	1,529
Burglary	627	666	743	476
Theft	1,477	1,728	1,637	1,532
Motor Vehicle Theft	100	165	235	169
Non-Traffic Citations Issued	Not Available	Not Available	Not Available	Not Available
Parking Tickets Issued	Not Available	Not Available	Not Available	Not Available
Arson	33	29	31	20
Police Calls For Service Fire:	50,940	48,017	49,863	53,134
Fire, Explosion	535	548	493	434
Over Pressure Rupture	161	143	166	150
Rescue Call	615	684	708	737
Hazardous Condition, Standby	246	346	306	262
Service Calls	259	297	243	254
Good Intent Calls	230	276	253	282
False Calls	871	883	758	752
Other	9	7	5	8
Codes (permits issued):				
Construction-Residential	43	50	5	9
Construction-Commercial	3	7	5	5
Repairs/Alterations/Additions-Residential	1,621	1496	1,320	1,220
Repairs/Alterations/Additions-Commercial	237	230	245	213
Demolition Permits	57	76	38	26
Public Works				
Vehicle Management:				
Trucks Repaired	625	886	623	834

<b>2010</b> (1)	Fiscal Year	2012	2013 (1)	2014	2015
•					SV . 4 . 9.11
3	4	-	-	-	Not Availabl
-	-	-	-	12	
-	-	-	-	-	
-	-	-	-	-	•
14	6	16	20	14	2
48	11	9	71	53	Not Availabl
5	2	-	-	-	SV . 1 . 9 . 1
92	-	-	-	-	Not Availab
9	-	-	-	12	
7	-	-	-	-	
6	5	6	1	2	
Not Available	Not Available	23	22	4	
2,042,750	151,300	160,248	Not Available	Not Available	over 75,00
233	859	194	153	65	14
364,760	352,938	317,405	Not Available	Not Available	Not Availab
15,468	8,142	13,176	Not Available	Not Available	Not Availab
20	50	63	100	Not Available	8
59	-	-	51	-	2
15	8	7	17	17	1
56	61	50	46	38	2
431	375	360	340	270	19
1,491	1,394	1,350	225	215	22
659	660	645	644	489	41
1,372	1,616	1,640	1,287	1,236	83
184	249	210	136	141	10
Not Available	Not Available	Not Available	Not Available	2,508	2,17
Not Available	Not Available	Not Available	Not Available	29,964	21,22
25	11	12	17	24	1
52,048	105,113	105,500	Not Available	84,186	83,68
464	354	374	312	387	37
140	87	113	94	103	13
796	759	625	668	650	72
302	314	198	195	220	23
212	223	197	216	254	25
275	254	243	248	370	32
699	706	647	665	775	69
3	47	5	5	3	
64	21	20	-	11	
1	8	16	6	8	
1,084	952	822	784	756	62
252	241	218	252	176	16
40	33	35	37	34	1
723	641	654	683	627	63

# City of Harrisburg, Pennsylvania Operating Indicators by Department/Function, Last Ten Fiscal Years

		Fiscal Year		
Department/Function	2006	2007	2008	2009
(Continued)				
Passenger Vehicles Repaired	759	839	766	816
Heavy Equipment Repaired	311	201	154	206
Miscellaneous Equipment Repaired	61	23	50	72
Preventive Maintenance Performed	347	566	675	848
Gasoline Dispensed (Gallons)	240,987	221,616	190,000	190,670
Diesel Dispensed (Gallons)	215,424	221,506	225,000	236,785
Sewerage:				
Kilowatt Hours Produced	2,146,520	1,618,440	2,400,000	2,950,000
Process & Septic Waste Gallons Received	8,892,197	13,985,450	13,985,450	18,864,150
Tons of Sludge Disposed	13,308	14,255	16,240	14,990
Incident Reports Requiring Parts & Labor	410	406	445	458
Volume in Millions of Gallons Received	264	256	279	8,395
Regulating Chambers Cleaned	58	58	58	58
Flood Chambers Cleaned	46	46	46	46
Sanitation:				
Number of Trash Collection/Recycling Routes	Not Available	12	12	12
Tons of Refuse Collected	Not Available	34,281	30,200	26,186
Tons of Recyclables Collected	Not Available	1,788	1,700	1,436

Note: No operating indicators are available for general government.

<sup>(1)</sup> Most of this information was gathered by new members of departments, and so the manner in which this information was obtained could have an impact on the figures.

<sup>(2)</sup> Represents information through November 3, 2013 due to the transfer of sewer operations to Capital Region Water.

<sup>&</sup>lt;sup>(3)</sup> Due to the transfer of the sewer segment to Capital Region Water in November, 2013.

	Fiscal Yea	ır			
2010 (1)	2011	2012	2013 (1)	2014	2015
889	830	515	522	439	48
152	85	88	100	70	72
43	36	24	29	35	33
818	727	609	602	345	455
210,220	188,988	175,910	151,869	137,343	97,724
220,762	214,120	176,979	90,610	87,839	66,813
1,660,000	1,940,000	2,220,000	1,511,100	(2) _ (3)	
19,544,150	17,724,900	19,712,000		(2) _ (3)	
15,796	13,300	13,118	10,247	(2) - (3)	
389	342	261	370	(2) - (3)	
8,100	11,400	8,200	6,566	(2) - (3)	
58	58	58	58	(2) - (3)	
46	46	46	44	_ (3)	
12	12	12	11	11	1:
26,189	28,925	27,607	26,559	26,151	26,43
1,257	1,225	1,300	1,382	1,977	1,276

Department/Function		Fiscal Year									
	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	
Community and Economic Development											
Parks and Recreation:											
Vehicles	26	26	26	29	26	28	30	22	26	26	
Number of Parks	7	7	7	7	7	7	7	7	7	7	
Acreage of Park Land	450	450	450	450	450	450	450	450	450	450	
Number of Playgrounds	16	16	16	16	16	16	16	16	16	19	
Swimming Pools	2	2	2	2	2	2	2	2	2	2	
Ball Fields, with City Island soccer field	2	2	2	2	2	2	2	2	2	3	
Public Safety											
Police:											
Vehicles	102	75	75	114	124	119	119	115	122	132	
Motorcycles	3	3	3	3	3	3	3	3	3	3	
Stations	1	1	1	1	1	1	1	1	1	1	
Fire:											
Fire Stations	4	4	4	4	4	4	4	4	3	3	
Fire Engines	6	6	6	5	5	5	4	4	4	4	
Ladder Trucks	4	4	4	4	4	4	7	7	7	5	
Vehicles	9	9	9	4	6	7	21	10	7	7	
PA Task Force One:											
Tractor Trailers	3	3	3	4	4	1	3	1	1	1	
Box Trucks	5	5	5	5	5	1	_	_	_	_	
Vehicles	11	11	11	12	12	3	5	2	2	2	
Public Works											
Highway:											
Vehicles	_	_	_	_	_	_	_	_	_	27 (3	
Heavy Equipment	_	_	_	_	_	_			_	17 (3	
Street Sweepers	_	_		_		_	_		_	4 (3	
Trailers		_		_		_			_	2 (3	
Vehicle Maintenance Center:										2	
Vehicles Vehicles										7 (3	
Parks Maintenance:	-	_	-	-	-	-	-	-	-	,	
Vehicles										20 (3	
Heavy Equipment	-	-	-	-	-	-	-	-	-	16 <sup>(3</sup>	
Trash Packers	-	-	-	-	-	-	-	-	-	2 (3	
Trailers	-	-	-	-	-	-	-	-	-	14 (3	
	-	-	-	-	-	-	-	-	-	14	
Traffic Engineering:										8 (3	
Vehicles	-	-	-	-	-	-	-	-	-	3 (3	
Heavy Equipment	-	-	-	-	-	-	-	-	-	4 <sup>(3</sup>	
Trailers	-	-	-	-	-	-	-	-	-		
Municipal Streets (miles)	203.6	203.6	203.6	203.6	203.6	203.6	203.6	203.6	165.0	165.0	
State Streets (miles)	35.4	35.4	35.4	35.4	35.4	35.4	35.4	35.4	35.4	35.4	
Traffic Signals	99	99	99	99	99	99	99	99	99	100	
Streetlights	5,098	5,098	5,098	5,098	5,098	5,098	5,098	5,098	6,154	6,154	
Bridges (1)	19	19	19	19	19	19	19	19	19	18	
Dams and Flood Control	5	5	5	5	5	5	5	5	1	1	
Sanitation:											
Sanitation Packers	12	12	12	12	14	15	14	14	14	17	
Sewer:											
Sanitary Sewers (feet)	250,756	250,756	250,756	250,756	250,756	250,756	250,756	250,756	- (2)	-	
Stormwater Sewers (feet)	151,808	151,808	151,808	151,808	151,808	151,808	151,808	151,808	- (2)	-	
Sanitary and Stormwater (feet)	457,320	457,320	457,320	457,320	457,320	457,320	457,320	457,320	- (2)	-	

Notes: No capital asset indicators are available for general government.

From 2009, all "vehicle" figures were provided by the City's Vehicle Maintenance Center (unlike in prior years).

Source: various City Departments

<sup>(1)</sup> Includes three partially owned bridges which, due to shared ownership, the City is only responsible for maintenance of sidewalks, parapet walls, and lighting.

<sup>(2)</sup> Attributed to the transfer of sewer operations to Capital Region Water in November, 2013.

<sup>(3)</sup> New categorizations added in 2015 as provided by the City's Vehicle Maintenance Center for various vehicles and related equipment.